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## THE CABINET

Wednesday, 20th March, 2013 at 8.15 pm in the Conference Room, Civic Centre, Silver Street, Enfield, EN1 3XA

## Membership:

Councillors: Doug Taylor (Leader of the Council), Achilleas Georgiou (Deputy Leader), Chris Bond (Cabinet Member for Environment), Bambos Charalambous (Cabinet Member for Culture, Leisure, Youth and Localism), Del Goddard (Cabinet Member for Business and Regeneration), Christine Hamilton (Cabinet Member for Community Wellbeing and Public Health), Donald McGowan (Cabinet Member for Adult Services, Care and Health), Ayfer Orhan (Cabinet Member for Children & Young People), Ahmet Oykener (Cabinet Member for Housing) and Andrew Stafford (Cabinet Member for Finance and Property)

## NOTE: CONDUCT AT MEETINGS OF THE CABINET

Members of the public and representatives of the press are entitled to attend meetings of the Cabinet and to remain and hear discussions on matters within Part 1 of the agenda which is the public part of the meeting. They are not however, entitled to participate in any discussions.

#### **AGENDA - PART 1**

### 1. APOLOGIES FOR ABSENCE

#### 2. DECLARATION OF INTERESTS

Members of the Cabinet are invited to identify any disclosable pecuniary, other pecuniary or non pecuniary interests relevant to items on the agenda.

## **DECISION ITEMS**

#### 3. URGENT ITEMS

The Chairman will consider the admission of any reports (listed on the agenda but circulated late) which have not been circulated in accordance with the requirements of the Council's Constitution and the Local Authorities (Executive Arrangements) (Access to Information and Meetings) (England) Regulations 2012.

Note: The above requirements state that agendas and reports should be circulated at least 5 clear working days in advance of meetings.

## 4. DEPUTATIONS AND PETITIONS

To note that no requests for deputations (with or without petitions) have been received for presentation to this Cabinet meeting.

#### 5. ITEMS TO BE REFERRED TO THE COUNCIL

To confirm that the following item be referred to full Council:

1. Report No.179 – Proposed Submission Development Management Document

## 6. **JANUARY 2013 REVENUE MONITORING REPORT** (Pages 1 - 14)

A report from the Director of Finance, Resources and Customer Services is attached. This sets out the Council's revenue budget monitoring position based on information to the end of January 2013. **(Key decision – reference number 3606)** 

(Report No.174) (8.20 – 8.25 pm)

# 7. CAPITAL PROGRAMME MONITOR THIRD QUARTER DECEMBER 2012 - BUDGET YEAR 2012-13 (Pages 15 - 32)

A report from the Director of Finance, Resources and Customer Services is attached. This informs Members of the current position regarding the Council's 2012 to 2015 capital programme taking into account the latest reprofiling information for all capital schemes. (**Key decision – reference number 3655**)

(Report No.175) **(8.25 – 8.30 pm)** 

## **8. EMERGENCY SUPPORT SCHEME** (Pages 33 - 52)

A report from the Director of Finance, Resources and Customer Services is attached. This summarises the results of the consultation exercise and recommends a new Emergency Support Scheme. (**Key decision – reference number 3657**)

(Report No.176) **(8.30 – 8.35 pm)** 

9. ON YOUR DOORSTEP - TAKING PUBLIC SERVICES CLOSER TO LOCAL PEOPLE - PHASE TWO PROJECT EVALUATION REPORT AND PHASE THREE DRAFT PROGRAMME (MAY TO SEPTEMBER 2013) (Pages 53 - 64)

A report from the Chief Executive is attached. This seeks agreement to the draft programme and key themes to be promoted as part of the 2013 On Your Doorstep project. (Non-key)

(Report No.177) **(8.35 – 8.40 pm)** 

**10. QUARTERLY CORPORATE PERFORMANCE REPORT** (Pages 65 - 80)

A report from the Chief Executive is attached. This shows the latest available performance data at the end of the third quarter of 2012/13. (**Key decision – reference number 3672**)

(Report No.178) **(8.40 – 8.45pm)** 

11. PROPOSED SUBMISSION DEVELOPMENT MANAGEMENT DOCUMENT (Pages 81 - 86)

A report from the Director of Regeneration, Leisure and Culture is attached. This seeks approval, for recommendation to Council, of the Proposed Submission Development Management Document and the subsequent consultation and submission, together with the necessary supporting documents to the Secretary of State for independent examination. (Key decision – reference number 3612)

(Report No.179) **(8.45 – 8.50 pm)** 

**12. LONDON 2012 LEGACY REVIEW AND OPPORTUNITIES** (Pages 87 - 134)

A report from the Director of Regeneration, Leisure and Culture is attached. This reviews how the Council has done in delivering the objectives set out in the Enfield's Legacy Strategy for the London 2012 Olympic and Paralympic Games. (Non key)

(Report No.180) **(8.50 – 8.55 pm)** 

## 13. ISSUES ARISING FROM THE OVERVIEW AND SCRUTINY PANEL/SCRUTINY PANELS (Pages 135 - 140)

## Reference from the Sustainability and Living Environment Scrutiny Panel – Retrofitting – New Directions

A report from the Sustainability and Living Environment Scrutiny Panel is attached. This details the work that has been undertaken to date and the planned activities for the coming year.

(Report No.181) **(8.55 – 9.05 pm)** 

## 14. CABINET AGENDA PLANNING - FUTURE ITEMS (Pages 141 - 144)

Attached for information is a provisional list of items scheduled for future Cabinet meetings.

### 15. NOTICE OF KEY DECISION LIST

Members are asked to consider any forthcoming key decisions for inclusion on the Council's Notice of Key Decision List.

Note: the next Notice of Key Decision List is due to be published on 26 March 2013, this will be effective from 1 May 2013.

## **16. MINUTES** (Pages 145 - 160)

To confirm the minutes of the previous meeting of the Cabinet held on 13 February 2013.

# 17. MINUTES OF LOCAL PLAN CABINET SUB-COMMITTEE - 6 FEBRUARY 2013 (Pages 161 - 166)

To receive, for information, the minutes of a meeting of the Local Plan Cabinet Sub-Committee held on 6 February 2013.

#### INFORMATION ITEMS

## **18. ENFIELD STRATEGIC PARTNERSHIP UPDATE** (Pages 167 - 172)

A written update from the last meeting of the Enfield Strategic Partnership Board is attached for information.

(Report No.182) (9.15 – 9.20 pm)

#### 19. DATE OF NEXT MEETING

To note that the next meeting of the Cabinet is scheduled to take place on Wednesday 24 April 2013 at 8.15pm.

## **CONFIDENTIAL ITEMS**

## 20. EXCLUSION OF THE PRESS AND PUBLIC

If necessary, to consider passing a resolution under Section 100A(4) of the Local Government Act 1972 excluding the press and public from the meeting for any items of business moved to the part 2 of the agenda on the grounds that they involve the likely disclosure of exempt information as defined in those paragraphs of Part 1 of Schedule 12A to the Act (as amended by the Local Government (Access to Information) (Variation) Order 2006). (There is currently no part 2 agenda)



## MUNICIPAL YEAR 2012/2013 REPORT NO. 174

**MEETING TITLE AND DATE:** 

Cabinet 20<sup>th</sup> March 2013

**REPORT OF:** 

Director of Finance, Resources and Customer Services

AGENDA PART 1

ITEM: 6

Subject: January 2013 Revenue

Monitoring Report.

**Cabinet Member consulted:** 

Cllr Andrew Stafford

Contact:

Richard Tyler: 0208 379 4732

#### 1. EXECUTIVE SUMMARY

- 1.1 This report sets out the Council's revenue budget monitoring position based on information to the end of January 2013.
- 1.2 The report forecasts an outturn position of £785k underspend for 2012/13.

#### 2. RECOMMENDATIONS

It is recommended that Cabinet:

- 2.1 Notes the £785k underspend revenue outturn projection.
- 2.2 Agrees that departments reporting pressures should continue to manage budgets in order to eliminate any overspend in 2012/13.
- 2.3 Notes that Enfield has been successful in securing DCLG funding of £2.46M through Weekly Collection Support Scheme and the financial implications for 15/16 and 16/17 associated with the acceptance of this funding (paragraph. 5.2)
- 2.4 Agrees that £0.7M additional cost is provided by the Council for two years to meet the additional recycling waste collection costs in 2015/16 and 2016/17 and to include this in the Council's Medium Term Financial Plan as required in the grant conditions by the Department for Communities and Local Government (paragraph 5.2).

### 3. BACKGROUND

3.1 The Council's revenue expenditure against budget is monitored by budget managers, supplemented by regular reports to the Corporate Management Board and Cabinet. These reports provide a snapshot of the revenue position for each Department and for the Council as a whole, and provide details of any projected additional budget pressures and risks, or any significant underspends.

#### **REVENUE MONITORING**

- 3.2 The Revenue Monitoring Report is a result of the monthly monitoring process carried out by Departments, which is based on the following principles to ensure accuracy, transparency and consistency:
  - Risk assessments, to enable greater emphasis to be placed on high-risk budgets throughout the year.
  - Comparisons between expenditure to date, current budgets and budget profiles.
  - Expenditure is predicted to the year-end, taking account of seasonal fluctuations and other determinants of demand.
  - The 'Key Drivers' that affect, particularly, the high-risk budgets are monitored and reported to Department Management Teams.
  - Action plans to deal with any areas that are predicting or experiencing problems staying within agreed budgets are produced.
- 3.3 This report provides information on the main budget variances as well as their causes that are affecting the Council. Although a full budget monitor is carried out each month within departments, the variations in this report are deliberately limited to +/- variances of £50,000 or over in order to provide a greater strategic focus.

## 4. January 2013 Monitoring – General Fund

- 4.1 A summary overview of financial performance is outlined below in Table 1. The intention of this is to provide the key highlight messages in a "dashboard" style summary. It is designed to capture the key messages across the Council's main financial areas, namely:
  - 1. Income and expenditure;
  - 2. Balance sheet (liquidity, debtor/creditor management, investments and use of balances); and
  - 3. Cash flow forecasting and management.
- 4.2 The inclusion of a colour-coded risk rating helps to focus attention on emerging issues that need addressing, where:
  - Red = corrective action needs to be taken.
  - Amber = close monitoring required.
  - Green = on target, no emerging issue identified.

**Table 1: Financial Performance Overview** 

Area of review	Key highlights	R	lisk Ratin	g
		Nov	Dec	Jan
Income and expenditure position	<ul> <li>Year end forecast variances of £785k underspend have been identified as at January 2013. These budget variances need to be managed closely to ensure timely appropriate action can be taken in order that overspending departments fall within budget at the end of the financial year. Reduced income levels are also being closely monitored as part of this exercise.</li> </ul>	Green	Green	Green
	<ul> <li>A greater focus on budget profiling across all departmental budgets will continue to be applied in order to better reflect predicted net spending patterns throughout the year.</li> </ul>	Amber	Amber	Amber
	The HRA is projecting an underspend of £612k for 2012/13. The forecast takes account of the fact that in the current year there has been a significant increase in repair and maintenance costs. Similar increased costs are being experienced in neighbouring boroughs and are as a result of continued wet weather conditions in 2012/13.	Green	Green	Green
Balance Sheet	The current profile of cash investments continues to be in accordance with the Council's approved strategy for prioritising security of funds over rate of return.	Green	Green	Green
	The year end projections for General Fund balances are in line with the Council's Medium Term Financial Strategy target levels.	Green	Green	Green
Cash flow	The Council's cash balances and cashflow forecast for the year (including borrowing) will ensure sufficient funds are available to cover planned capital and revenue commitments when they fall due.	Green	Green	Green
	Interest receipts forecast for the year are on target with budget.	Green	Green	Green

4.3 A summary of the departmental and corporate projected outturns and variances against budget is set out in Table 2 as follows:

**Table 2: Net Controllable Budget** 

January 2013		Net Co	ontrollable E	Budget	
	Original Budget	Approved Changes	Approved Budget	Projected Outturn	Projected Variation
Department	£000s	£000s	£000s	£000s	£000s
Chief Executive	3,944	507	4,451	4,451	0
Environment	27,820	2,318	30,138	30,646	508
Finance, Resources & Customer Services	41,841	3,859	45,700	45,700	0
Health, Housing and Adult Social Care	94,619	9,016	103,635	103,166	(469)
Regeneration, Leisure & Culture	9,723	214	9,937	9,937	0
Schools & Children's Services  Total Department Budgets	57,818 <b>235,765</b>	2,415 <b>18,329</b>	60,233 <b>254,094</b>	59,409 <b>253,309</b>	(824) (785)
Contribution to / from balances	0	(17,175)	(17,175)	(17,175)	0
Corporate Items	8,627	(1,154)	7,473	7,473	0

January 2013	Net Controllable Budget					
	Original Budget	Approved Changes	Approved Budget	Projected Outturn	Projected Variation	
Department	£000s	£000s	£000s	£000s	£000s	
Government Funding	(122,892)	0	(122,892)	(122,892)	0	
Council Tax Requirement	121,500	0	121,500	120,715	(785)	

## 5. DEPARTMENTAL MONITORING INFORMATION – BUDGET PRESSURES & PROJECTED SAVINGS

## 5.1 Chief Executive's Department

The department is currently projecting a level spend for 2012/13.

### 5.2 Environment

The department is currently projecting a £508k overspend, explanations for variances over £50k (totalling £675k) are detailed below:

- +£350k Loss of income on Building Control fees due to the continuing low level
  of building construction activities in the current economic climate. The Service
  forecasts the income shortfall on the basis that there is no optimism that the
  construction industry will recover in the last two months of 2012/13.
- £91k Underspend on Fleet management, £247k saving in leasing charges which is due to the planned delay in the replacement of some refuse vehicles following an assessment of their condition earlier this year, and the revision of leasing repayment rates for vehicles purchased last year has reduced the planned contribution to the Internal Leasing Fund. This is partially offset by the loss of MOT test income following a decision to cease MOT tests service from September 2012.
- +£520k Reduction in parking receipts. A number of factors impact on this income, such as the slow economic recovery, footfall, drivers improved parking behaviour and weather conditions need to be taken into consideration when projecting parking income. This income is volatile and is closely monitored throughout the year. There has been a significant reduction in income in the first 10 months in this financial year as compared to the same period last year. The adverse movement in the reported variance by £63K, in the January forecast, is as a result of the recent inclement weather that has caused a reduction in footfall in main shopping centres and the loss of three enforcement days. Enfield, like neighbouring boroughs, is experiencing a downward trend on the number of PCNs issued over the last five years, which has resulted in a significantly reduced parking receipt over time. Enfield continues to concentrate its effort in ensuring that PCNs are issued appropriately and has one of the highest rates for defending appeals in London. Where no payment occurs, bailiffs collection rates have increased from 12% to 18% over the last two years, which puts Enfield as the top performer in London.

- +£50k Overspend in stray dog service due to a higher demand for the stray dog service in the borough.
- £259k Underspend in the disposal costs for trade waste and dry co-mingled waste. The saving arising from the dry co-mingled waste disposal contract is due to the favourable material prices during 12/13 and Enfield is entitled to a share of the financial benefits based on the price sharing mechanism that operates in this contract.
- +£170k Loss of fees income in Architectural Services as a result of a reduction in the commissioning of work for the Capital Programme.
- -£60k Overachievement in planning fees income as a result of the receipt of a few one-off large applications in the third quarter.
- -£55k Underspend in Business and Technical Services due to a vacant post and the reduction in operating costs.
- +£50k Overspend in external legal costs after taking into consideration of a oneoff settlement received earlier this financial year.

### **Weekly collection support scheme**

Weekly Collection Support Scheme has been set up by the DCLG to support local authorities that want to deliver weekly waste and recycling services to their residents. Enfield is one of the 90 local authorities which have been successful in bidding for funding from the Scheme, and has been awarded £2.46m over 2.5 years (up to 2014/15) to improve its existing recycling services across the borough. One key funding condition for this Scheme is that local authorities must commit to five years of weekly collection on residual waste from when the funding is accepted. This will result in some financial implications in 2015/16 and 2016/17 as the additional costs of providing the improved recycling services, around £0.7m per year, need to be met by the Council. The Department for Communities and Local Government require the later year funding to be approved by Members as a requirement of the grant conditions.

## 5.3 Finance, Resources & Customer Services

The department is currently projecting even spend. Explanations for variances over £50k are detailed below:

- A projected short-fall in income £25k from land charges resulting from the current economic climate. Citizenship fee, booking levels have been lower than anticipated. There is an £260k over spend from the cost of external legal costs for additional safeguarding demands. These costs will be funded from the specific provision within the Council's contingent items.
- Property Services have continued to be affected by the general downturn in the economy with lower occupancy rates of commercial/ industrial sites and the resultant loss of rentals. This loss of income will be will funded from the specific provision within the Council's contingent items. (+£400k).

- An under spend from Concessionary Fares of (£157k) is due to the low takeup of taxi cards and additional income blue card renewals. It proposed to put part of this underspend into an earmarked reserve to meet any future increases in concessionary fares.
- There is a £100k overspend in the Customer Services resulting from the transfer of the Community Alarm services being transferred into the service.
   It is anticipated these costs can be contained from other areas within the department.

## 5.4 Health, Housing & Adult Social Care

The department is currently projecting an underspend of £469k, explanations for variances over £50k (which total £411k) are detailed below:

- -£268k Projections in Mental Health Services continue to indicate an underspend as a result of variations in the net cost of client care packages.
- +£380k Learning Disabilities are projecting an overspend. There is an agreed savings plan that we anticipate could reduce the overspend during the remainder of the year. The outturn projection also includes new client commitments which are based on named and known clients. The variation in month of £67k is due to the achievement of in year savings.
- +£166k The Customer Pathway continues to project an overspend outturn position.
- -£217k The underspend in Provider services is a result of variations in client income, due to an increase in service users.
- -£472k The care purchasing contingency has been created to manage fluctuations in care purchasing need during the year. It is normal for the budget to be redirected into service areas during the year to offset pressures as they arise. There has been no movement in month, however it is anticipated that funds may be required to fund pressures arising from Continuing Health care (CHC) & Ordinary Residence (OR) obligations in Learning Disabilities. This will have a nil impact on the overall reported position.

## **Community Housing**

The Community Housing Division is currently projecting an underspend of £191k for 2012/13. Any overspend or underspend on this service will be managed within the Initiatives Reserve Fund, of which projected balance is £2.8m at 31<sup>st</sup> March 2013.

The projected variances over £50k are set out below:

### **Temporary Accommodation:**

 +£574k overspend on rents. The current projections show that the number of Private Sector Leases are declining and as a result the Council is having to increase the usage of the more expensive nightly paid annexes, to house homeless tenants. It is relevant to note there is a potential overspend of £958k on rents for the year (this includes £384k funded from Initiatives Reserve). This level of pressure on rents is forecast to continue next year.

- -£240k underspend on costs of repairs due to reduction in property numbers where the Council has a repairs liability.
- -£124k underspend on furniture costs due to reduction in property numbers where furniture has to be provided.
- -£52k underspend on salaries due to vacancies.
- £227k underspend on bad debt provision contributions due to improvement in collection rates.
- -£123k Additional income due from Home Office for housing casework supporting former Asylum seekers
- £123k Additional expenditure on new business incentives to stem reducing numbers in the Private Sector Leases and Private Lease annexes portfolio.
- -£92k underspend on refunds recovered by the service from previous deposits scheme.

## **Housing Other:**

 £53k underspend on HRA recharges due to changes in HRA/GF staff time split.

## 5.5 Regeneration, Leisure & Culture

The department is currently projecting a nil variation from approved budget and there are no current variances over £50k to report.

#### 5.6 Schools & Children's Services

The SCS department is currently projecting an underspend of £824k. Within this there are individual budget areas with projected variances over £50k. Explanations for these are detailed below:

- Intervention. There is an underspend of £70k in the salary budget resulting from a delay in appointing to a number of posts.
- Children Centres are reporting an underspend of £126k. This is due to anticipated costs associated with the additional advice sessions, relating to the new Welfare Reforms, being contained within the Commissioning budget.
- 2 Year Olds are reporting an underspend of £51k for the first time this month due to non-placement in approved settings.
- Sufficiency and Access An underspend of £59k is due to a combination of staff vacancies -£11k, an increase in income from Early Years training programme-£7k and the cost of moving the IF teams from De Bohun to the Civic totalling £7k less than anticipated. In addition £34k will not be spent on staff projects due to staff illness.

- Schools Building Project. £100k underspend. This budget includes the provision for the manager of the Primary Expansion Programme whose costs will be charged to a number of capital projects resulting in a revenue saving.
- Legal Expenses. The legal disbursements budget is likely to overspend by at least £62k of which £22k is due to SEN appeals and £39k to employment tribunals /payments.
- Children Centres Development Team. £75k underspend. This quarter Children Centres have had restricted capacity to deliver additional services resulting in a £75k saving.
- Catering Service. £250k underspend. This is based on current levels of income & expenditure. The increase in underspend is primarily as a result of an increase in meal numbers which has generated additional income.
- Safeguarding Management The underspend of £209k results mainly from a scaling back of the recruitment into the vacant graduate social work trainee posts. In addition an underspend of £50k has resulted following a Pilot Inspection for LAC conducted by OFSTED and a Mock Inspection commissioned from Children's Improvement Board focusing on CP practise. These costs have been significantly reduced thereby increasing the underspend this month. A further review of the equipment budget has identified further savings this month.
- The Children in Need Team is reporting a £97k overspend due to these teams needing to be fully staffed to provide a safe service. The overspend has reduced this month due to a review and reduction in the number of agency staff following the appointment of permanent social workers.
- Prevention of Care Section 17 is overspending by £53k due to Housing (Rent and Deposits) expenditure for families requiring support to avoid children coming into care.
- No Recourse to Public Funds £153k overspend. The projection is based on current requests for funding and does not include a projection for any unknown new cases that may arise before the year end. There have been 2 new families in January which have increased the overspend this month by £11k.
- The Adolescent Support Team £180k underspend. This is a new service and the team was not fully staffed until early autumn, resulting in salary underspends in the first part of the year. A new underspend has been identified this month due to a delay in moving to new team premises which will not now happen this financial year.
- In House Fostering –This budget is now underspending by £194k which is an increase of £48k this month mainly as a result of the provision for possible future placements being removed.
- The LAC care purchasing budgets are reporting an overspend of £121k, an increase of £23K. The reason for the increase is a secure remand placement arising during January with a projected cost of £16k plus 2 new placements and some extended placements in residential care resulting in an additional cost of £54K. However the provision of £50k for new` placements which had been included in earlier estimates has been removed.

- LAC Support Costs Section 20 Following a review of actual expenditure to date and future commitments an underspend of £75k is now expected on this budget.
- The LAC team is projecting an overspend of £61k as it is fully staffed in order to meet caseload pressures.

## The key risks associated with these projections are:

- The LAC external care purchasing budget projections will show increased spending if new placements are made or existing placements are extended beyond their current projected end dates.
- Youth Justice Secure Remand Pressures with effect from November the first impact of the new Youth Sentencing proposals will start to impact upon the Council as those young people remanded into secure custody will immediately obtain LAC status. This will increase LAC caseloads resulting in additional staffing costs.
- Welfare Benefit Changes although these will not be introduced until April there is a risk that an impact will be felt before then, particularly in relation to those services that support homeless families.
- Youth Service The My Place Project is nearing completion, however there is a
  potential dispute with the contractor which could result in additional costs to the
  council which cannot be funded from the capital budget. Project officers are
  currently assessing the contractors claim. A provision of £100k has been
  included in this month's projection however, this may not cover the pressure and
  further information will be reported in the February Monitoring Report.

# Schools Budgets - These variations do not form part of the General Fund position

The Schools Budget is currently projecting a £7k underspend as compared to last months projected underspend of £28k. The underspend is due mainly to the following variances over £50k:-

- An increase in the number of children eligible within the Nursery Education Grant is more than was originally anticipated resulting in a projected overspend of £200k. However this figure is likely to reduce see 'Schools Risks.'
- The 3-4 Year Old Increased Participation project will not now be developed in 2012/13 resulting in an underspend of £100k. A further report is to be submitted to the schools forum.
- The Admissions Service is projecting an underspend of £85k resulting from the relocation of Bowes at Swan Annexe and a reduction in the number of students both continuing and being placed at College.
- Behaviour Support are reporting underspends totalling £112k of which

Secondary Tuition Centre (STC) Eldon is reporting £40k primarily due to staff vacancies, STC Swan a small underspend of £3k and Swan Behaviour Support Team is projecting a £75k underspend due to unbudgeted buyback income. Outturn projections are dependent on a large investment in I.T. currently being undertaken and the underspend could increase if this project is not completed by year-end.

- The Child Learning Disability team is projecting an underspend of £80k due to 4 vacancies arising earlier in the year. The recruitment process has started and appointments are planned. The variance from last month is due to recruitment taking longer than previously estimated.
- School Bulge Classes. In order to provide the additional primary school places, a number of schools have opened bulge classes from the February half term. The estimated cost of setting these up is £200k

## Schools Risks

Nursery Education Grant - We are still waiting for the final school nursery numbers to be submitted. Although new nursery classes have opened in the maintained sector this appears to have resulted in numbers falling in existing nursery classes rather than an overall increase as predicted. Private, voluntary and independent sector numbers and adjustments for the spring term 2013 are still being finalised. The overspend in this area is likely to reduce, however we will have a clearer picture next month.

#### 6. OTHER GENERAL FUND ITEMS

### **6.1 Treasury Management**

As stated in previous monitoring reports the Authority has been delaying borrowing to avoid the costs of carrying debt by utilising the Council's cash balances.

During January the Authority borrowed £6m to fund the Council's capital expenditure programme. This was achieved by securing two new loans during the month. These loans are set out below:

Lender	Amount (£m)	Interest Rate %	Maturity date
Cambridge City Council	£2m	0.31%	28 <sup>th</sup> March 2013
Slough Borough Council	£4m	0.4%	15 <sup>th</sup> January 2014

Cash balances are predicted to fall over the next two months with the reduction of income from direct debit council payments. (The majority of our Council tax income is received over the first ten months of the year).

As at 31<sup>st</sup> January the Council's treasury position was as follows:

Borrowing & Investments	Position 31 <sup>st</sup> January £m	Position 31 <sup>th</sup> December £m
Long term borrowing	244.1	244.1
Short-term borrowing	26.0	20.0
Total borrowing	270.1	264.1
Total investments	(56.2)	(48.7)
Net debt	213.9	215.4

An analysis of the investments held as at 31<sup>st</sup> January is shown below:

## London Borough of Enfield Investments at 31st January 2013

Financial Institution	Principal	Start Date	Effective Maturity	Rate	Days to Maturity	Lowest Credit Rating
SANTANDER UK PLC	£8,000,000	31/01/2013	01/02/2013	0.60%	1	Α
HSBC BANK PLC	£7,750,000	31/01/2013	01/02/2013	0.40%	1	AA-
ROYAL BANK OF SCOTLAND PLC	£7,500,000	31/01/2013	01/02/2013	0.80%	1	A-
BARCLAYS BK PLC-ADR C	£7,500,000	10/01/2013	10/04/2013	0.45%	69	Α
LLOYDS TSB BANK PLC	£7,500,000	06/11/2012	06/02/2013	1.30%	6	Α
NATIONWIDE BUILDING SOCIETY	£7,500,000	11/01/2013	11/04/2013	0.44%	70	Α
HSBC ASSET MANAGEMENT	£1,100,000	31/01/2013	01/02/2013	0.34%	1	AA-
GOLDMAN SACHS ASSET MANAGEMENT	£2,450,000	31/01/2013	01/02/2013	0.36%	1	AA
DB ADVISORS (DEUTSCHE)	£2,250,000	31/01/2013	01/02/2013	0.37%	1	AA-
IGNIS ASSET MANAGEMENT	£2,350,000	31/01/2013	01/02/2013	0.45%	1	A+
FEDERATED PRIME RATE CAPITAL MANAGEMENT	£2,250,000	31/01/2013	01/02/2013	0.42%	1	Α
Total - Internal Investments	£56,150,000		Average	0.61%		
Number of Investments	11					
Average Investment Size	£ 5,104,545					

<sup>\*</sup>Where the maturity shows one day this means that cash can be called back on demand.

## 6.2 Corporate Items (Including Contingency & Contingent Items)

The Council maintains a general contingency of £1.0m. There are also a number of contingent items set aside for various purposes. These are monitored and allocated to departments throughout the year.

## 6.3 Enfield Residents Priority Fund (ERPF)

The Residents Priority Fund was split into one third revenue funding and two thirds capital funding and the financing of the Fund was included as part of the budget build up for 2012/13. Each project bid is evaluated to determine if it constitutes Revenue expenditure or Capital and only expenditure which creates or enhancing an asset is determined as Capital. We are now over half way through the fund cycle and the trend has been an increased number of revenue projects being requested from residents. In order for the fund to continue to meet the priorities of the residents the original split of the fund has been adjusted by £400k as shown in the table below.

ERPF Status Update 31 <sup>st</sup> December 2012:	Capital £000's	Revenue £000's	Total £000's
Initial allocation	1,400	700	2,100
Adjustment between funds	(400)	400	0
Schemes approved to date	(513)	(894)	(1,407)
Balance currently available	487	206	693
Bids submitted for approval at last Sub			
Committee	(202)	(212)	(414)
Balance remaining if all projects			
approved	285	(6)	279

The use of this fund will continue to be monitored and reported during the year and the effect on both the revenue and capital budgets considered accordingly.

## 7. Housing Revenue Account (HRA) – Projected £612k underspend

The Housing Revenue Account is currently projecting a £612k underspend against the approved budget. Within this there are individual budget areas with projected variances over £50k. Explanations for these are detailed below:

- (£250k) Over-recovery of income in Dwellings Rent has been identified due to a reduction in the void rate, the estimated void rate was 1.6% but the current rate is 1.29%.
- (£298k) Refund on the 11/12 Final Subsidy settlement for the HRA due to a change in the consolidated rate of interest (CRI) from 3.55% used by LBE to 3.53% used by CLG. When the outturn for 11/12 was done, CLG advised us to use a rate of 3.55%.
- Additional Aerial income of £106k has been received due to Property Services completing a review of previous years inflation charges. The outcome of the review has identified that inflationary increases haven't been applied for several years resulting in back dated charges. Additional rental income of £36k from shops has also been identified, this is slightly offset by additional energy and rates costs
- When calculating the 12-13 estimates a bad debt provision of £200k for welfare reform was made. As this has been delayed and will not be implemented until the new year this provision will now not be required.
- A detailed review of the interest on balances and Item 8 calculation has been completed this month. The HRA loans have been split between capital financing requirement and self-financing, we have then applied actual interest rates on the debt. The estimated Consolidated Rate of Interest (CRI) was 4.67% and the actual average CRI is 3.28%, this reduction in interest rates has resulted in a saving of £552k.
- The savings target for Repairs and Maintenance was £972k for 2012-13. 80% of this target has been successfully achieved. However, there has been a 12%

increase in the number of repairs to the end of October and if this trend continues then the budget is projected to overspend by £760k.

Management fee- £122k overspend. The HRA costs include the £15.63m management fee paid to Enfield Homes. Enfield Homes delegated budgets are currently reporting an overspend of £122k. This is due to additional agency staff costs in the Property and Technical services department. This budget will be monitored closely throughout the year to reduce this variance. Therefore, this figure is excluded from the projected underspend of £612k highlighted above.

#### 8. ACHIEVEMENT OF SAVINGS

8.1 The 2012/13 Budget Report included savings and the achievement of increased income totalling £12m to be made in 2012/13. All departmental savings proposals are either achieved or on track which is reflected in the overall underspend. Further work is still required to achieve a proportion of the procurement savings.

#### 9. ALTERNATIVE OPTIONS CONSIDERED

Not applicable to this report.

#### 10. REASONS FOR RECOMMENDATIONS

To ensure that Members are:

10.1 Aware of the projected budgetary position for the Authority, including all major budget pressures and underspends which have contributed to the present monthly position and that are likely to affect the final outturn.

## 11. COMMENTS OF THE DIRECTOR OF FINANCE, RESOURCES AND CUSTOMER SERVICES AND OTHER DEPARTMENTS

#### 11.1 Financial Implications

As the Section 151 Officer, the Director of Finance, Resources & Customer Services is required to keep under review the financial position of the Authority both in the short and medium term. This report is part of the review and planning process and confirms that there is no deterioration in the financial position of the Authority whilst plans are in place to balance the Medium Term Financial Plan. If required, measures will be put in place to address risks identified through the monitoring and planning process and to contain expenditure within current and future approved budgets.

### 11.2 Legal Implications

The Council has a statutory duty to arrange for the proper administration of its financial affairs and a fiduciary duty to taxpayers with regards to its use of and accounting for public monies. This report assists in the discharge of those duties.

### 11.3 **Property Implications**

Not applicable in this report.

#### 12. KEY RISKS

There are a number of general risks to the Council being able to match expenditure with resources this financial year and over the Medium Term Financial Plan:-

- Ability of Departments to adhere to savings targets.
- State of the UK economy which impacts on the Council's ability to raise income from fees and charges and on the provision for bad debt.
- Uncontrollable demand-led Service Pressures e.g. Adult Social Care, Child Protection etc.
- Potential adjustments which may arise from the Audit of various Grant Claims.
- Movement in interest rates.

Risks associated with specific Services are mentioned elsewhere in this report.

#### 13. IMPACT ON COUNCIL PRIORITIES

- 13.1 **Fairness for All** The recommendations in the report fully accord with this Council priority.
- 13.2 **Growth and Sustainability** The recommendations in the report fully accord with this Council priority.
- 13.3 **Strong Communities** The recommendations in the report fully accord with this Council priority.

#### 14. EQUALITIES IMPACT IMPLICATIONS

The Council is committed to Fairness for All to apply throughout all work and decisions made. The Council serves the whole borough fairly, tackling inequality through the provision of excellent services for all, targeted to meet the needs of each area. The Council will listen to and understand the needs of all its communities.

The Council does not discriminate on grounds of age, colour, disability, ethnic origin, gender, HIV status, immigration status, marital status, social or economic status, nationality or national origins, race, faith, religious beliefs, responsibility for dependants, sexual orientation, gender identity, pregnancy and maternity, trade union membership or unrelated criminal conviction. The Council will promote equality of access and opportunity for those in our community who suffer from unfair treatment on any of these grounds including those disadvantaged through multiple forms of discrimination. Financial monitoring and planning is important in ensuring resources are used to deliver equitable services to all members of the community.

## 15. PERFORMANCE MANAGEMENT IMPLICATIONS

The report provides clear evidence of sound financial management, planning and efficient use of resources.

### 16. PUBLIC HEALTH IMPLICATIONS

There are no public health implications directly related to this Revenue Monitoring and Medium Term Financial Plan update Report.

## MUNICIPAL YEAR 2012/2013 REPORT NO. 175

**MEETING TITLE AND DATE:** 

Cabinet 20th March 2013

**REPORT OF:** 

Director of Finance, Resources and Customer Services

Contact officer and telephone number:

Ann Freeman ext. 3002

E mail: ann.freeman@enfield.gov.uk

Agenda – Part: 1 Item: 7

Subject: Capital Programme Monitor
Third Quarter December 2012
Budget Year 2012-13
Wards: all

**Cabinet Member consulted:** 

## **Cllr Stafford**

#### 1. EXECUTIVE SUMMARY

The purpose of this report is to inform Members of the current position regarding the Council's 2012 to 2015 capital programme taking into account the latest re-profiling information for all capital schemes.

This report provides information on:

- The current funding of the programme and its future affordability;
- The re- profiled 2012/15 capital programme;
- Proposed reductions in capital expenditure and new additions to the programme;
- The projected outturn figures for 2012/13;

The report shows that the overall expenditure is projected to be £99.9m<sup>1</sup> for the General Fund and £48m for the HRA for 2012/13.

### The report:

- 1.1 Establishes revised estimated capital spending plans for 2012 to 2015 including proposals that match capital expenditure to capital funding. Future year spending plans will have been seen and agreed as part of the 2013-14 budget report to Cabinet February 2013;
- 1.2 Confirms that the revenue costs of the programme for unsupported and supported schemes can be accommodated within existing provision in the Medium Term Financial Plan:
- 1.3 Advises upon the Council's borrowing and investment activity.

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Version	1.0	Page	1 of 15	Date approved	tba
				Date of next review	

#### 2. RECOMMENDATIONS

It is recommended that:

- The re-profiled three year programme is agreed.
- Cabinet agrees the growth of the Capital Programme of £6.3m in 2012/13, the majority of which is relates to the Schools devolved capital inclusion and other projects funded by grants and contributions.
- Cabinet agrees the net reduction of the Capital Programme by £19.5m in 2012/13 to reflect slippage into future years and scheme revisions.

#### 3. BACKGROUND

The Council's capital programme is reviewed and monitoring reports are submitted to Cabinet on a quarterly basis. This is the third quarterly report for 2012/13. The purpose of this report is to update the capital budget for the current year taking into account reprofiling of scheme budgets reflecting anticipated progress in delivering projects over the life of the programme, scheme approvals since the second quarter monitor and the notification of additional funding allocations received from central government, partner agencies and other external parties.

The Prudential Code for Capital Finance requires that the forward looking prudential indicators set by the authority are regularly monitored during the year.

The re-profiled capital programme for 2012 to 2015 is set out in Appendix A. The funding implications are considered in paragraph 5.

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#### 4. 2012/13 CAPITAL BUDGET

The review of the three year Capital Programme undertaken last quarter saw a number of uncommitted budgets removed and placed in a capital contingency (£2.85m). £715k of this sum has been used to fund a 2013-14 project within Regeneration, Leisure and Culture reducing the contingency to £2.1m.

The capital budget for 2012-13 is shown in Table 1; this summarises the overall reprofiling of the budget for the current year.

Table 1 - Capital Budget 2012/13

	Capital Budget as Reported at Q2 £'000	Re-Profiling Expenditure Plans From 2012/13 £'000	Additions 2012/13 £'000	Proposed Reductions 2012/13 £'000	Proposed Programme 2012/13 £'000
Environment	23,657	-2,444	204	-170	21,247
Finance, Resources and Customer Services	1,695	0	0	0	1,695
Health, Housing and Adult Social Care	5,195	-1,456	18	-227	3,530
Regeneration, Leisure and Culture	13,633	-4,947	0	0	8,686
Schools and Children's Services	66,137	-9,607	6,080	0	62,610
Corporate Capital Contingency	2,850	-715	0	0	2,135
Total General Fund Expenditure	113,167	-19,169	6,302	-397	99,903
HRA	48,380	3,640	0	-3,611	48,409
Total Capital Expenditure	161,547	-15,529	6,302	-4,008	148,312

The revised current year capital budget indicates a decrease of approx. £19.2m compared to the budget reported for quarter 2. This reflects the net re-profiling of expenditure within the capital programme and also the inclusion of additional items approved or notified subsequent to the preparation of the second quarter monitor. These additional items are set out in table 2 below and the majority are funded from additional grants and contributions.

Table 2 – Additional Capital Items 2012/13

SCHEME	FUNDING	£'000
Replace New Options Day Centre for	Community Capacity Grant	18
LD Clients		
Graffiti / Street Washing Equipment	Equipment Replacement	70
	Reserve	
ANPR Ridgeway & Cockfosters	Revenue Contribution	32
GM005 John Deere 2500B Greens	Revenue Contribution	18
Mower		
Reardon Court Boiler 2012 BIP	Salix contibution	8
Barrowell Grn Concrete Rd Repair	Revenue Contribution	30
2012BIP		
Park Ave Day Centre BIP Boiler	Salix contibution	15
12/13 BIP Enfield Highway Library	Salix contibution	5
Boiler Replacement		
REFIT Programme - Investment	General Resources	27
Grade Proposal		
Prince of Wales School Class Base	Government Grants -	75
2011	Standard Fund Misc	
Prince of Wales School Additional	Government Grants -	35
Classrooms 2012	Standard Fund Misc	
GENERAL FUND		332
Devolved Schools Capital	Devolved schools funding	5,970
HRA		0
TOTAL ADDITIONS		6,302

The principle outcomes of the current year programme are considered below:

## 4.1 Environment

The capital programme delivered by Environment is broadly in-line with the agreed timescales and objectives.

## **Highways and Transportation**

The delivery of Highways Programme is on target with the objective to improve 4% of the Borough Road Networks and 2% Borough Footway Networks. Schemes in the Local Implementation Plan are scheduled to be delivered within timescales.

#### Alleygating

The Service forecast to spend £215K on the installation of alley gates this year and the remaining budget of £57k will be slipped to 13/14.

## **Waste Services**

The Wheeled Bins Programme has been completed. The final costs of wheeled bins are less than originally budgeted for by £186K. This sum needs to be carried forward to future years to fund wheeled bins for new housing developments and the replacement of broken/stolen bins.

The depot relocation project is at its implementation phase with estimated completion date scheduled for June 2013 in accordance with the development timetable. Following a recent review of the expenditure profile, £1,263K has been allocated to 2013/14 to take into consideration the majority of the decommissioning work being carried out after all occupants in existing depots have been relocated.

#### <u>Parks</u>

The capital investment in Parks has provided new playground equipment in five parks, a BMX track at Cuckoo Hall, allotment infrastructure improvements, Japanese water garden restoration and improvements to changing room facilities all of which are now completed.

Recent ecology studies have revealed that the original plan for Natural England Conservation Licence for the landscaping works at Forty Hall Park may not be sufficient and that a development licence may be required. This may give rise to a funding gap of circa £70k however works are underway to identify ways to contain the additional costs within the original budget allocation by revising the project scope.

## **Community Safety**

New CCTV cameras have been successfully installed at Lychett Way Industrial Estate and Enfield Island Village, while others are being installed, at Eley Industrial Estate and IKEA Retail Estate with the expected go live date of mid-March.

## **Building Improvement Programme (BIP)**

The BIP projections have been revised following a review of the programme undertaken recently and more slippage into 13/14 is forecast including that attributable to the refurbishment of the 10<sup>th</sup> floor of the Civic Centre which will now occur in 13/14.

# 4.2 Finance, Resources and Customer Services & Chief Executive Departments

The Enfield Residents Priority Fund is over half way through it's three year cycle now. It commenced its second year in 2012/13 with originally £1.4m available to meet Capital Priorities identified by residents and £700k to meet revenue priorities. The trend has been an increased number of revenue projects being requested from residents and £400k of funding has been switched between Capital and Revenue in 2012/13 to reflect this. The 2013/14 Budget Report reduced the ERP Fund to £1.4m in 2013/14. The report also agreed that underspent ERPF from 2012/13 could if required be carried forward to add to the 2013/14 Fund.

### 4.3 Health, Housing and Adult Social Care

Within the programme delivered by Adult Social Care there are a number of projects which have been established and continue to be progressed during 2012-13:

 The upgrade and integration of Social Care IT systems. The Carefirst system is continually being developed to ensure it remains fit for purpose to meet the Council's business requirements. A number of upgrades and modifications are due in the current year to support the service to meet is personalisation agenda objectives.

- The commissioning and procurement of a 70 bed dual registered care provision on the Elizabeth House site. The demolition of the Elizabeth House site has been completed. The options available for delivery at the site are currently being reviewed.
- The relocation of the New Options service based at the Claverings Estate. An alternative site has been found (College farm) and plans are current being created to develop the site so that it is fit for purpose and planning consent is being processed.
- The Formont centre is in operation, the remaining capital spend relates to gates at the premises and is expected to be completed by March 2013.
- Integrated Learning Disabilities Team at St. Andrews Court have residual capital for the refurbishment of the disabled toilet on the ground floor.
- The re-development of the Drug and Alcohol Treatment Service based at the Claverings Estate. The site has been developed and is operational, the remaining funding is being used to make improvements to the IT infrastructure

## 4.4 The Housing Needs programme includes:

**Discretionary Housing Assistance Grants** 

- To enable residents to remain in accommodation that is free from serious disrepair and suitable for their needs. These include Small Works Assistance, Decent Homes Grants and Safe Homes Grants.
- North London Sub Region
- The North London Sub Region grant targets the bringing of empty properties back into use through CPOs, Grants and Nominations scheme.
- Decent Homes Grants help with Cat 1 heating and Insulation Hazards and help to bring private properties up to the decent homes standard

## Affordable Housing Programme

- Purchase of 4 flats at South Street and a house at Princes Avenue
- Stamp Duty/Land Tax provision
- Grants to Housing Association London & Quadrant Housing Association to convert 22 properties to permanent
- Other enabling schemes yet to be agreed

All schemes are progressing with a number completed and the use of external funding contributions continues to be maximised.

## 4.5 Regeneration, Leisure and Culture

The main deliverables for 2012/13 in the Capital Programme delivered by Regeneration Leisure & Culture are:

The regeneration of Ponders End, New Southgate, Meridian Water, and Edmonton Green.

#### Ponders End

Ponders End High Street and The Mayor's Outer London Fund 2 (OLF2) projects assist land assembly which is necessary to deliver the 'Electric Quarter' and the delivery of the OLF2 projects. The Police Station, already acquired by the Council, is programmed for demolition and this will start on site in Spring 2013. Other capital OLF2 projects include remodelling of Enfield Business Centre and public realm/gateway projects in North East Enfield.

## New Southgate

Having listened to local residents concerns, Phase 1 of the Take the High Road (Red Brick Environmental/Safety Improvements) was completed in August 2012. Phase 2 is now ready for implementation, with designs completed, consulted upon, and amended to final stages. Start on site is anticipated for February 2013 and will complete in Spring 2014.

#### Meridian Water

Following discussions with the local community Rays Road Open Space will be the first project coming forward as part of the Meridian Water development. Work will start on site in March 2013 to remove all contaminated materials and the construction of open space will start in summer 2013.

Within the framework of the Meridian Water master plan, which is currently being finalised following public consultation, a number of infrastructure projects will be brought forward from 2013, the most noteworthy of which concerns improving the Angel Road Station hub. This is supported by a range of key stakeholders including the Mayor's office, a number of London Boroughs and others.

#### Edmonton Green

The transformation of Green Towers, a formally dilapidated community centre, achieved practical completion in August 2012.

## Ongoing Capital investment in Leisure Centres, specifically Southgate & Albany.

The Leisure Centre Capital improvements are now complete at Southbury and Albany and on 26 October we took back Southgate from the builders. Whilst the build process slightly over ran and a number of risks have come to fruition the costs are not anticipated to exceed neither the capital budget nor the department cash limit. Work continues on agreeing the final accounts and the loss of income issues with Fusion.

## Refurbishment of Dugdale Centre – Thomas Hardy House first floor.

The developments of the Dugdale leisure and culture facilities are now complete, with the new first floor conference, museum and community facilities fully open. The programme was completed on time and the anticipated outturn is expected to be slightly under budget.

The restoration of Forty Hall and The Crescent and developing proposals for Broomfield House.

## Forty Hall

The Forty Hall project is nearing completion with the Hall works finalised. Having opened on time and having completed the majority of the refurbishment it is anticipated that the outturn will be slightly under the budget. Officers are working with the Heritage Lottery Fund to put together the final claims. The CCTV upgrade to link the house to the CCTV monitoring centre was not part of the original plans at Forty Hall. It was decided to update the CCTV to further protect the newly refurbished and updated asset following a grant being agreed with HLF for 30% of the cost. This required some changes to the local CCTV which operates around the house currently. Once the decision had been made officers had to conduct a wide consultation, apply for planning permission and listed building consent and seek the Secretary of States permission. This process is ongoing.

#### The Crescent

Work at the Crescent, Edmonton, continues apace, and when complete will transform the appearance of this listed housing development. Planning permission and listed building consent has already been secured for part of the scheme, and a building contract is about to be let. In addition, the reconstruction and resurfacing of Bounces Lane, which is at the rear of the crescent, was completed in the summer.

#### Broomfield House

Following October Cabinet, and extensive joint working with the Broomfield House Trust and Friends of Broomfield Park, the Council submitted a Stage 1Heritage Lottery Fund Bid in the sum of £4,175,000, to help restore Broomfield House, a distressed but much valued Grade 2\* property. Unfortunately this was not successful and alternative options are being pursued.

#### 4.6 Schools and Children's Services

The Primary Expansion Programme (PEP) for September 2013 continues to progress following the public consultation. This has resulted in proposals to enlarge Garfield, George Spicer, Grange Park, Highfield, Houndsfield, Prince of Wales, and Worcesters Primary Schools from September 2013. The proposal to enlarge Walker School from September 2013 has been withdrawn and alternative proposals are being explored.

The Primary Places Budget also includes increased provision of £112k in respect of unavoidable costs relating to infrastructure and site eradication works needed to accommodate additional teaching accommodation at Prince of Wales Primary School.

Work is continuing to finalise the primary places schemes at Capel Manor, Firs Farm, St George's and St Michael's Schools. Tenders have been received for the provision of temporary classrooms at St Matthew's Edmonton Annex and negotiations are continuing with the Church Authorities on the lease of the Dysons Road premises.

Planning applications have been submitted for all of the Primary Expansion Schemes and detailed design is now starting in liaison with the schools and the contractors.

The new Oasis Academy Hadley premises at the Ponders End campus was opened to students in January 2013. Practical completion of the works to refurbish and extend Cheviots Centre was achieved in October 2012

## 4.7 Housing Revenue Account

The principal elements of the HRA Capital Programme are the continued delivery of the Decent Homes and General Works programmes, commencement of the Alma Development scheme including the buyback and decant of Alma estate residents and progressing the redevelopment of Ladderswood and Highmead estates. The Decent Homes and General Works programmes are proceeding as planned.

#### 5. CAPITAL PROGRAMME FUNDING

**Table 3 Financing of Capital Expenditure** 

The following table sets out the current funding position for the 2012-15 capital

programmes.

pregrammeer	2012/13 £'000	2013/14 £'000	2014/15 £'000	Total £'000
Total General Fund Expenditure	99,904	84,120	26,281	210,305
Funded From:				
Earmarked Resources	-53,713	-31,808	-13,022	-98,543
Disposals Programme	-4,812	-6,144	0	-10,956
Unapplied Capital Receipts B/Fwd	-1,900	-900	-520	-3,320
General Fund Capital Reserve	-1,000	-1,000	-1,000	-3,000
Estimated Usable RTB Disposals	-200	-200	-200	-600
Increase in Capital Financing	38,279	44,068	11,539	93,886
Requirement – Unsupported Borrowing	30,219	44,000	11,555	93,000
Total HRA Expenditure	48,409	47,509	45,308	141,226
Funded From:				
Earmarked Resources	-48,409	-47,509	-45,308	-141,226
Increase in Capital Financing				
Requirement – Unsupported Borrowing	0	0	0	0

Earmarked Resources refer to specific government grants or other contributions from external parties and the use of specific reserves within the Council's available resources; this funding is specific to certain schemes or certain types of capital investment e.g. provision for additional school places. There is a high level of certainty over these funding streams.

Disposals refer to the estimated proceeds from the sale assets (net of disposal costs) that have so far been approved for disposal over the life of the programme. During the third quarter the Council saw the disposal of North Lodge, Whitewebbs Rd £372k, and Land at the back of Eagle House Surgery £100k, to date receipts of £2.266m have been received. The projection of £4.8m for the year is still on track with a number of contracts already exchanged.

The funding strategy set out in Table 3 utilises all other currently available unapplied capital receipts brought forward from 2011/12 and the balance in the General Fund Capital Reserve.

Capital expenditure that cannot be funded immediately from grants, capital receipts or direct revenue/reserve contributions must be funded from the annual set aside from the revenue budget (the minimum revenue provision - MRP). The MRP is determined according to statutory regulation based on the Capital Financing Requirement. There are equivalent statutory arrangements for the funding of HRA capital expenditure which do not involve an HRA minimum revenue provision.

### 6. REVENUE IMPLICATIONS

The revenue implications of the capital programme are set out below:

Table 4 - Revenue Implications

	2012/13 £'000	2013/14 £'000	2014/15 £'000	Full Year Effect £'000
General Fund				
Additional MRP		1,531	3,294	3,755
Interest on Borrowing	670	2,111	3,084	3,286
Total Revenue Cost	670	3,642	6,378	7,041
HRA				
Interest on Borrowing	1,650	1,650	1,650	1,650

The revenue implications shown in the table above have been fully incorporated into the Medium Term Financial Planning process. Local Government is currently facing a volatile period due to the national financial situation and the significant changes proposed for public services. Over the same period there has been an increase in demand for our key services and the continued affordability of the Capital Programme should be viewed in this context.

The budget process will continue to review the Capital Programme alongside revenue pressures in order to ensure the Council's key priorities are delivered in best way given the financial constraints the Council currently faces.

Over the last two years the Council has reduced its short term investments primarily to fund the Capital Programme. This has been a sensible approach agreed with our external treasury advisors given the relative interest earned from investments in comparison to borrowing costs. The Council is now in a position where it will need to actually borrow to finance future Capital investment. The Council has headroom in its current borrowing position to allow this to happen given that actual borrowing including the effect of the current Capital Programme is within the Council's Capital Financing Requirement but will need to review its borrowing position on a regular basis when assessing the affordability of future capital projects.

#### 7. CAPITAL PRUDENTIAL INDICATORS

Legislation requires each authority to have regard to the CIPFA Prudential Code for Capital Finance. This means that authorities are responsible for determining whether decisions on capital investment are affordable, prudent and sustainable. Adhering to CIPFA's Prudential Code is the means by which local authorities demonstrate that they have satisfied this obligation. The Secretary of State's reserve power could be used if an authority fails to adhere to the Prudential Code. Similarly the Secretary of State has the power, on national economic grounds, to set limits in relation to borrowing by local authorities as a whole.

Members' involvement in the process is essential for good governance of the strategic decisions around capital investment and to ensure compliance with the requirements of the Prudential Code. The Council must be able to demonstrate that capital expenditure plans are affordable, external borrowing is prudent and sustainable, and that treasury decisions are taken in accordance with good practice. The structure and content of this report has been designed to comply with the Code.

When considering its programme for capital investment the Council is required, under the Prudential Code, to agree and monitor a number of mandatory prudential indicators. The Council must take account of the following matters when setting and revising the prudential indicators:

- Affordability: e.g. the implications for Council Tax and housing rents;
- Prudence and sustainability: e.g. implications for external borrowing;
- Value for Money: e.g. through the use of option appraisals;
- Stewardship of Assets: e.g. asset management planning;
- Service objectives: e.g. whether the proposals meet the Authority's strategic objectives;
- Practicality: e.g. achievement of the forward plan.

The indicators set out in this report are those to be agreed at Council on 27<sup>th</sup> February 2013. The forecast is currently within the indicators and this position will next be reported in the 2012-13 Outturn report

Table 5 - Capital Expenditure Indicator General Fund and HRA

Capital Programme	2012/13 £'000	2013/14 £'000	2014/15 £'000	Total £'000
General Fund Latest Forecast	99,904	84,120	26,281	210,305
General Fund Indicator	104,673	95,188	47,369	247,230
HRA Latest Forecast	48,409	47,509	45,308	141,226
HRA Indicator	48,298	47,509	45,272	141,079
Total Latest Forecast	148,313	131,629	71,589	351,531
Total Indicator	152,971	142,697	92,641	388,309

The Capital Financing Requirement measures the extent to which the Council's capital expenditure has not yet been funded; it represents the authority's underlying need to borrow to meet its capital commitments. The Council's actual borrowing must not exceed this amount; actual borrowing is determined by the availability of internal funds

such as maturing investments and cash backed reserves and balances that can provide cash resources to meet capital expenditure.

The latest forecast of the Capital Financing Requirement for the relevant years is set out in Table 6. The indicators for March 2014 and 2015 are those to be agreed at Council on 27<sup>th</sup> February 2013.

**Table 6 – Current Forecast of Capital Financing Requirement** 

	Estimated as at 31 <sup>st</sup> March 2013 £'000	Estimated as at 31 <sup>st</sup> March 2014 £'000	Estimated as at 31 <sup>st</sup> March 2015 £'000
General Fund			
Latest Forecast	294,724	315,078	320,647
Indicator	330,759	319,325	326,281
HRA			
Latest Forecast	157,728	157,728	157,728
Indicator	160,998	157,728	157,728
Total			
Latest Forecast	452,453	472,806	478,375
Indicator	491,757	477,053	484,009

## **Prudential Borrowing Indicators**

- a) Authorised limit: The Council is prohibited from borrowing more than its Authorised Limit. The indicator should be set at a level that while not desired could be affordable but may not be sustainable The Council's authorised borrowing limit for 2012/13 is £500m; this excludes long term liabilities under PFI Contracts and Finance Leases. Borrowing during the third quarter remained within the Council's authorised borrowing limit. The highest level of borrowing during the period was £264m. During the quarter the Authority re-financed maturing loans of £20m and in January 2013 took on new debt of £6m.
- b) Operational boundary: The Operational Boundary is based on the most likely level of borrowing for the year. The Council's Operational Boundary for 2012/13 is £450m. Occasional breaches of the Operational Boundary are unlikely to be significant however a sustained or regular trend above the Operational Boundary would be significant. During the past quarter the Council's gross borrowing was within the Operational Boundary at £264m.
- c) Net borrowing (i.e. long term borrowing less investments): In the medium term, net borrowing should only be used for a capital purpose. Specifically net external borrowing in 2012/13 should not exceed the estimated Capital Financing Requirement at 31<sup>st</sup> March 2013.

## 7. COMMENTS OF THE DIRECTOR OF FINANCE, RESOURCES AND CUSTOMER SERVICES AND OTHER DEPARTMENTS

### 7.1 Financial Implications

As the Section 151 Officer, the Director of Finance, Resources & Customer Services is required to keep under review the financial position of the Authority. The quarterly capital monitoring is part of this review process. If required,

measures will be put in place to address risks identified through the monitoring process and to contain expenditure within approved budgets.

## 7.2 Legal Implications

The Council has a statutory duty to arrange for the proper administration of its financial affairs and a fiduciary duty to taxpayers with regards to its use of and accounting for public monies. This report assists in the discharge of those duties.

## 7.3 Property Implications

All of the property implications are included within the main report.

#### 8. KEY RISKS

All of the key risks relating to the second quarter are included within the main report.

### 9. IMPACT ON COUNCIL PRIORITIES

#### 9.1 Fairness for All

The Capital programme is designed to address the values set out within the Council's priorities. All projects are considered in the context of these priorities.

## 9.2 Growth and Sustainability

The Capital programme is designed to address the values set out within the Council's priorities. All projects are considered in the context of these priorities.

### 9.3 Strong Communities

The Capital programme is designed to address the values set out within the Council's priorities. All projects are considered in the context of these priorities.

## 10. EQUALITIES IMPACT IMPLICATIONS

The Council is committed to Fairness for All to apply throughout all work and decisions made. The Council serves the whole borough fairly, tackling inequality through the provision of excellent services for all, targeted to meet the needs of each area. The Council will listen to and understand the needs of all its communities.

The Council does not discriminate on grounds of age, colour, disability, ethnic origin, gender, HIV status, immigration status, marital status, social or economic status, nationality or national origins, race, faith, religious beliefs, responsibility for dependants, sexual orientation, gender identity, pregnancy and maternity, trade union membership or unrelated criminal conviction. The Council will promote equality of access and opportunity for those in our community who suffer from unfair treatment on any of these grounds including those disadvantaged through multiple forms of discrimination. Financial monitoring and planning is important in ensuring resources are used to deliver equitable services to all members of the community.

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## 11. PERFORMANCE MANAGEMENT IMPLICATIONS

The report provides clear evidence of sound financial management, efficient use of resources.

## 12. HEALTH AND SAFETY IMPLICATIONS

Not applicable to this Report.

## 13. PUBLIC HEALTH IMPLICATIONS

None specific to this Report

## Appendix A - Capital Programme 2012-2015

Department/Scheme	2012/13 Current Projection £000	2013/14 Current Projection £000	2014/15 Current Projection £000	Total Current Projection £000
ENVIRONMENT	2000	2000	2000	2000
TFL - Completion of 2011-12 Schemes	60	0	0	60
TFL 12/13 - Corridors, Neighbourhoods			<u> </u>	
& Supporting Measures	2,598	0	0	2,598
TFL 12/13 – Principle Road Renewal	1,030	0	0	1,030
TFL Future years	228	3,978	2,674	6,880
Highways & Street Scene 12/13	7,979	8,830	8,450	25,259
Trimming & Dimming	1,823	2,356	0	4,179
South Street - Footway Improvements	1,516	608	0	2,124
Corridor Improvement to the Hertford Rd	0	1,620	0	1,620
Highways & Street Scene Other	558	30	0	588
Environmental Protection	285	57	0	342
Community Safety	1,081	193	187	1,461
Waste & Recycling	1,056	143	427	1,626
Parks	1,125	1,898	247	3,270
Vehicle Replacement Programme	531	357	873	1,761
Depots	118	1263	0	1,381
Parking	44	0	0	44
Building Improvement Programme	1189 27	1826 1593	1500 0	4,515
REFIT ENVIRONMENT TOTAL	21	1093	U	1,620
EXPENDITURE	21,248	24,752	14,358	60,358
FINANCE, RESOURCES & CUSTOMER SERVICES/CEX				
Residents Priority Fund - Capital (2011-				
12 Fund)	532	0	0	532
Residents Priority Fund - Capital (2012-				
13 & 2013/14)	1,000	1,000	0	2,000
Disability Programme (DDA)	115	200	200	515
IT Workplan	48	0	0	48
Joint Service Centre - Ordnance Rd FINANCE, RESOURCES &	0	0	0	-
CUSTOMER SERVICES/CEX TOTAL	1,695	4 000	000	2 005
EXPENDITURE HEALTH, HOUSING AND ADULT	1,695	1,200	200	3,095
SOCIAL CARE				
Extension to Formont Day Centre	20	0	0	20
St Andrews Court Relocation	51	0	0	51
Refurbishment/Remodelling of 12/12a	01	<u> </u>	<u> </u>	01
Claverings Industrial Estate	28	0	0	28
Fireproof lift at Park Ave (MH clients)	70	0	0	70
Residential and Social Care Provision -			<u> </u>	
Elizabeth House	2	322	250	574
Replace Park Avenue Resource Centre				
for Mental Health Clients	0	270	772	1,042
Replace New Options Day Centre for LD				
Clients	106	1,061	1276	2,443
Welfare Adaptations	50	100	100	250
Care First - Integration and Upgrade	31	50	125	206
Disabled Facilities Grant (£1.151m grant				
funded)	1,450	2,371	2,000	5,821
Sub Regional Housing Grants	776	182	0	958
Housing Assistance Grants	150	989	818	1,957
Affordable Housing	796	3,484	2,100	6,380

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Page 30					
	2012/13	2013/14	2014/15	Total Cumant	
	Current	Current	Current	Total Current	
Domostroomt/Cohomo	Projection	Projection	Projection	Projection	
Department/Scheme	£000	£000	£000	£000	
HEALTH, HOUSING AND ADULT	2 520	0 000	7 444	40.000	
SOCIAL CARE TOTAL EXPENDITURE	3,530	8,829	7,441	19,800	
REGENERATION LEISURE &					
CULTURE	40	054	0	007	
Ponders End - (GAF) Growth Area fund	13	954	0	967	
Ponders End (High St / South Street /	000	5 000	005	7 747	
OLF2)	980	5,802	935	7,717	
New Southgate	69	1,165	1,100	2,334	
Edmonton Green & Infrastructure	0	4 450	600	2.052	
Projects  Maridian Water (Panda (Pridens Paul	0	1,453	600	2,053	
Meridian Water (Roads/Bridges, Rays	40	E 170	1 400	6 6 1 0	
Rd & Infrastructure) Shires Estate	40	5,179	1,400	6,619	
	0	137	100	237	
Market Gardening	0	300	0	300	
Edmonton Green Projects – inc Green	000	_	2	000	
Towers refurb	909	0	0	909	
Conservation & Design Projects	194	503	0	697	
Industrial Estates (Meridian Bus Park &	440	0	•	440	
Harbet Rd Phase 3)	116	0	0	116	
Enfield Town Library Heating System	87	0	0	87	
QEII Stadium	32	0	0	32	
Leisure Centres (Inc Albany &	4 400	050	•	5.070	
Southgate)	4,420	658	0	5,078	
Cultural services - Simon Gardner	1,826	253	0	2,079	
REGENERATION LEISURE &	0.000	40.404	4.405	00.005	
CULTURE TOTAL EXPENDITURE	8,686	16,404	4,135	29,225	
SCHOOLS & CHILDREN'S SERVICES	20			00	
Schools Access Initiative	33	0.755	0	33	
Targeted Capital - Special Needs	2,019	2,755	0	4,774	
Targeted Capital - School Meals	500	00	•	507	
Programme	528	69	0	597	
Devolved Schools Capital	5,970	0	0	5,970	
Schools Condition Funding	040	-	•	000	
(Roofs/Windows etc)	319	1	0	326	
New Opportunities for PE & Sport in	40	0	0	40	
Schools	13	0	0	13	
City Learning Centres	17	12	0	29	
Basic Need - Primary School Places	00.044	0.500	00	00 500	
Sept 2012	26,041	6,500	22	32,563	
Basic Need - Primary School Places	4 000	00.000	^	04.004	
Sept 2013 onwards	1,908	23,086	0	24,994	
Primary Schools – Incl Churchfield	0.040		^	0.057	
Modernisation	2,213	144	0	2,357	
Secondary Schools – Oasis Hadley	00.044	_	405	00.000	
Academy	20,214	0	125	20,339	
Special Schools	10	0	0	10	
Fire Precaution Works (5 school sites)	65	5	0	70	
Non School Schemes	3,260	357	0	3,617	
SCHOOLS & CHILDREN'S SERVICES	00.046	00.005	4.5	0= 000	
TOTAL EXPENDITURE	62,610	32,935	147	95,692	
CORPORATE CAPITAL	0.40=	_	•	0.465	
CONTINGENCY	2,135	0	0	2,135	
GRAND TOTAL GENERAL FUND	00.003	04.400	00.004	040.00=	
PROGRAMME	99,904	84,120	26,281	210,305	

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Department/Scheme	2012/13 Current Projection £000	2013/14 Current Projection £000	2014/15 Current Projection £000	Total Current Projection £000
HOUSING REVENUE				
ACCOUNT				
Works to Stock - Decent Homes	18,000	12,000	14,606	44,606
Works to Stock - General Works	24,741	26,469	22,562	73,772
Community Halls	468	0	0	468
Buybacks	4,700	8,540	8,140	21,380
Grants to Vacate	500	500		1,000
HOUSING REVENUE				
ACCOUNT TOTAL				
EXPENDITURE	48,409	47,509	45,308	141,226
GRAND TOTAL CAPITAL				
PROGRAMME	148,313	131,629	71,589	351,531

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### MUNICIPAL YEAR 2012/2013 REPORT NO. 176

MEETING TITLE AND DATE: Cabinet, 20 March 2013

**REPORT OF:** 

Director of Finance, Resources and Customer Services

Contact Officer: Kate Robertson

0208 379 6189 kate.robertson@enfield.gov.uk

Agenda – Part: 1 Item: 8

Subject: Emergency Support Scheme

Wards: All

Cabinet Member consulted: Cllr Stafford

#### 1. EXECUTIVE SUMMARY

Enfield Council is committed to building strong communities and being fair to all. As such the Council has prioritised supporting the most vulnerable in our society, building capacity and independence and addressing risks to the health, safety and well-being of our community.

This report proposes a new emergency support scheme which will replace the Government's community care grants and crisis loans which it is abolishing from 1 April 2013.

With most of the Government's major welfare reforms yet to affect residents, demand for emergency and hardship schemes is likely to increase. However, Government funding will be less than the Government has spent in the last two years. Therefore the Council has to have a scheme that is financially sustainable within the new funding pot whilst meeting the needs and prioritising those most in need.

This report summarises the results of the consultation exercise and recommends a new Emergency Support Scheme.

Author	Kate robertson	Classification	PROTECT	Date of First Issue	01/02/13
Owner	FRCS	Issue Status	DRAFT	Date of Latest Re-Issue	01/02/13
Version	1.0	Page	1 of 20	File name	Emergss cabinet

#### 2. RECOMMENDATIONS

- 2.1 Cabinet agree the new discretionary Emergency Support Scheme as set out in section 5 of this report (Key Decision No.3657)
- 2.2 Delegate authority to the Director of Finance, Resources and Customer Services to agree contractual arrangements with suppliers
- 2.3 Delegate authority to the Director of Finance, Resources and Customer Services to agree prioritisation set out in section 5.8 of the report
- 2.4 Delegate authority to the Director of Finance, Resources and Customer Services, in liaison with the Cabinet Member for Finance and Resources, to agree minor amendments to the scheme

#### 3. BACKGROUND

- The Social Fund was introduced in 1987 and can be split into two distinct parts. The first part covers payments that are set in regulation including Funeral Payments, Winter Fuel Payments and Cold Weather Payments. The second is the discretionary Social Fund comprising of Crisis Loans, Budgeting Loans and non-repayable Community Care Grants.
- The Social Fund is currently administered by the Department for Work and Pensions (DWP). As part of its wider Welfare Reform programme, the Government has decided to abolish the Community Care Grants (CCGs) and some elements of the crisis loans schemes from 1 April 2013. Funding is being made available to local authorities to establish their own schemes.
- 3.3 The last full year (2011/12) for which the DWP have provided statistics at authority level shows expenditure of £1,015,600 in Enfield on the applicable parts of the Social Fund. (The previous year shows expenditure of £1,292,200). This was split £314,000 on crisis loans and £742,600 on community care grants.
- 3.4 Enfield Council has been awarded £910,673 for 2013/14 with £192,432 available for administration. With major changes in welfare benefits taking place next year, a report by the Child Poverty Action Group is forecasting increased demand next year for the social fund in London. Therefore managing this demand within a smaller financial budget will be difficult and requires Enfield to review eligibility criteria for the local scheme.
- 3.5 In developing its proposals, the Council reviewed the range of emergency support payments and loans currently available to residents with the aim of ensuring clarity of purpose for each scheme. (See appendix A)
- It is not easy to highlight the specific profile of previous claimants as we are reliant on DWP data. Generally, people aged 18-44 make up 84% of loans given out and two-thirds of the CCG expenditure. Over 70% of loans went to people without children aged under 16 whilst 59% of CCGs went to households without children. 36% of CCGs went to known lone parents but

#### **Emergss cabinet**

34% of parents status was unknown. Generally single men make up the majority of loan awards and single women receive the majority of CCGs. See Appendix B for a breakdown of expenditure.

#### 4. CONSULTATION

- 4.1 In order to determine suitable criteria for a localised support scheme, partner and voluntary organisations were consulted on how they interact with the current system and individuals looking to apply for crisis loans and community care grants. The consultation document was published on the Council's website, a press release was issued and it was emailed to all members of the welfare advisors network (voluntary organisations in Enfield).
- 4.2 The majority of responses came from voluntary organisations and housing associations. The responses are summarised below and show the percentage of responses who either agreed or were neutral:
  - The proposed scheme is fair to all (62%)
  - The proposed scheme will contribute to building strong communities (54%)
  - The proposed scheme will help to prevent severe risk to the health and safety of individuals and families (69%)
  - The proposed scheme helps to build financial capability (77%)
  - The proposed scheme will help to reduce dependency (69%)
  - The council should restrict cash payments and wherever possible provide store cards or pay suppliers direct (54%)
  - The Council should provide recycled furniture (69%)
  - The council should require attendance at money management course for all successful applicants (38%)
  - The Council should not provide loans (62%)
  - There should be a maximum value of £1000 for local assistance grants (85%)
  - The Council should prioritise on the basis of risk (77%)
- 4.3 Key concerns raised related to whether attendance at a money management course should be mandatory for all applicants as if some are faced with a genuine emergency they may not have a longer term issue with financial management. As a result of this feedback we have amended the proposed scheme so that only where the Council considers that the applicant would benefit from better money management skills would a referral to a financial capability course at CAB be made.
- 4.4 Other concerns related to restricting the use of cash. Most councils have taken this position to ensure that the limited money available for the scheme is used effectively and fairly for the benefit of the whole community. Some cash payments will still be made where the need cannot be met through other ways or where the value is less than £10. Therefore the Council is not proposing to amend this aspect of the scheme.

4.5 Respondents were asked if the scheme would disadvantage a specific part of the community. One resident and three organisations raised concerns relating to people with learning disability/mental health needs and those with English language difficulties. These groups are currently supported in their applications to the national Social Fund scheme through advocates. The Council's proposed scheme would be no different whereby those organisations that currently receive funding to provide benefits advice would be expected to continue supporting vulnerable claimants to apply for the Emergency Support Scheme. In addition, the Council is increasing its provision for assisted self-service at its front offices.

#### 5. PROPOSED SCHEME

- 5.1 It is proposed that Enfield focuses its emergency and discretionary funding to:
  - Prevent imminent and serious risk to the health or safety of the borough's most financially excluded residents
  - Ease severe financial pressure in families facing crisis
  - Help build stronger communities through supporting people to establish themselves in the community after unsettled living or institutional care
  - Build financial capability, independence and resilience
- 5.2 The scheme has been designed in the knowledge of other emergency support schemes as set out in Appendix A of this report. Therefore it is our intention to consider whether someone is eligible for any other means of support and ensure that applicants are supported to access those schemes if they are.
- 5.3 All awards will be discretionary and assessed on a case by case basis. The Council cannot consider the amount of money left in the pot when evaluating a claim but can prioritise its awards (see section 5.8 below).
- 5.4 Most payment would come in the form of pre-paid store cards, travel warrants/oyster cards or direct payments to suppliers using a council p-card. Cash would only be a last resort.
- 5.5 The Council is proposing two parts to its emergency support scheme; Emergency payments and Local assistance grants.

#### 5.6 Emergency payments

These are payments to people who require immediate short term help to prevent serious risk to the health or safety of a person or family. They can also be used in the case of an emergency or disaster (e.g. flooding, fire) in order to avoid experiencing immediate repercussions for health and safety.

Assuming that such an emergency or crisis has arisen that causes a serious risk to the health and safety of applicant or their family, it is proposed the following eligibility criteria will apply:

- You must be aged 16 and over
- You must live in Enfield (and have lived here for six weeks prior to applying) or be taking up residency in the next month following a period in

#### **Emergss cabinet**

an institution or residential care or as part of setting up home as part of a resettlement programme where you have a previous connection to Enfield<sup>1</sup>

- You must be in receipt of a qualifying benefit<sup>2</sup>
- You must not be an excluded person<sup>3</sup>
- You must not have any savings or access to personal loans (including friends and family) or overdraft facilities that can be used to meet the needs you are presenting with. If using this still leaves a person facing risk, a lower amount of award can be considered.
- You must not be a person subject to immigration control<sup>4</sup>
- You must not be eligible for a short-term advance (or similar advance of benefit payment) from DWP
- You must have responsibility for housing or council tax costs
- You must not have received a DWP Social Fund or Council Emergency Support Scheme payment in the last 6 months
- You must be without sufficient resources which would cause serious risk to your own or your family's health and safety
- You must not be seeking support to pay for an excluded item (see Appendix C)
- Where the Council considers that the applicant would benefit from better money management skills, you would be expected to attend a money management course run by Enfield CAB as a condition of support. You will not be eligible for another emergency payment if you fail to attend
- If theft is reported a crime number must be supplied.

The payments would not be repayable and would normally cover one of the following areas:

- Pre-paid store card excluding spend on alcohol, cigarettes, lottery and mobile phone top-ups.
- Direct payment to supplier for vital utilities reconnection using a p-card or travel costs via pre-paid oyster card or travel warrant

Cash-flow problems caused by DWP processing delays will be referred to the DWP short-term advances and budgeting loans scheme. Issues relating to rent deposits will be referred to Discretionary Housing Payments or the Homelessness Service. Issues relating to seeking work/attending training will be referred to the JCP. Care Leavers aged 16-18 will be referred to children's services.

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<sup>&</sup>lt;sup>1</sup> Applications will be considered if a person or family is being moved for their own safety and the referral comes from the Council's Community Safety Team/social worker or if the Council's housing team is moving a family to another authority as part of a planned resettlement, temporary accommodation or disxcharge of housing duty

<sup>&</sup>lt;sup>2</sup> Income support, income-based jobseekers allowance, Employment and Support Allowance (income related), Pension Credit or payment on account of one of them, or you are due to leave an institution or care home within 6 weeks and are likely to get one of those benefits on leaving or the referral comes from the Council's community safety team or social worker

<sup>&</sup>lt;sup>3</sup> People in hospital or care homes unless they are about to be discharged within 2 weeks, prisoners, members of religious orders, people in relevant education who do not qualify for the qualifying benefits

<sup>&</sup>lt;sup>4</sup> People subject to immigration control can only claim an emergency payment in the event of a disaster

If someone is ineligible for an Emergency Payments due to receiving one in the previous six months, they will be referred to their nearest Food Bank. If considerable risk to children is identified, a referral may be made to the Council's children in need service. When assessing access to other sources of funding the Council will consider assets/money based outside the UK but it is not seeking to push people into unsustainable loans (e.g. loan sharks or credit facilities with excessive rates of interest)

The payment is intended to help people over a period of crisis and may not solve the crisis completely. The Council will determine how much the applicant needs to get through the crisis and may not meet all the needs identified.

Where need cannot be met in this way, the Council is proposing to use the Council's cashiers service to provide low value cash grants.

Applications can be made online with assistance for those that cannot apply online.

#### 5.7 Local Assistance Grants

These will be awarded to people who need help to:

- Re-establish themselves in the community after a period of institutional or residential care
- Remain in the community rather than enter institutional or residential care
- Set up home as part of a planned resettlement process
- Ease exceptional pressure on a person or family
- Care for a prisoner or young offender on temporary release

Generally the need for help in these areas is less urgent. Awards are made to cover the costs of furniture and white goods, connecting appliances, moving costs to be near a carer or essential family expenditure to deal with unexpected crisis. These are just examples and if a situation is not mentioned, it does not necessarily mean the Council will not consider it. The Council will consider each application on its individual merits.

Assuming one of these is met, then it is proposed the following additional criteria will apply:

- You must be aged 16 and over
- You must live in Enfield (and have lived here for six weeks prior to applying) or be taking up residency in the next month following a period in an institution or residential care or as part of setting up home as part of a resettlement programme where you have a previous connection to Enfield<sup>5</sup>
- You must be in receipt of a qualifying benefit<sup>6</sup>

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<sup>&</sup>lt;sup>5</sup> Applications will be considered if a person or family is being moved for their own safety and the referral comes from the Council's Community Safety Team/social worker or if the Council's housing team is moving a family to another authority as part of a planned resettlement, temporary accommodation or disxcharge of housing duty

<sup>&</sup>lt;sup>6</sup> Income support, income-based jobseekers allowance, Employment and Support Allowance (income related), Pension Credit or payment on account of one of them, or you are due to leave an institution or care home within

- You must not be an excluded person<sup>7</sup>
- You must not have any savings or access to personal loans (including friends and family) or overdraft facilities that can be used to meet the needs you are presenting with. If using this still leaves a person facing risk, a lower amount of award can be considered.
- You must not be a person subject to immigration control<sup>8</sup>
- You must not be eligible for a short-term advance (or similar advance of benefit payment) or budgeting loan from DWP
- You must not have received a DWP Social Fund or Council Local Assistance Grant in the last 12 months
- You must not be seeking support to pay for an excluded item (see Appendix C)
- A maximum award of £1000 will be set.

The Council is proposing to work in partnership with RESTORE. RESTORE is a charitable organisation based in Tottenham Hale providing good quality recycled furniture, new mattresses and new white goods with guarantees. They will deliver and install goods for free within Enfield including ensuring cookers meet requirements such as houses of multiple occupation. Successful applicants can either choose their furniture and/equipment from their large warehouse or RESTORE will deliver a package of goods appropriate to the agreed need. No cash will change hands – the Council will liaise with RESTORE directly on referrals and invoice the Council monthly. A schedule of rates will be agreed with RESTORE and be kept under review.

Other items will be funded through direct payment to suppliers. Where need cannot be met in this way, the Council is proposing to use its Cashiers Service to provide cash grants. We may use Visiting Officers to confirm applications for large grants.

When assessing access to other sources of funding the Council will consider assets/money based outside the UK but it is not seeking to push people into unsustainable loans (e.g. loan sharks or credit facilities with excessive rates of interest)

Applications can be made online with assistance for those that cannot apply on-line.

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6 weeks and are likely to get one of those benefits on leaving or the referral comes from the Council's community safety team or social worker

<sup>8</sup> People subject to immigration control can only claim a Local Assistance Grant in the event of a disaster

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<sup>&</sup>lt;sup>7</sup> People in hospital or care homes unless they are about to be discharged within 2 weeks, prisoners, members of religious orders, people in relevant education who do not qualify for the qualifying benefits

#### 5.8. Prioritisation

The Council has been allocated £910,673 from Central Government for the purposes of this scheme and must estimate the likely demand upon the funds to ensure it is effectively aimed at priority applicants throughout the financial year.

Each eligible application will therefore be graded as high, medium or low priority in terms of the urgency and risk of the situation. Vulnerable and protected groups will generally score higher on risk and priority. The Council will endeavour to meet the needs of all eligible applicants but may need to take a decision to support only those who are assessed as high or medium. The demand on the funds will be monitored on a monthly basis to ensure they are being applied properly and that the predicted call on the funds for future months can be met and if this occurs we will update the Emergency Support Scheme web-page.

#### 5.9. Out of hours provision

In the last year for which statistics are available there were 170 loans/grants paid out of hours across the whole of London. Therefore the Council is not proposing to offer an out of hours service.

#### 5.10. Reviewing decisions

The current DWP scheme contains no right to appeal against negative decisions or size of award but there is a right to ask for a decision to be reviewed internally.

The Enfield scheme intends to match this. Any applicant that is unhappy about a decision made through the Emergency Support Scheme can therefore ask for a review. The request should be in writing and received by the Council within 28 days of the date of the original decision being communicated to the applicant. The review will be undertaken by a manager in the Revenues and Benefits service not involved in the original decision. The outcome of the review will be communicated within 10 working days.

#### 5. ALTERNATIVE OPTIONS CONSIDERED

The Council has considered using the Enfield Credit Union (ECU) in delivering aspects of the scheme but the fact that the ECU does not offer a current account and therefore cannot accept benefit payments together with their current criteria for accessing loans means that this is not a feasible option. Should Enfield Credit Union change its offer the Council can consider its use.

The Council has considered whether it should offer loans or grants. Currently the DWP are able to enforce repayment of loans because they come out of their benefit payments. However, the DWP have advised councils that we will not have the ability to link repayment of our loans into the benefits system.

#### **Emergss cabinet**

Therefore, seeking repayment will be very difficult and costly with county court judgements and use of bailiffs as our only enforcement options.

The Council has considered using the foodbank and other charities but most have said that they do not want to make the decision on eligibility and therefore become a contractual arm of the welfare state.

A few companies have expressed an interest in delivering the social fund but at this stage, the Council's knowledge of likely demand and the scheme criteria would suggest that this would be high risk at this stage. It would also limit the Council's ability to join up administration and eligibility of different hardship schemes.

The Council has considered the use of cash payments and the likely risks associated with it alongside how we can also build increased financial capability and independence within our community.

Finally the Council has worked with other London boroughs to join up our schemes where possible. Most are proposing schemes similar to the current DWP scheme and to Enfield's proposals.

#### 5. REASONS FOR RECOMMENDATIONS

The proposed scheme aims to achieve the following aims whilst managing risk within reduced government funding:

- Prevent imminent and serious risk to the health or safety of the borough's most financially excluded residents
- Ease severe financial pressure in families facing crisis
- Help build stronger communities through supporting people to establish themselves in the community after unsettled living or institutional care
- Build financial capability, independence and resilience

# 6. COMMENTS OF THE DIRECTOR OF FINANCE, RESOURCES AND CUSTOMER SERVICES AND OTHER DEPARTMENTS

#### 6.1 Financial implications

The funds will be shown in a specific cost centre, and monitored within the Council's revenue monitoring process. Any significant variance will be reported to Members.

#### 6.2 Legal implications

The Welfare Reform Act 2012 abolishes certain elements of the discretionary Social Fund scheme in April 2013. New locally based provision will be delivered by local authorities in England.

The general power of competence is set out in s.1.1 of the Localism Act 2011 and states that "a local authority has power to do anything that individuals generally may do. The Act applies to things that an individual may do even

#### **Emergss cabinet**

though they are in nature, extent or otherwise— (a) unlike anything the authority may do apart from subsection (1), or (b)unlike anything that other public bodies may do."

All applications for the emergency support scheme must be considered individually in accordance with the eligibility criteria. Decisions about the granting or refusal of an application must be documented taking note of the information and evidence used to make a decision. Decisions may be subject to future scrutiny.

#### **Equality Impact Assessment**

An equality impact assessment involves assessing (giving 'due regard to') the likely or actual effects of policies or services on people in respect of the protected characteristics. An Equality Impact Assessment must be carried out and consideration of any inequalities taken into account, to eliminate possible discrimination and harassment from the scheme. Enfield's proposed Emergency Support scheme takes into account the results of the consultation and other factors so as to provide a properly considered proposed scheme.

#### 6.3 Property Implications

None. The service will operate out of existing facilities.

#### 6.4 Key Risks

The key risks relate to demand exceeding the funding available from central government. This will be mitigated through the prioritisation proposals contained within the scheme and this report. Other risks relate to the inability of RESTORE to meet demand and the range of needs being identified. This will be mitigating through formalising the relationship with RESTORE and effective monitoring and supplier management. Effective communication with the voluntary and community sector will be key to managing demand and individual risk and in communicating the eligibility criteria for the scheme.

#### 7. IMPACT ON COUNCIL PRIORITIES

#### 7.1 Fairness for All

The scheme has been designed to be fair to all whilst ensuring that those facing greatest risk are prioritised. With limited funds the scheme maximises the use of funding by reducing misuse and making the money go further through the use of recycled furniture.

#### 7.2 Growth and Sustainability

A key aim of the scheme is to contribute towards building financial capability, independence and resilience for some of our most financially excluded residents. By effective signposting to other funds and linking up with Enfield CAB on money management, we can reduce dependency and support residents in developing a stronger financial foundation.

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#### 7.3 Strong Communities

The local assistance grants will enable people leaving institutions such as mental health schemes or prison to resettle into the community in a planned and co-ordinated way. The emergency payments will minimise the impact of crisis on families.

#### 8 EQUALITIES IMPACT

This is a discretionary scheme and therefore all applications will be assessed on its merits and all applicants treated fairly and with respect. At this stage, the information from the Department for Work and Pensions on existing applicants in Enfield is high level and does not provide an equalities breakdown to assess the impact. Close monitoring of applications will take place over the coming year and the scheme amended as required if equalities concerns over access are identified. It does appear from feedback that many applicants are single adults experiencing significant change or crisis and therefore the Council's scheme needs to support the diversity of need whilst balancing speed of decision making with managing and maximising the use of the funds available. An equality impact assessment has been undertaken.

#### 9 PERFORMANCE MANAGEMENT IMPLICATIONS

There are no performance indicators relating to this scheme. However close monitoring will take place of applicants and expenditure to monitor impact and influence future development of the scheme.

#### 10 PUBLIC HEALTH IMPLICATIONS

The scheme will play a key part in minimising risk to the health and well-being of vulnerable people facing crisis. The emergency payments will help families and individuals keep warm and access food/baby products at times of emergency whilst the local assistance grants will help people leaving long-stay institutions to resettle into the community.

#### **BACKGROUND PAPERS**

None.

#### Appendix A - Existing emergency support payments/loans

A **Budgeting Loan** is an interest-free loan intended to help spread the cost of certain one-off expenses over a longer period. A Budgeting Loan can help towards the cost of various items for example to buy essential items such as furniture or household equipment, or expenses related to, for example, maternity or starting work and certain debts. They are available to people getting Income Support, income-based Jobseeker's Allowance, Employment and Support Allowance (income-related), Pension Credit, or payment on account of one of them for at least 26 weeks. Budgeting Loans have to be repaid. You cannot have a second loan until the first one has been repaid. DECISION MAKER - DWP. Loan repayments made through benefit payments. These will be known as Budgeting Advances under Universal Credit.

Interim Payments and Social Fund Crisis Loan alignment payments (will be replaced by **Short-term Advances** for all benefits from April 2013).

Short-term Advances of benefit will help claimants through a period of financial hardship whilst waiting for a benefit claim to be processed by providing an advance of their future benefit award, which will then be recovered from subsequent payments of benefit. Short-term Advances will also be available to claimants who have experienced a change of circumstances that will increase the amount of benefit to which they are entitled. There is a maximum repayment period of three months, which may be extended to six months in exceptional circumstances. Loan repayments made through benefit payments DECISION MAKER – DWP.

A Community Care Grant is a non-repayable payment awarded for the purpose of meeting a need for community care. Grants may be awarded to people who are leaving accommodation in which they received care, to help people to continue to live in the community, or to help people on a resettlement programme to set up home. Grants can also be awarded to help ease exceptional pressures on families, to care for a prisoner or young offender on release on temporary licence, or to help with certain travel costs. They are available to people getting Income Support, income-based Jobseeker's Allowance, Employment and Support Allowance (income-related), Pension Credit or payment on account of one of them. They are also available to people who are leaving care within 6 weeks and who are likely to get one of those benefits or entitlements on leaving. They are not repayable. **DECISION MAKER - MOVING TO COUNCIL** 

A Crisis Loan may be available to anyone aged 16 or over, whether or not they get any benefit, who needs help to meet expenses in an emergency or because of a disaster. A loan must be the only way of preventing serious damage or risk to the health or safety of the person or to their family. Crisis loans are interest free but have to be repaid. Repayments are made through the benefit system or from pay. **DECISION MAKER - MOVING TO COUNCIL** 

**Section 17 payments** refers to exceptional payments made by local authorities to children in need, their families and others to exceptional safeguard and promote the

Author	Kate robertson	Classification	PROTECT	Date of First Issue	01/02/13
Owner	FRCS	Issue Status	DRAFT	Date of Latest Re-Issue	01/02/13
Version	1.0	Page	13 of 20	File name	Emergss cabinet

welfare of children within their area who are in need under Section 17 of the Children Act 1989. Before giving assistance, a local authority should have regard to the means of the child concerned and of each of his/her parents and the agreed set of eligibility criteria. DECISION MAKER - COUNCIL

'No Recourse to Public Funds' provides for accommodation and subsistence for households who have been refused 'Leave to Remain' in the UK, and are either in the Appeal Process or are awaiting deportation. The funds mean that they avoid destitution. DECISION MAKER - COUNCIL

**Care Leavers' Grants** are provided by the council to looked after children who are leaving local authority care to buy essential items for the care leaver's new home. The purchase of items is overseen by a Social Worker and the typical grant is around £750. DECISION MAKER - COUNCIL

**Discretionary Housing Payments** (DHPs) provide those in need with financial assistance when a local authority considers that help with housing costs is needed. A cash limited fund is available for local authorities to disburse and payments are usually made, short term only, direct to landlords where arrears or a rent shortfall exists. DECISION MAKER - COUNCIL

Homelessness prevention – the Housing Advice can provide bonds and other financial incentives to aid negotiations with landlords to secure accommodation or otherwise prevent homelessness. It is anticipated that the majority of awards will be paid to landlords to maintain private tenancies. The payment will be made where it helps to prevents homelessness and keeps the client in their home for a minimum of six months or moves them to alternative settled accommodation which they can occupy for at least six months. DECISION MAKER - COUNCIL

**Flexible support fund** can be used to support all Jobcentre Plus customers who are not participating in the Work Programme. It can consider all expenses associated with taking up work or training – travel, childcare or replacement car costs, appropriate clothing/specialist equipment. If required to attend interview with JCP, travel and childcare costs must be met. DECISION MAKER – JOB CENTRE PLUS

**Enfield Homes** and **Community Safety** do not offer specific grants or loan schemes to residents. **Adult Social Care** can provide telecare equipment and the reablement service for those leaving hospital. Education provides a school uniform grant and free school meals.

**Enfield Credit Union** does not offer a current account and is aimed at people in employment. The restrictions on minimum levels of savings each month suggest that people on out of work benefits would not be eligible for loans or a savings account.

**Foodbanks** – there are two food banks run by the Trussell Trust – one in North Enfield and one in Edmonton. Care professionals such as doctors, health visitors, social workers, CAB and police identify people in crisis and issue them with a foodbank voucher. Foodbank clients bring their voucher to a foodbank centre where it can be redeemed for three days emergency food. The Trussell Trust have

#### **Emergss cabinet**

published a statement making clear that whilst they would welcome closer working with local services, they would be extremely wary of entering into any contractual agreements to provide welfare services as this would compromise their core values.

In preparing this report we contacted a number of local organisations to find out about other charitable grants. We are aware some faith groups offer financial assistance but the only information that was made available to us was the Old Enfield Charitable Trust who offer grants to residents facing financial hardship living in the north of the borough.

Appendix B – Statistics on claims for 2011/12

Enf	ield		
2011/2012 (Full Year)  Awards & applications rounded to nearest 10	Crisis Loan Items	Crisis Loan Living Expenses	Community Care Grants
Summary			
Number of Applications received	750	4,390	2,750
Total expenditure	£119,000	£195,000	£742,600
Number of Awards	360	3,440	1,080
Lone Parent Status			
Lone Parent	19%	25%	36%
Not a Lone Parent	64%	57%	30%
Unknown	17%	18%	34%
Age of youngest child			
0-5	16%	21%	28%
6-8	1%	3%	4%
9-12	2%	3%	5%
13-16	2%	2%	3%
No children 16 or under	79%	71%	59%
Age of recipient			
Under 18	0%	1%	0%
18 to 24	29%	29%	18%
25 to 34	34%	33%	24%
35 to 44	19%	21%	23%
45 to 54	12%	13%	17%
55 to 64	4%	3%	9%
65 to 69	0%	0%	4%
70 to 79	1%	0%	3%
80 to 89	0%	0%	1%
90 and over	0%	0%	1%
Unknown	0%	0%	0%
	270	<b>5</b> 70	

Household type			
Couple	4%	5%	12%
Single Female	35%	45%	58%
Single Male	61%	50%	30%

Percentages may not sum to 100% due to rounding

#### **Appendix C - Excluded items**

#### Needs not covered by Local Assistance Grants/Emergency Payments

You cannot get a Local Assistance Grant or Emergency Payment for the following:

- a need which occurs outside the United Kingdom
- an educational or training need including clothing and tools
- distinctive school uniform or sports clothes for use at school or equipment to be used at school
- travelling expenses to or from school
- school meals taken during school holidays by children who are entitled to free school meals
- expenses in connection with court (legal proceedings) such as legal fees, court fees, fines, costs, damages, subsistence or travelling expenses
- removal or storage charges if you are being rehoused following a compulsory purchase order, a redevelopment or closing order, a compulsory exchange of tenancies, or under homelessness legislation
- domestic assistance and respite care
- any repair to council property
- a medical, surgical, optical, aural or dental item or service (needs under all of these headings can be provided free of charge by the National Health Service, if you are getting Income Support, income-based Jobseeker's Allowance, Employment and Support Allowance (incomerelated), or Pension Credit)
- work related expenses
- debts to government departments
- investments
- costs of purchasing, renting or installing a telephone and of any call charges
- any expense which the local authority has a statutory duty to meet
- costs of fuel consumption and any associated standing charges
- housing costs, other than minor repairs and improvements and charges for accommodation associated with certain visits
- council tax, council water charges, arrears of community charge, collective community charge contributions or community water charges
- A Local Assistance Grant cannot be granted for daily living expenses, such as food and groceries, except when caring for a prisoner on release on temporary licence (where the prisoner has a prior connection to Enfield)
- mobility needs
- holidays
- a television or a radio, or a licence, aerial or rental charges for a television or a radio
- garaging, parking, purchase, and running costs of any motor vehicle except where the payment is being considered for emergency travel expenses

#### **Emergss cabinet**

 housing costs, (other than intermittent costs not met by Housing Benefit, Income Support, income-based Jobseeker's Allowance, Employment and Support Allowance (income-related) or Pension Credit, certain rent in advance payments, certain boarding charges, and minor repairs and improvements)

### MUNICIPAL YEAR 2012/2013 REPORT NO. 177

**MEETING TITLE AND DATE:** 

Cabinet 20 March 2013.

REPORT OF:

**Chief Executive** 

Contact officer and telephone number: Ilhan Basharan

Communities Manager Ext. 3123

E mail: <a href="mailto:llhan.basharan@enfield.gov.uk">llhan.basharan@enfield.gov.uk</a>

Agenda – Part: 1 Item: 9

**Subject:** On Your Doorstep – Taking Public Services Closer to Local People: Phase Two Project Evaluation Report and Phase Three Draft Programme (May to September 2013).

Wards: All

Cabinet Members consulted: Councillors Taylor and Georgiou

#### 1. EXECUTIVE SUMMARY

- 1.1 The On Your Doorstep (OYD) project, piloted in 2011, remodelled and repeated in 2012, aims to deliver Council and key partner agencies' services direct to local people, within their own neighbourhoods.
- 1.2 This localised approach was well received in areas where it was delivered, and this report highlights the outcomes from the OYD's second year of operation and presents a draft programme from May September 2013.
- 1.3 Overall, the project remains well regarded by those receiving, as well as delivering the project, since it affords the opportunity to reach communities, within their own localities, and to residents who would otherwise be less likely to receive a council or partner agency service.
- 1.4 In addition to promoting council services in general, the report also proposes key themes to be delivered as part of the borough-wide OYD project in 2013.

#### 2.2 RECOMMENDATIONS

That Cabinet

- 2.1 notes the contents of this report, including sections 4.1 to 4.13 (evaluation), and the outputs obtained (appendix 2),
- agree the draft programme as outlined in appendix 1 and key themes to be promoted as part of the 2013 OYD project as specified in section 4.14 and 4.15

#### 3. BACKGROUND

3.1 The "On your Doorstep" project brings Council and partner agencies' services direct to local people and reflects both the Council's strategic aims of creating a fairer and more sustainable Enfield in coordination with a selection of statutory and voluntary sector partners. It is also forms part of Enfield's

- response to the localism agenda to place services more closely to those who use them.
- 3.2 The project delivers a borough-wide information and guidance 'road show' with the aim of engaging residents in their wards, offering guidance and advice on a range of services provided by both the Council and a range of partners. The locations selected help maximise the opportunities for local resident involvement in areas that traditionally would not have a service presence. OYD provides opportunities for residents to talk to service providers about any concerns they may have about how services are delivered in their area. The level of service and follow up provided is of the same standard as that offered in fixed site customer service centres.
- 3.3 The second phase of the project was delivered over a five month period from May September 2012. It commenced on 18 May 2012 and ceased on 21 September 2012.
- 3.4 Indications from the 2012 Enfield Residents Survey show favourable results with regards to resident perceptions for value for money and overall satisfaction with the Council, which are both significantly up on 2011. A separate report on the findings from the Enfield Residents Survey was submitted to Cabinet at their meeting in February 2013.

#### 4. ON YOUR DOORSTEP May – September 2012

#### Overall evaluation

- 4.1 The project primarily operated on Friday afternoons, as opposed to both Friday afternoons and Saturday mornings as in year 1 (pilot phase). It was also decided that the project should locate in areas of potentially high footfall in order to ensure maximum contact with local residents and therefore venues included the following locations: outside libraries and supermarkets, inside parks, as well as community festivals. The project focused more on information dissemination and advice, as opposed to making more detailed referrals.
- 4.2 In 2011, the OYD held 43 events at 24 locations and produced 3,212 interactions (leaflets distribution, advice and referrals).
- 4.3 In 2012, the OYD held 17 events at 17 locations and resulted in 3,003 interactions with local people. (See appendix 2 for a full breakdown of activities). By the far the biggest contribution the project made was the distribution of information leaflets, with well over 2000 service information leaflets being distributed directly to residents, excluding information provided by the mobile library. (See 4.10 4.13 for Enfield Libraries information). The next area of activity was advice (605), followed by referrals (102). These are directly linked to the time taken to undertake each type of activity.
- 4.4 One event from the programme was cancelled (Chase Ward on 15 June 2012), due to bad weather. The events which yielded the most interactions were the Edmonton Carnival (356), followed by Enfield Homes' Community Festival in Ponders End Park, (270), outside Tesco supermarket in Ponders End (243), and Broomfield Park (240).

- 4.5 Locations yielding the lowest level of interactions were Kempe Road (Turkey Street), Trinity at Bowes (Bowes Ward) and Garfield School (Southgate Green Ward) the latter primarily due to adverse weather conditions.
- 4.6 The project benefited greatly from the participation, support and assistance provided by Informed Families, Enfield Homes, Health Trainers and Enfield Police (PCSOs). However, participation from all these partners was down on last year.
- 4.7 A popular attraction remains the children's balloonists who are able to draw families near so that officers can engage with parents.
- 4.8 Many of the beneficiaries of the project are from young families, ethnic minorities, older people and women.
- 4.9 Overall, residents continue to express positive feedback regarding the provision of this service, which seems to be highly regarded by all those associated with the project. Residents appreciate the efforts made by the Council to deliver a comprehensive range of information and advice services in a devolved, easily accessible manner. Officers are also positive at being able to engage with residents directly.

# Summary of Enfield Libraries involvement with the On Your Doorstep 2012

- 4.10 The Library and Museum Service reviewed the experience gained during the OYD project in 2011 and were able to improve what was offered from the Mobile Library. They were able to engage more people using established outreach methods adopting the 'if they didn't come to us, we'll go to them' technique, if necessary. Data collection was more focussed too. Again it was hugely beneficial, not only for the Service to engage with local residents, but also the Council as a whole.
- 4.11 The overall numbers of residents who came into contact with the service over the course of the programme was 1042, which represents a 21% increase on 2011. Excluding the festivals such as Bangla Mela and the Ponders End Festival, the most successful sites for the Library and Museum Service, were; Broomfield Park and Town Park where over 48 residents made contact with the service at each site. An average of 32 residents visited the Mobile at the residential stops and an average of 103 at the festivals that were attended.
- 4.12 Over the course of the programme over 140 enquiries were taken on the Mobile Library relating to Library and Museum services and council services. Examples of queries included:
  - o How do I find out about planning applications in the borough?
  - O What summer activities does the library have?
  - O Where can I find a list of schools in Enfield?
  - o How do I request a recycling bin?
  - O Where is the museum and is it free?
- 4.13 The presence of OYD at park venues and also at the Summer Festivals was particularly successful from our service perspective as we were able to reach a very wide audience from across the borough this was particularly relevant

for the promotion of the Summer Reading Challenge as a borough wide event.

- 4.14 It is proposed that in addition to the general promotion of council and partner agencies services, the OYD programme in 2013 also promotes the following key themes:
  - Welfare Rights Advice
  - Housing Benefit Information
  - Public Health
  - Transforming Enfield
  - Free School Meals and Uniform Grants
- 4.15 In order to extend the reach of the project to local communities, it is proposed wherever possible, to engage the participation of council officers who are bilingual and thereby afford the provision of the service to traditionally harder to engage communities, by providing the service in key community languages.

#### 5. ALTERNATIVE OPTIONS CONSIDERED

- 5.1 The Council continually aims to make all services fully accessible to local residents, including to those individuals in need of specific services such as education or social care, and where barriers to access may exist.
- 5.2 Currently, residents' access to services is afforded in a variety of ways and the On Your Doorstep project represents a renewed effort to bring Council services closer to local people using a face to face approach.
- 5.3 Alternative options include discontinuing the use of the Enfield Mobile Library as a means of allowing residents face to face contact with the Council in their local areas, providing services electronically, over the phone or at centralised Council buildings. This may risk inclusive provision of services as some residents prefer accessing services through the On Your Doorstep project.

#### 6. REASONS FOR RECOMMENDATIONS

6.1 These include consideration of new and innovative ways in which to deliver Council and partners agencies services, to improve residents' access to services, to meet needs and thereby increase satisfaction with Council services, and to improve local peoples' overall quality of life.

# 7. COMMENTS OF THE DIRECTOR OF FINANCE, RESOURCES AND CUSTOMER SERVICES AND OTHER DEPARTMENTS

#### 7.1 Financial Implications

The costs of the On Your Doorstep project will be minimised by using leaflets, posters and banners that have been produced by departments across the Council. Equipment where possible, will be sourced from within the organisation. Cost elements include mobile library costs, printing and publicity and the use of external family entertainers to attract parents and children. The estimated cost (not exceeding £25K); can be met from within the 2013/14 budget contingency items.

#### 7.2 Legal Implications

The project and the recommendations in this report accord with the Council's powers under s1 of the Localism Act 2011.

#### 7.3 Property Implications

None foreseen. The project has relied on the Enfield Mobile Library vehicle or local libraries to provide services.

#### 8 KEY RISKS

8.1 A full risk assessment was carried out at the start of the project and this was re-evaluated at the start of year two. A third risk assessment will be carried out before the start of year three. Key risks are primarily associated with maintaining value for money and ensuring staff and public safety.

# 9 IMPACT ON COUNCIL PRIORITIES: Fairness for All, Growth and Sustainability and Strong Communities

- 9.1 The project forms part of the commitment made by the council to improve overall levels of resident engagement within local neighbourhoods and to facilitate engagement with the Enfield Residents' Priority Fund.
- 9.2 The project is conducted borough-wide, and is designed to engage with local people, providing localised information, advice and signposting to services and opportunities for civic participation. The effectiveness of these interventions has been positively evaluated. The project aims to improve community cohesion, and satisfaction with the Council, thereby creating stronger communities.
- 9.3 The 'On Your Doorstep' project is entirely consistent with the overarching strategic aims of the Council to deliver fairness for all, growth and sustainability and strong communities. It is also consistent with the localism agenda.

#### 10 EQUALITIES IMPACT IMPLICATIONS

10.1 A predictive equality impact assessment and analysis of the original project was carried out in 2011.

#### 11 PERFORMANCE MANAGEMENT IMPLICATIONS

- 11.1 The project aims to improve council performance by bringing information and access to services closer to local people in the areas where they live.
- 11.2 Through the provision of the mobile front line service; information and access to services are enhanced, thereby improving Council and partner agencies' performance.
- 11.3 Key performance measures include the total number of resident interactions, satisfaction with the Council and perceptions regarding value for money

services. The number of interactions is contained in appendix 2, while residents' perceptions regarding VFM and satisfaction with the Council are collected through the 2012 annual residents' survey and have been reported to Cabinet.

# 12 HEALTH AND SAFETY IMPLICATIONS See 8.1 above.

#### 13 PUBLIC HEALTH IMPLICATIONS

13.1 The On Your Doorstep Project incorporates participation from key partners including the NHS. The project benefited from Health Trainers at various locations providing advice and information to residents interested in health improvement. This element of the project will be repeated in 2013 and effectively monitored. In addition the project has disseminated a range of advice and information leaflets on healthy lifestyles.

#### **Background Papers**

None

### **APPENDIX 1**

## **On Your Doorstep**

### May – September 2013 <u>DRAFT</u> Timetable of events

Location	Date	Themes
Edmonton Green ward - Edmonton Green Library (South Mall)	17 <b>M</b> ay 2013	Welfare rights advice, free school meals and uniform grants, public health, fostering and adoption, local regeneration developments, community safety, housing, and promoting JobsNet
Jubilee ward - Mottingham Hall Road / Cuckoo Hall Lane - outside Mottingham Hall, N9 8DX	24/5	Free school meals and uniform grants, welfare rights advice, benefit information, public health, Housing, community safety and waste services
New Southgate (tbc)	31/5	Welfare rights advice, benefit information, public health, transforming Enfield, free school meals and uniform grants, housing and community safety
Turkey Street ward - Elsinge Estate, in front of Bullsmoor Library - Kempe Road, EN1 4QS	7/6	Public health, welfare rights advice, benefit information family services and housing
Chase ward –Hoe Lane, in front of Bliss House (close to Worcesters School)	14/6	Welfare rights advice, benefit information, public health, free school meals and uniform grants
Enfield Highway ward – outside Highway Library (next to car park gates on Hertford Road, EN3 5BN)	21/6	Public health, benefit information, accessing family services, libraries and promoting JobsNet
Upper Edmonton ward  – In the foyer of Fore Street Library, N18 2XF	28/6	Benefit information, local regeneration developments, community safety, housing, fostering and adoption

Location	Date	Themes
Palmers Green ward - Outside JCP, Alderman's Hill, N13 4PN	5/7	Public health, fostering and adoption, accessing family services, libraries, promoting summer events
Bowes ward – TaB, Palmerston Road (tbc)	12/7	General including welfare rights advice, benefit information, public health, transforming Enfield, Community Safety,
Enfield Lock / Turkey Street/Enfield Highway wards Outside Co-op supermarket	19/7	welfare rights advice, benefit information, public health, transforming Enfield, free school meals and uniform grants Housing, roads / pavements / enforcement and community safety
Town ward - Enfield Town, Enfield Library front space	26/7	welfare rights advice, benefit information, public health, transforming Enfield, free school meals and uniform grants Health, community safety, housing, customer services (channel shift) Council Tax Benefit consultation
(unles	Two week summer breast community festivals are ta	
Southgate Green ward - Broomfield Park, Broomfield Lane entrance	16/8	General including welfare rights advice, benefit information, public health, transforming Enfield, Public health, fostering and adoption,
Grange ward - Town Park, access via Essex Road	23/8	welfare rights advice, benefit information, public health, transforming Enfield, free school meals and uniform grants accessing family services

Location	Date	Themes
Winchmore Hill ward - Grovelands Park, entrance via Broad Walk	30/8	General including public health, transforming Enfield, fostering and adoption, accessing family services and promoting summer family events
Ponders End ward - outside TESCOs on the Ponders End High Road	6 Sept	General including welfare rights advice, benefit information, public health, transforming Enfield (Ponders End regeneration), free school meals and uniform grants, housing, community safety and Council Tax Benefit consultation
Ponders End ward – Community Festival (12pm – 4pm)	tbc	General including welfare rights advice, benefit information, public health, transforming Enfield, free school meals and uniform grants
Bangla Mela - Ponders End Park (12pm – 7pm)	tbc	General, including welfare rights advice, benefit information, public health, transforming Enfield,
Jubilee ward - Edmonton Festival, Jubilee Park (12pm – 3pm)	tbc	General, including welfare rights advice, benefit information, public health, transforming Enfield, free school meals and uniform grants

All events take place on Fridays between 2pm and 5pm, unless otherwise stated.

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			Enfield Council	_		Other			
		Leaflets	Advice	Referrals	Leaflets	Advice	Referrals	Iotal	Comments
Edmonton Green ward - Edmonton Centre	18-May-12	92	22	2	31	11	11	152	
Jubilee ward - Mottingham Road	25-May-12	84	34	2	25	15	-	166	
Turkey Street ward - Kempe Road	01-Jun-12	42	ဗ	2	5	2	-	55	
Southgate Green ward - Garfield School, New Southgate Regeneration Event	08-Jun-12	35	3	1	11	9	3	59	Rain showers interrupted the event
Chase ward - Hoe Lane CANCELLED	15-Jun-12	0	0	0	0	0	0	0	
Enfield Highway ward - Highway Library	22-Jun-12	104	59	4	31	27	o	234	
Palmers Green ward - Outside Palmers Green Job Centre	13-Jul-12	101	35	2	30	87	ß	204	
Ponders End ward - Bangla Mela	15-Jul-12	160	0	0	0	0	0	160	
Jubilee ward - Edmonton Carnival	21-Jul-12	297	45	9	80	0	0	356	
Jubilee ward - Edmonton Carnival	22-Jul-12	156	28	1	15	0	0	508	
Bowes ward - T@B Centre	27-Jul-12	31	12	4	10	0	1	89	
Southgate Green ward - Broomfield Park	10-Aug-12	115	14	4	51	56	3	240	
Grange ward - Town Park	17-Aug-12	110	40	7	26	18	2	203	
Enfield Lock ward - Park Road	24-Aug-12	26	15	2	17	ဇ	2	136	Rain showers interrupted the event
Winchmore Hill ward - Grovelands Park	31-Aug-12	85	21	4	21	3	1	135	
Ponders End ward - Outside Tesco, High Road	14-Sep-12	137	53	9	43	က	1	243	
Ponders End ward - Community Festival	15-Sep-12	210	15	0	45	0	0	270	
Grange ward - Town Library	21-Sep-12	75	23	2	23	0	0	123	
Totals		1904	463	62	392	142	40	3003	

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### MUNICIPAL YEAR 2012/2013 REPORT NO. 178

**MEETING TITLE AND DATE:** 

Cabinet – 20<sup>th</sup> March 2013

**REPORT OF:** 

**Chief Executive** 

Contact officer and telephone number:

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Agenda – Part: 1 Item: 10

**Subject: Quarterly Corporate Performance** 

Report Wards: All

**Key Decision No: 3672** 

Cabinet Member consulted:

Cllr A. Georgiou

#### 1. EXECUTIVE SUMMARY

- 1.1 Prior to the 2010 General Election and the subsequent abolition of the National Indicator Set and Local Area Agreements, Cabinet received regular monitoring reports on key performance measures relating to nationally set targets and local priorities. In 2011/12 updates on performance were included as part of the monthly Cabinet Revenue Monitoring Reports.
- 1.2 In the current difficult financial circumstances, there is value in demonstrating that, in many areas, Council performance is being maintained and/or improved.
- 1.3 This is the third quarterly report on the Corporate Performance Scorecard that reflects Council priorities and local resources, demand etc. The report attached at Appendix 1 shows the latest available performance data at the end of the third quarter of 2012/13.

#### 2. RECOMMENDATIONS

2.1 That Cabinet notes progress made towards delivering the identified key priority indicators for Enfield.

#### 3. BACKGROUND

- 3.1 Prior to the 2010 General Election and the subsequent abolition of the National Indicator Set and Local Area Agreements, Cabinet received regular monitoring reports on key performance measures relating to nationally set targets and local priorities. In 2011/12 updates on performance were included as part of the monthly Cabinet Revenue Monitoring Reports.
- 3.2 In the current difficult financial circumstances, there is value in demonstrating that, in many areas, Council performance is being maintained and/or improved. It is also important to understand why targets are not being met and whether there are further interventions that the Council can make to ameliorate the situation, or, if it is out of the Council's control, how the Council can make a case to central Government and other public bodies.
- 3.3 Therefore the Corporate Performance Scorecard has been updated and targets set that reflect Council priorities and local resources, demand etc. The indicators are grouped under the Council's three strategic aims, Fairness for All, Growth and Sustainability and Strong Communities. The scorecard also includes a number of financial health measures.

#### 4. PERFORMANCE

4.1 The attached report contains the latest available performance data at the end of the third quarter of 2012/13. The tables also show performance against the London average where this is available. Where appropriate, explanatory comments are provided next to the performance information.

#### 4.2 Financial Indicators

This section provides an overview of the Council's financial health. The first three indicators give the income and expenditure position, the next two provide an update on the Council's balance sheet and the final two indicators show the cash flow position.

#### 4.3 **Priority Indicators**

The Priority Indicators scorecard groups performance indicators under the Council's three strategic aims, Fairness for All, Growth and Sustainability and Strong Communities.

Where a target has been set, performance is rated at green if it is on or exceeding the target; amber if there are concerns that the target may not be achieved by the end of the year; and red when the current levels of performance mean that the target is unlikely to be achieved.

Of the 75 performance indicators being reported, 46 (62.2%) are at green; 19 (18.9%) are at amber; and 14 (18.9%) are at red.

The notes cover a number of areas and may include explanation of how the indicators are calculated, commentary on progress towards achieving the targets, trends over time and national comparisons

# 5. ALTERNATIVE OPTIONS CONSIDERED

Not to report regularly on the Council's performance. This would make it difficult to assess progress made on achieving the Council's main priorities and to demonstrate the value for money being provided by Council services.

#### 6. REASONS FOR RECOMMENDATIONS

To update Cabinet on the progress made against all key priority performance indicators for the Council.

# 7. COMMENTS OF THE DIRECTOR OF FINANCE, RESOURCES AND CUSTOMER SERVICES AND OTHER DEPARTMENTS

# 7.1 Financial Implications

The cost of producing the quarterly reports, will be met from existing resources.

# 7.2 Legal Implications

There is no statutory duty to report regularly to Cabinet on the Council's performance, however under the Local Government Act 1999 a best value authority has a statutory duty to secure continuous improvement in the way in which its functions are exercised having regard to a combination of economy, efficiency and effectiveness. Regular reports on the Council's performance assist in demonstrating best value.

# 7.3 Property Implications

None

# 8. KEY RISKS

Robust performance management helps identify areas of risk in service delivery and ensure that Council resources are used effectively and that the Council's good reputation is maintained.

# 9. IMPACT ON COUNCIL PRIORITIES

# a. Fairness for All

The scorecard includes indicators that measure the Council's progress in reducing inequalities across the Borough.

# b. Growth and Sustainability

The scorecard includes indicators that aim to support business growth, increase numbers of people in employment, protect and sustain Enfield's environment and support Enfield's voluntary and community sector.

# c. Strong Communities

The scorecard includes indicators that assess how the Council's actions are contributing to strengthening communities, improving communications, reducing crime and improving health.

#### 10. EQUALITIES IMPACT IMPLICATIONS

Corporate advice has been sought in regard to equalities and an agreement has been reached that an equalities impact assessment/analysis is not relevant or proportionate for the corporate performance report.

# 11. PERFORMANCE MANAGEMENT IMPLICATIONS

Robust performance management provides the Council with accurate data and ensures that service delivery is meeting local needs and priorities.

# 12. PUBLIC HEALTH IMPLICATIONS

The scorecard includes a number of health and wellbeing indicators that aim to address the key health inequalities in Enfield. From 2013/14, when the health reforms come into effect, further public health indicators will be added to the scorecard.

# **Background Papers**

None



Risk Rating -Dec 2012

Risk Rating Nov 2012

# CMB Review - Financial Indicators Q3 (Protect)

# Generated on: 01 March 2013

Area of Review	Key High
Income & Expenditure Position - Year end forecast variances	Year end 7
Income & Expenditure Position - Budget Profiling	A greater applied in
Income & Expenditure Position - HRA	The HRA i
Balance Sheet - Cash Investment	The currel
Balance Sheet - General Fund balances year end projections	The year Term Fin
Cash Flow - Cash balances and Cashflow Forecast	The Counce ensure su when they
Cash Flow - Interest Receipts Forecasts	Interest re

	Year end forecast variances of £412k underspend has been identified as at November 2012	
	underspen	
	of £412k	
	variances	
Key Highlights	forecast	
y Higl	ar end 12	
Ke	Year 2012	

focus on budget profiling across all departmental budgets will continue to be order to better reflect predicted net spending patterns throughout the year.

is projecting an underspend of £526k for 2012/13

ent profile of cash investments continues to be in accordance with the Council's strategy for prioritising security of funds over rate of return.

end projections for General Fund balances are in line with the Council's Medium nancial Strategy target levels.

ncil's cash balances and cashflow forecast for the year (including borrowing) will ufficient funds are available to cover planned capital and revenue commitments by fall due.

Interest receipts forecast for the year are on target with budget.

# CMB Review - Priority Indicators Quarter 3

# (1) Fairness for All

(a) Housing and Homelessness	SS								
Indicator	Updated	Current Performance	Current Target	Last Update	Status	London Rank	London Average	Notes	Web PI
Homeless Acceptances	Monthly	424	311	December 2012		12/23	395.9 Ave for 23	December's total of 24 homeless acceptances was the lowest of 2012/13. Only 51 homeless applications made during the month. This indicator is severely affected by the number of Homefinder tenancies set up in the private rented sector for those threatened with homelessness. The average number of Homefinder tenancies last year was 49 per month compared to 35 this year. Those not rehoused through Homefinders are accepted as homeless. The total number of households rehoused either into a Homefinders tenancy or into temporary accommodation is very nearly the same as during 2010/11 and 2011/12.  52 of the acceptances were for applications made prior to 2012, i.e. part of the exercise of clearing the large backlog of homeless applications that existed at the beginning of the veer.	Yes
Private Sector Housing: Empty Homes Brought Back into Use	Monthly	37	35	December 2012	•				Yes
Number of households living in temporary accommodation	Monthly	2097	1913	December 2012		21/26	1129.5 Ave for 26	The number of households in nightly paid accommodation has increased to 391 from 186 at the beginning of April. A resource was allocated, from mid December, to look at all cases placed in nightly paid accommodation that are over six months old and still require a decision. The period 25 Oct 2011 to 15 Jun 2012 has been looked at and a total of 31 cases identified. 16 of these cases have now had an outcome with 7 being given a negative decision. Service Managers will decide whether to continue and look at cases for July and August 2012.	Yes
% of urgent repairs reported to Enfield Homes & completed within Government 'Right to Repair' time limits	Monthly	99.33%	98.85%	December 2012	•			December 12: Performance has achieved target (99.33% against a target of 98.85%) with 9,818 works orders completed in time out of 9,814 total completed. [Enfield Homes Jan 13]	Yes
Overall satisfaction with repairs service provided by Enfield Homes	Monthly	95.88%	%00.26	December 2012				December 12: 2,793 of a total of 2,913(95.88%) surveys returned have indicated overall satisfaction, marginally below target (97%). [Enfield Homes Jan 13]	Yes
Rent collected by Enfield Homes as a proportion of rent due (excluding rent arrears)	Monthly	100.14%	100.10%	December 2012	•			Dec 12: Cumulative collection rate for the period April to December inclusive (100.14%) is on target (100.1%) [Enfield Homes - Dec 12]	Yes
Rent arrears of current tenants, as managed by Enfield Homes	Monthly	2.89%	2.94%	December 2012	•			Dec 12: YTD proportion at 2.89% to end of December inc is achieving target (2.94%). [Enfield Homes - Dec 12] 1,641,849.19/56,847,949.07=2.89%	yes

	Web PI	tpc	Yes		Yes Yes	ge /1		Yes			
	>-	₽	<u></u> ≻		<u> </u>			>			
	Notes	Enfield continues to improve year on year. We have seen a 6.1% improvement on 2010-11 performance and a 21% improvement over the past 5 years. Girls perform better than boys. In Enfield Pupils whose first language is English (67%) perform better than the National average (65%). Pupils whose Language is other than English (53%) is below the national average (56%). National average is 65%.	Enfield has continued to improve. There has been a 6% improvement on last years results and a 12% increase over the last 5 years. We are above the England average of 79%. The % of pupils making expected progress at KS2 in both English and Maths are: English :91% and Maths 89%. These are both above national average.	London: 62.3% England: 59.0	The percentage of pupils achieving 5+ a*-c inc English and Maths has fallen from last year however there is still a improving trend over the last 6 years also Enfield has a higher proportion of disadvantaged pupils to National figures but 43% of this cohort in Enfield achieved 5+ a*-c inc English and Maths compand to 30%, pationally	Girls continue to perform better than boys in Enfield and the gap has reduced between pupils whose first language is English and pupils whose first language is other than English to 4.6%.	Boys: 52.3% Girls: 59.2% Pupils whose first language is English: 57.3%. Pupils whose first language is other than English: 52.7%	The Department of Education only publish figures if the cohort numbers equal 10 or over, for confidentiality reasons. Enfields number of Looked After Children cohort, achieving 5A*-C are less than 10 hence the figure of 22.7% is our local calculation for those who had been in care for 12 months on 31.3.12 (Definition used by the DfF). The Health and Education Access and Resource Team continually monitor this closely.	Enfield continues to improve the achievement gap between pupils eligible for free school meals and their peers. Narrowing the gap, in the performance tables indicates there is a 13% gap between disadvantaged pupils where 72% achieved expected level and all other pupils where 85% achieved expected level at Key stage 2 in Enfield.	Enfield continues to reduce the achievement gap between pupils eligible for free school meals and their peers. We have seen a 2.4% improvement between pupils eligible for free school meals and all other pupils. Pupils Known to be eligible for free school meals: 40.4%. All other pupils: 60.2%.	Pupils with SEN inc Statement : 50.98% Pupils with No SEN: 90%
	London Average	64.6% (prov 11/2)	81.5%		61.5% (prov	11/2)		n/a	13.1% (prov 11/2)	19.6% (2010/ 11)	46.5%
	London Rank	30/32	26/32		28/32			n/a	14/31	20/32	18/31
	Status	•	•			)		•	•	•	•
	Last Update	2011/12	2011/12		2011/12			2011/12	2011/12	2011/12	2011/12
	Current Target	55.3%	76.0%		62.0%			20.0%	17.00%	23.60%	53.00%
	Current Performance	60.0%	80.0%		55.5%			22.7%	13.00%	20.20%	40.98%
	Updated	Annual	Annual		Annual			Annual	Annual	Annual	Annual
(b) Educational Attainment	Indicator	Achievement of at least 78 points across the Early Years Foundation Stage with at least 6 in each of the scales in Personal Social and Emotional Development and Communication, Language and Literacy	Achievement at level 4 or above in both English and Maths at Key Stage 2		Achievement of 5 or more A*- C grades at GCSE or equivalent	including English and Maths		Looked after children achieving 5 A*-C GCSEs (or equivalent) at Key Stage 4 (including English and mathematics)	Achievement gap between pupils eligible for free school meals and their peers achieving the expected level at Key Stages 2	Achievement gap between pupils eligible for free school meals and their peers achieving the expected level at Key Stages 4	The Special Educational Needs (SEN)/non-SEN gap – achieving Key Stage 2 English and Maths threshold

# Page 72

						Page 7	72			
Web PI			Web	Yes	Yes	Yes	Yes	Yes	Yes	Yes
Notes	The SEN/Non SEN Gap has continued to narrow. The Gap has reduced by 5.4% from last year.  2011/2012 Academic Year- Pupils with SEN inc Statement: 21.81% Pupils with no identified SEN: 69.8%		Notes	At the end of December 2012, 4651 clients had received self directed support during the financial year, this is an increase of 642 clients. This is below the target at end of December of 78% (full year 84%). The target represents total clients with services that can transfer to a personal budget.	November figure (which is latest) of 5.5. Current performance equates to a rolling average of 12.3 patients delayed each month. 1 of the 8 patient delays this month were attributable to Social Care (1 was out of borough). Overall there have been 98 people delayed, 34 of which are Social Care delays (22 BEHMHT, 6 CFH , 3 NIMH, 3 out of borough). There have been 153 chargeable days so far in this financial year.	Current performance (December) is <b>92.7%</b> which is above the target for 2012/13 of 87%. Outturn in 2011/12 was 78.2%. This equates to 1534 assessments having been completed and loaded compared to 1741 in December 2011.	Currently (December 2012) the number of carers receiving a carer's service as a percentage of all clients receiving a community based service is 33.18%. This is 2025 carers receiving a carers service or information and advice following an assessment or review. The yearly target is 50% and we should have achieved 37.5% at this point of the year.	Target is 140 people in paid employment by year end. This has decreased by 1 from last month.	66 clients receiving secondary Mental Health services were in paid employment at the end of December 12/13. 12/13 target is 83. 594 clients require their employment status to be updated before the details can be included. Currently these clients are assumed not to be in employment.	Performance is currently (December 2012) at 56.4%. In order to meet the target by the end of year of 82%, performance should be at 61.5% by this point in the year. At this point in 11/12 50.6% of clients had been reviewed.
London Average	46.4%		London Average	53.6% Ave for 20	5.8 Ave for 11		18.1%			
London Rank	23/32		London Rank	5/20	7/11		5/19	1/13		
Status			Status			•		•		
Last Update	2011/12		Last Update	December 2012	November 2012	December 2012	December 2012	December 2012	December 2012	December 2012
Current	44.00%		Current Target	78.00%	5.00	87.0%	37.50%	140	83	62.0%
Current Performance	47.98%		Current Performance	71.02%	5.50	90.2%	33.18%	138	99	56.4%
Updated	Annual		Updated	Monthly	Monthly	Monthly	Monthly	Monthly	Monthly	Monthly
Indicator	The Special Educational Needs (SEN)/non-SEN gap – achieving 5 A*- C GCSE inc. English and Maths	(c) Adult Social Care	Indicator	Percentage of All Social Care Clients receiving Self Directed Support	Delayed transfers of care (measures the impact of hospital services (acute and non-acute) and community-based care in facilitating timely and appropriate discharge from all hospitals for all adults	Timeliness of social care assessment (all adults)	Carers receiving needs assessment or review and a specific carer's service, or advice and information	Number of adult learning disabled clients known to CASSRs in paid employment	No of Adults receiving secondary mental health services in employment	Number of clients reviewed in the year (of clients receiving any service)

	Web	PI
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Notes

London Average

London Rank

Status

Last Update

Current Target

Updated **Current**Performance

(d) Safeguarding Children

Indicator

Web PI	Š.	Ñ	<b>Pag</b>		Ñ	Ñ	Š	Ñ
We	Yes	Yes	TBC	TBC	Yes	Yes	Yes	Yes
Notes	From 1st April to December 31st - 1357/1696= 80.2 % of IA's were completed within 10 days working days. Performance for this indicator remains below target; however, within our comparator local authorities (numbering eleven), we have the highest completion rate of Initial Assessments; only Enfield and Barnet average above 80% completion.	681/844 (80.7%) Core Assessments completed within 35 working days as at the end of December 2012 Our performance since April on a monthly basis has been above the target ( however this is a cumulative indicator ). Within our comparator local authorities, we have the second highest rate of timely completion - only three local authorities ( Hillingdon, Sutton and Enfield ) achieve more than 80% timely completion	34 out of 296 'Children Looked After' have had three or more placements in the past year, as at the end of December 2012.  The Placement panel closely monitor all Placement moves of all 'Children Looked After' through out the year.  The method of calculation for this indicator is very prescriptive and states that even a very short period when a child is missing from placement must be recorded as a placement change and counted in this indicator, if these were not included the figure would decrease slightly. Placements continue to be scrutinised regularly by the Senior Management Team for appropriateness and stability through the placement panel process.	59 out of 90 children looked after for more than 2.5 years had been in their current placement for over 2 years. All placements are monitored closely for stability by the Senior Management team through the Placement panel process.	This indicator now counts children who had a previous child protection plan in the past two years. Of the 272 children who became subject to a Child Protection plan during the past 12 months, 38 had previously been on a Child Protection plan and 14 had been on a Child protection plan in the past two years. Actual numbers 14/272. This indicator is part of a review of child protection data linked to the Munro report. It is being revised to capture more useful information for the safeguarding services to monitor.	The percentage of child protection cases which were reviewed within the required timescale is 98.8%; this is due to a child protection review conference (two siblings) being missed by one day in September. The service has addressed this and have since met a 100% monthly Target. We are confident that we will be meeting our 100% targets in the future as we have done consistently since 2008.	1696 Referrals to childrens social care went on to become Initial Assessments out of a total 2034 referrals so far this year.	23/28 care leavers are in Education Employment and Training. Performance has improved once again this quarter
London Average	n/a	74.7% Ave for 21	n/a	n/a	14.2% Ave for 24	98.7% ave for 23	70.5% Ave for 19	62.8% 13.1 As
London Rank	n/a	8/21	n/a	n/a	4/24	19/23	5/19	No Q2 data
Status			•	•	•			•
Last Update	December 2012	December 2012	December 2012	December 2012	December 2012	December 2012	December 2012	Q3 2012/13
Current	85.0%	83.0%	12.0%	65.0%	6.0%	100.0%	85.0%	75.0%
Current Performance	80.2%	80.7%	11.5%	65.6%	5.1%	98.8%	83.4%	82.0%
Updated	Monthly	Monthly	Monthly	Monthly	Monthly	Monthly	Monthly	Quarterly
Indicator	Percentage of initial assessments for children's social care carried out within 10 working days of referral	Percentage of core assessments for children's social care that were carried out within 35 working days of their commencement	Stability of placements of looked after children: number of moves. (The% of children looked after at 31 March with three or more placements during the year)	Stability of placements of looked after children: length of placement	Percentage of children becoming the subject of Child Protection Plan for a second or subsequent time - in the past two years	Percentage of child protection cases which were reviewed within required timescales	Percentage of referrals to children's social care going on to initial assessment	Care leavers in education, employment or training

(e) Sport and Culture									
Indicator	Updated	Current Performance	Current Target	Last Update	Status	London Rank	London Average	Notes	Web
Sports Development Sessions - Young People Attendances	Quarterly	10,673	11,851	Q3 2012/13				outstanding figure for Q3 from providers and coaches yet to be collected and uploaded.	Yes
Sports Development Sessions - Adult Attendances	Quarterly	19,672	23,499	2012/13				outstanding figure for Q3 from providers and coaches yet to be collected and uploaded.	Yes
Leisure Centre - Young People attendances	Quarterly	551,900	526,253	Q3 2012/13	<b>\</b>				
Number of all Library visits Actual and Electronic	Quarterly	1,926,184	1,800,000	Q3 2012/13	•			As expected we are meeting our target and online usage continues to be a growth area for libraries and museums.	Yes
Number of Arts activities for Children and Young people	Quarterly	5,279	2,250	Q3 2012/13	•			TOTAL - 5279 Millfield Arts Centre - 2157, Dugdale Centre - 139, Forty Hall & Estate - 2,551 Events - 350 Salisbury House - 82	
Engagement in the Arts (People taking part in all arts at local level)	Quarterly	147,046	130,000	Q3 2012/13	•			TOTAL 147,046 Millfield Arts Centre - 84,667, Dugdale Centre - 13,197 Forty Hall & Estate - 24,638 Events - 24,544	Yes
CYP Participation in Positive Activites (To measure and drive improved performance around the participation of young people in positive activities.)	Quarterly	72,617	000'09	Q3 2012/13	•			TOTAL 72,617 Millfield Arts Centre - 49,185, Dugdale Centre - 5694, Forty Hall & Estate - 6,083 Events - 11,645	
(f) Income Collection, Debt Recovery and Benefit Processing	Recovery	and Benef	it Proces	ssing					
Indicator	Updated	Current Performance	Current Target	Last Update	Status	London Rank	London Average	Notes	Web
% of Council Tax collected	Monthly	83.06%	82.30%	December 2012	•	18/27	56.4% Ave for 27		Yes
% of Business Rates collected	Monthly	84.41%	84.10%	December 2012	•	18/26	59.6% Ave for 26		Yes

December 2012

72.00%

85.10%

Monthly

% of Housing Benefit Overpayments recovered.

Indicator	Updated	Current Performance	Current Target	Last Update	Status	London Rank	London Average	Notes	Web
Total Social Housing properties recovered from being sub let	Quarterly	21	25	Q3 2012/13				Counter Fraud Resources have been diverted to work on several high profile cases, requiring immediate investigation during quarters one and two. As a result additional resource has been brought into the Housing Investigations team on a temporary basis to provide extra capacity. This additional resource has helped to increase the number of properties recovered. In addition Experian has been commissioned to undertake a data matching exercise and the results are due back in Q3. This is expected to provide some quality referrals, which will assist the Team to identify a large number of properties for recovered for the year.	
Processing Times for New Housing/Council Tax Benefit claims (average number of calendar days)	Monthly	22.35	23	December 2012	•	16/32 24.7	24.7		Yes
Processing Times for Benefit Change in Circumstances (average number of calendar days)	Monthly	7.92	6	December 2012	•	14/32	11.1		Yes

(2) Growth & Sustainability

(a) FIIIDIOYIIICIIL & WOI NESSILESS	22310							
Indicator	Updated	Current Performance	Current Target	Last Update	Status	London Rank	London Average	Notes
16 to 18 year olds who are not in education, employment or training (NEET)	Monthly	4.40%	5.50%	December 2012	•	15/20	6.8% Ave for 20	The period of November - figure as the DFE take an November submission of 3 encouraging as this puts u target for this year is 5.5% of 4.00% All NEET young people are supported back into educt NEET young people are also need with an abundance of including careers advice, j
JobCentrePlus indicator monitored by LB Enfield: Enfield residents (18-65) claiming Job Seekers Allowance (JSA)	Monthly	%5	3.9%	December 2012		n/a	n/a	THIS IS A JOB CENTRE PL WHICH IS WATCHED BY E Dec 2012: Claimant count male, 4,440 female) Dec 2011: Claimant count male; 4,421 female) London performance show performance (equal reduct Performance gauge remair than London average than London average against London Source: Official labour man Office for National Statistic

rage	
%) e for	The period of November - January is crucial for our NEET figure as the DFE take an average of these 3 month. The November submission of 3.8% and December 4.40% is very encouraging as this puts us currently at 4.1% so far. The target for this year is 5.5%. Last year we achieved an output of 4.00% All NEET young people are contacted by personal advisers and supported back into education, employment or training. All NEET young people are also advised where they can gain additional support through attending our drop in centres to help with an abundance of development opportunities including careers advice, job searches and CV writing.
_	THIS IS A JOB CENTRE PLUS PERFORMANCE INDICATOR WHICH IS WATCHED BY ENFIELD COUNCIL  Dec 2012: Claimant count of 5.0% = 10,149 claimants (5,709 male, 4,440 female)  Dec 2011: Claimant count of 5.6% = 10,721 claimants (6,300 male; 4,421 female)  London performance shows a reduction, as does the LBE performance (equal reduction).  Performance gauge remains red as Enfield's result is higher than London average  Target set against London Average  Source: official labour market information, provided by the Office for National Statistics

Yes

Yes

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Web	Yes		Web	Yes	Yes	_
Notes	64% represents 124,700 people in employment (70,100 male and 54,600 female), against a working age population of 191,200 (Male 94,800 and Female 96,500). Data is for four quarter period to end of Sept 2012. To date 1049 new jobs have been created by businesses in the borough, as monitored by Enfield Council. 161 locations have provided these positions, 285 from business support services, 141 from retail, 125 from transport services and 92 from health and social care.  Target set against London Average Source: official labour market information, provided by the Office for National Statistics (www.nomisweb.co.uk) This is to be viewed against the 141,900 economically active people in the Borough, so actually represents an 88% employment rate (1% rise from previous period)		Notes	The Service has sought to deal with planning applications by seeking to secure a better development, which on a number of occasions has resulted in performance being compromised by this improved quality. However, there has been a lower than expected performance, which has arisen in part due to the high vacancy rate at the start of year, but also due to a large number of significant major applications, such as Salmons Brook Flood Alleviation Scheme. These have had a disproportionate impact on available resource to deal with minor and other applications. The number of major applications currently being dealt with has reduced and an improved performance is expected in the final quarter. Recent data published by Government does show Enfield to be the best performing London Borough in dealing with Major	The Service has sought to deal with planning applications by seeking to secure a better development, which on a number of occasions has resulted in performance being compromised by this improved quality. However, there has been a lower than expected performance, which has arisen in part due to the high vacancy rate at the start of year, but also due to a large number of significant major applications, such as Salmons Brook Flood Alleviation Scheme. These have had a disproportionate impact on available resource to deal with minor and other applications. The number of major applications currently being dealt with has reduced and an improved performance is expected in the final quarter. Recent data published by Government does show Enfield to be the best performing London Borough in dealing with Major	
London Average	n/a		London Average	65.7% Ave for 26	77.8% Ave for 26	
London Rank	n/a		London Rank	20/26	21/27	
Status			Status			_
Last Update S	Q2 2012/13		Last Update S	2012/13	2012/13	_
Current Target	08.6%		Current Target	65.00%	80.00%	-
Current Performance	64%		Current Performance	55.12%	69.87%	_
Updated <b>F</b>	Quarterly		Updated	Quarterly	Quarterly	_
Indicator	Employment rate in Enfield: Working age population (age 16 to 64)	(b) Planning	Indicator	Processing of planning applications: Minor applications processed within 8 weeks	Processing of planning applications processed within 8 weeks	

Yes

The improvement in performance in quarter 2 has not been maintained. An action plan has been put into place to secure improved performance in quarter 4

2012/13

70.0%

46.0%

Quarterly

Percentage of all valid planning applications that are registered within 5 days of receipt

(c) Waste, Recycling & Clear	Cleanliness								
Indicator	Updated	Current Performance	Current Target	Last Update	Status	London Rank	London Average	Notes	Web
-		:				(		Please note - The Q2 figures are currently Provisional.  There was 152.2kg/hhd of residual waste in Q2 of 2012-13.	
Residual household waste per household	Quarterly	307.88kg/hh d	313.00kg/ hhd	Q2 2012/13	•	No Q2 data	280.4 21 LAs	which is below last years figure of 188.2kg/hhd. This gives us an overall figure of 307.9kg/hhd for the first half of the year and puts us on course to meet our overall 2012-13 target of 590kg/hhd of residual waste or less	Yes
Percentage of household waste sent for reuse, recycling and composting	Quarterly	42.56%	38.00%	Q2 2012/13	•	No Q2 data	35.8% 25 LAs	The recycling rate of 42.6% in Q2 2012-13 is the highest recorded to date and the first time we have passed 40% for our recycling rate. This reflects the ongoing trend for an increased proportion of recycling as we continue our wheeled bin rollout programme. This gives us an overall figure of 41.2% for the first six months of the year.	Yes
Percentage of inspected land that has an unacceptable level of litter	Triannual	4%	2%	November 2012	•	6/25	5.6% Ave for 25	The figure of 4.3% after the second survey of 2012-13 is below the 5% target for this year and in line with the November 2011 figure.	Yes
Percentage of inspected land that has an unacceptable level of detritus	Triannual	9%9	7%	November 2012	•	8/24	9.6% Ave for 24	The figure of 6.4% after the second survey of 2012-13 means we remain on course to meet the 7% target for this year and is comparable with previous years	
Percentage of inspected land that has an unacceptable level of graffiti	Triannual	2.8%	2.0%	November 2012		7/24	4.1% Ave for 24	The figure of 2.8% after the second survey of 2012-13 is below the 3% figure from last November, but marginally above our 2% target for this year.	Yes
Percentage of inspected land that has an unacceptable level of fly-posting	Triannual	%2.	1.0%	November 2012	•	1/21	1.8% Ave for 21	The figure of 0.7% after the second survey of 2012-13 is comparable with previous years for this measure and below our 1% target for 2012-13	
(d) Environmental Protection									
Indicator	Updated	Current Performance	Current Target	Last Update	Status	London Rank	London Average	Notes	Web
Increasing the percentage of food business that are 'broadly compliant' with food hygiene legislation	Monthly	82.0%	%0.98	December 2012				82% of food premises were broadly compliant with food hygiene legislation as at December 2012, which is just short of the 86% target for this period	Yes
Reduce the sales rate of age restricted products	Quarterly	7.1%	7.5%	Q3 2012/13	•			1 sale from 14 tests during Quarter 3 - This is the first sale in a test since Q1 2011-12	Yes
(e) Roads & Transport									
Indicator	Updated	Current Performance	Current Target	Last Update	Status	London Rank	London Average	Notes	Web

Indicator	Updated	Current Current Performance Target	Current Target	Last Update	Status	London Rank	London London Sank Average	Notes
Percentage of Penalty Charge notices (PCNs) paid	Quarterly	60.4%	%99	66% Q3 2012/13				12,943 Dec 201 the pay being parented reported below the

Notes	12,943 PCN Dec 2012 It the paymen being paid, reported to below the contract to reported to below the contract to below the contract to the contract to the contract the contr
London Average	
London London Rank Average	
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	12,943 PCNs (Penalty Charge Notices) issued between Oct-
	Dec 2012 have been paid. This however is just a snapshot of
	the payment process. The Q2 figure now stands at 66.5%
	being paid, yet this was 60% at the time this figure was last
	reported to CMB. Whilst the Q3 payment rate of 60.4% is
	below the expected target, we can expect this to increase
	over the coming months as outstanding PCNs are paid.

Web PI

Yes

(c.c.) bard	(3) Strong Communities

(a) Crime Rates								
Indicator	Updated	Current Performance	Current Target	Last Update	Status	London Rank	London London Rank Average	Notes
Violence with Injury	Monthly	1,301	1,266	December 2012				The 1,301 violence with injinecember 2012 represents period in 2011. The Metropole 4.9% fall over this same peagainst women and girls are & Stronger Communities Bounderway to tackle this, inc session on the 20th Februal girls and gangs.
Community Safety - Total Offences	Monthly	17,156	17,436	December 2012	•			There is currently a 1.7% rufinancial year in comparison the same period, the Metrodecrease
Serious acquisitive crime rate - number of crimes	Monthly	5664	5925	December 2012	•			There is currently a 4.4% role offences for this financial ye period in 2011, which is ducine and stable levels of depend, the Metropolitan Pol
Repeat incidents of domestic violence	Quarterly	19.7%		Q3 2012/13		n/a	n/a	Our aim is to work with vict order to reduce their chance in partnership with other ke NHS, we have a range of puricluding a regular DV press (Single Point Of Entry). We of DV cases in 2012-13, who of DV cases in 2012-13, whe historic under reporting the properties the contribution of the historic under reporting the properties the contribution of the contribution

Web PI		Yes		Yes
Notes	The 1,301 violence with injury offences between April and December 2012 represents a 2.3% increase on the same period in 2011. The Metropolitan Police overall has seen a 4.9% fall over this same period. Youth Violence and Violence against women and girls are two clear priorities for the Safer & Stronger Communities Board and there is a variety of work underway to tackle this, including the next Gangs Call-in session on the 20th February and research into the issues of girls and gangs.	There is currently a 1.7% reduction in total offences this financial year in comparison to the same period in 2011. Over the same period, the Metropolitan Police has seen a 4.0% decrease	There is currently a 4.4% reduction in acquisitive crime offences for this financial year in comparison to the same period in 2011, which is due to decreases in motor vehicle crime and stable levels of domestic burglary. Over the same period, the Metropolitan Police has seen an 8.0% fall.	Our aim is to work with victims of domestic violence (DV) in order to reduce their chances of repeat victimisation. Working in partnership with other key agencies such as the Police and NHS, we have a range of processes to help us achieve this, including a regular DV presence in the new multi-agency SPOE (Single Point Of Entry). We have seen an increased number of DV cases in 2012–13, which is likely to reflect improved reporting and partnership working and is encouraging given the historic under reporting of these incidents.
London Average				n/a
London Rank				n/a
Status		•	•	
Last Update	December 2012	December 2012	December 2012	Q3 2012/13
Current	1,266	17,436	5925	
Current Performance	1,301	17,156	5664	19.7%
odated	onthly	onthly	onthly	uarterly

(b) Health & Well Being								
Indicator	Updated	Updated Current Performance	Current Target	Current Last Update Status	Status	London London Rank Average	London Average	Notes
Partnership Successful Completion Rate (%) for all Drug users in treatment (over 18 years of age), excluding primary alcohol users:	Monthly	15.2%	12.66%	December 2012	•			DAAT performance is exceeding the monthly traj based on a year end target of 14.82% of succescompletions. This is in line with the England ave

Web PI

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Indicator	Updated	Current Performance	Current Target	Last Update	Status	London Rank	London Average	Notes	Web
Numbers in Effective Treatment - All Drug Users (over 18 years of age), excluding primary alcohol users	Monthly	1,007	066	December 2012	•			Please note that Sept to December is local data and has not been validated by NDTMS (National Drug Treatment Monitoring System). The baseline in March was 732 clients and the year end target is 1068. This is a 46% target increase in the numbers of drug users in effective treatment. Current performance is exceeding the monthly trajectory target.	
Obesity in primary school age children in Reception	Annual	13.3%	12.0%	2011/12		29/32	10.6%	Partnership work to prevent obesity before children reach Reception age includes North Middlesex midwives and health trainers identifying pregnant women who are overweight and want support in attaining a healthier lifestyle.12 breastfeeding helpers were trained and provide support to women at a range of childrens centres across the borough. There are plans to train a further 24 during 2013 - this ensures babies get a healthy start to life and supports women in losing weight. Training has been provided to children's centre staff to provide healthy eating & physical activity sessions for families and children (aged 0-4); there are sessions provided across the borough & these are being evaluated & tailored to encourage further use by local residents.	Yes
Obesity in primary school age children in Year 6	Annual	24.40%	26.00%	2011/12	•	22/32	22.4%	This last academic year, all parents were provided with the children's height & weight measurements following weighing and measuring at school (the national child measurement programme measures children in reception and year 6). Offers of support were made via the health trainer service for families of children who were overweight or obese. A range of promotional activities have taken place and are planned, both universally across the borough and targeted to those groups with the highest risks of overweight and obesity. Enfield 24.4% and is ranked joint 23/32 in London. This is a very positive improvement of 8 places on last year.	Yes
Public Health - 4 week smoking quitters	Quarterly	627	009	Q2 2012/13	•			Number of smoking quitters exceeding Q2 target.	
(c) Customer Contact									
Indicator	Updated	Current Performance	Current	Last Update	Status	London Rank	London Average	Notes	Web
Percentage of calls answered by the Council's Customer Services Centre. (Telephone Number 020 8379 1000)	Monthly	%26	95%	December 2012	•				Yes
(d) Council Corporate Indicators	ators								
Indicator	Updated	Current Performance	Current Target	Last Update	Status	London Rank	London Average	Notes	Web PI

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# MUNICIPAL YEAR 2012/2013 REPORT NO. 179

**MEETING TITLE AND DATE:** 

Cabinet (20.3.13) Council (27.3.13)

**REPORT OF:** 

Director of Regeneration Leisure and Culture

Contact officer and telephone number: Natalie Broughton 020 8379 1451 Agenda - Part: 1 Item: 11

Subject:

Proposed Submission Development Management Document (DMD)

Wards: all

Cabinet Member consulted: Cllrs

Goddard and Bond

#### 1. EXECUTIVE SUMMARY

- 1.1.1 The Development Management Document (DMD), part of Enfield's Local Plan, sets out policies which will be used to determine all planning applications: from small scale householder applications to applications for large scale residential, commercial and mixed use development.
- 1.1.2 This report seeks approval of the Proposed Submission DMD and the subsequent consultation and submission, together with the necessary supporting documents to the Secretary of State for independent examination.

# 2. RECOMMENDATIONS

#### That Cabinet recommend to Council the:

- 2.1 Approval of the proposed submission version of the DMD and Policies Map for a statutory 6 week publication and subsequent submission to the Secretary of State. Copies of the Proposed Submission DMD have been placed in the Members' Library, Group Offices and on the Council's website.
- 2.2 Agreement that the Cabinet Member for Business and Regeneration be authorised to agree the publication of the Sustainability Appraisal and Equality Impact Assessment of the Proposed Submission DMD.
- 2.3 Agreement that the Director of Regeneration, Leisure and Culture, in consultation with the Cabinet Member for Business and Regeneration be authorised, to agree appropriate changes to the Proposed Submission version of the DMD and any further consultation required, in the run up to and during the public examination process into the document, in response to representations received, requests from the Planning Inspector and any emerging evidence, guidance or legal advice. Changes of a substantive nature may be considered by the Local Plan Cabinet Sub Committee.

# 3. BACKGROUND

- 3.1 The Development Management Document (DMD) is part of Enfield's Local Plan. It will help deliver the spatial vision and strategy for the borough set out in the Core Strategy, adopted in November 2010. Once adopted, the DMD, alongside the London Plan and Core Strategy will form the development plan for Enfield. This will be supplemented with Area Action Plans and Neighbourhood Plans as these come forward. The DMD once adopted will replace remaining saved Unitary Development Plan policies (1994).
- 3.2 A draft DMD was published for consultation in Summer 2012. All individuals and organisations (over 1,500) on the Council's Local Plan database were notified of the consultation. Letters were sent to all adjoining Local Authorities and 'prescribed bodies' to comply with the new duty to co-operate introduced through the Localism Act 2011 and subsequent legislation.
- 3.3 A summary document was produced to help engage residents, businesses and the voluntary and community sector. The Council's On Your Doorstep events, held borough-wide were used to promote the document. A programme of events were held during the consultation period including events with the Enfield Racial Equality Council and One-to-One Enfield.
- 3.4 Responses were received from approximately 60 individuals and organisations, this included responses from developers, residents and statutory consultees. Comments were also received from Conservation Advisory Group, Health Improvement Partnership and a number of schools in the borough.
- 3.5 Support was received from organisations including the Enfield Society, the Theatres Trust, the Environment Agency, Haringey Council, and Herts and Middlesex Wildlife Trust. A number of comments were raised regarding the detailed wording of draft policies and changes have been made to reflect comments made, to make policies more robust. The main substantive issues or issues raised by one or more respondent include: concerns regarding the impact of polices on the viability of development; the Council's approach to dealing with affordable housing; and proposed changes to the Policies Map designations including changes to the Green Belt and open space. A summary of all of the comments made on the Draft DMD and details of how individual comments have informed the latest version of the DMD will be published along side the Proposed Submission DMD.

# 4. PROPOSED SUBMISSION DEVELOPMENT MANAGEMENT DOCUMENT

- 4.1 The Proposed Submission DMD sets out policies which will be used to determine all planning applications: from very small scale householder applications to applications for large scale residential, commercial and mixed use development. It contains policies covering a wide range of topics.
- 4.2 The DMD, a borough wide document, responds to new challenges and opportunities arising since the adoption of the Core Strategy, including the publication of the National Planning Policy Framework (NPPF), the introduction of a new affordable housing tenure and the Taylor review of planning guidance. Evidence which underpins the Core Strategy has been supplemented with further evidence on viability and other studies including: a review of employment land; a detailed green boundary

review, and a review of open space and nature conservation sites. The DMD is required to be in general conformity with the Mayor's London Plan.

- 4.3 The main changes made since the publication of the Draft DMD include:
  - The addition of text on the Government's model policy on sustainable development
  - Amendments to the policy on affordable housing
  - Changes to town centre policies relating to the loss of retail, new office provision and betting shops
  - Changes to text relating to the viability of achieving the Code for Sustainable Homes
  - Changes to policies on green infrastructure including new public park provision
  - Changes to policies on flood risk and noise levels.
- 4.4 The Proposed Submission DMD is accompanied by changes to the Policies Map.

# 5. NEXT STEPS FOLLOWING COUNCIL APPROVAL

5.1 The Proposed Submission DMD will be published for a six week consultation period and thereafter submitted to the Government for independent examination. It is anticipated that the DMD will be formally adopted by the Council towards the end of 2013.

# 6. ALTERNATIVE OPTIONS CONSIDERED

6.1 None. In the context of changes to national planning guidance, it is imperative that the DMD is adopted to provide an up to date Local Plan to inform planning decisions. The DMD must be submitted for examination in accordance with Government legislation.

# 7. REASONS FOR RECOMMENDATIONS

7.1 To progress with the approval of the Proposed Submission Development Management Document for submission to the Government for independent examination, in accordance with Government legislation.

# 8. COMMENTS OF THE DIRECTOR OF FINANCE, RESOURCES AND CUSTOMER SERVICES AND OTHER DEPARTMENTS

# 8.1 Financial Implications

The cost of the consultation and examination for the Development Management Document is addressed through the Council's Medium Term Financial Plan as part of a wider consideration of statutory Local Plan obligations. If any actions, plans or works arising from this document cannot be met from existing budgets or are likely to have significant financial implications then it would need to be subject to separate reports and full financial appraisal.

# 8.2 Legal Implications

The Planning and Compulsory Purchase Act 2004 (the Act) imposes on local planning authorities (LPA) a duty to exercise their duties and functions under the Act with the objective of contributing to and promoting achievement of sustainable development. This Act provides for the preparation of Local Plan documents including

development management policies. It is necessary to submit the DMD to consultation and then examination in public in accordance with the Act.

The Act requires a Sustainability Appraisal (SA) to be undertaken for each of the Local Plan Documents and LPA's must consider the undertaking a Strategic Environmental Assessment of emerging plans and programmes that may have a significant impact on the environment.

The recommendation to submit the DMD and SA for public consultation and examination is in accordance with the Council's powers and duties under the Act.

# 8.3 Property Implications

Planning policies contained within the DMD will affect the development potential of land and buildings in Enfield, including those assets owned by the Council.

The DMD provides detail on how decisions on planning applications will be made. The effect of having greater detail is to bring increased certainty to the development potential of the land and the viability of any development. This should in theory reduce planning and development risks associated with bringing new schemes forward in Enfield. It is important to ensure planning policies have regard to the current economic climate and are appropriate to Enfield's own economic landscape. A fine balance has to be reached to ensure that planning policies direct development to the right locations, deliver high standards in all new development and provide flexibility to take account of changing market conditions over time.

The DMD policies will be monitored on an annual basis and revised as necessary through the plan making process. This will ensure the borough's potential and future opportunities are not unduly constrained and the borough remains competitive within its regional economy.

# 9. KEY RISKS

9.1 Failure to produce up to date, robust policies through the preparation of a development management document would result in a gap in policy. This would lead to poor quality development and/ or development in inappropriate locations and would significantly harm the Council's ability to meet its wider regeneration objectives.

# 10. IMPACT ON COUNCIL PRIORITIES

10.1 The DMD will be fundamental in achieving sustainable development. Policies throughout the document seek to achieve fairness for all, sustainable growth and the development of strong communities through the development management process.

# 11. EQUALITY IMPACT IMPLICATIONS

11.1 The Draft DMD was subject to an initial Equality Impact Assessment/ Analysis (EqIA) to ensure that consultation promoted equal opportunities. A final EqIA (including an assessment of policies) has been undertaken to support the Proposed Submission DMD.

# 12. PERFORMANCE MANAGEMENT IMPLICATIONS

12.1 The DMD will provide clear policies for the assessing planning applications which will bring performance management improvements to the planning application process and result in better performance at appeal.

# 13. PUBLIC HEALTH IMPLICATIONS

13.1 The DMD contains policies covering a wide range of topics such as housing, community facilities, environmental protection, and green infrastructure, all of which may have implications for public health. Strategic Objective 5 of the adopted Core Strategy (2010) promotes Education, Health and Wellbeing; the DMD provides more detailed policies on how to achieve these policy objectives in the assessment of individual planning applications.

# **Background Papers**

None

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# MUNICIPAL YEAR 2012/2013 REPORT NO. 180

# **MEETING TITLE AND DATE:**

Cabinet 20 March 2013

**REPORT OF:** 

Director of Regeneration, Leisure and Culture Agenda – Part 1

Item: 12

Subject: London 2012 Legacy Review and

**Opportunities** 

Wards: All

**Key Decision No: N/A** 

Cabinet Member consulted: C

Cllr

Charalambous

Contact officer and telephone number: Simon Gardner ext 3783

E mail: Simon.gardner@enfield.gov.uk

# 1. EXECUTIVE SUMMARY

- 1.1 The attached paper ( See appendix 1) reviews how the Council has done in delivering the objectives set out in the Enfield's Legacy Strategy for the London 2012 Olympic and Paralympic Games and states some of the activity that has gone on beyond the aims set out originally.
- 1.2 As part of the delivery of activities in Enfield before and during the Games and in reviewing activity a number of issues have come to light that would allow the Council to further develop a legacy. These are proposed in paragraph 3.7
- 1.3 Of these proposals a key Legacy aim is the development of Enfield Sports Club infrastructure, including coaches, volunteers, facilities, and linking Clubs to Schools as well as building on the successes of the School Improvement PE Team in getting more of Enfield's young people to take part in Sport and Physical Activity.
- 1.4 A second key Legacy aim is developing increased opportunities that use Sport and Physical Activity to improve the health of residents. Linking with GP commissioning, Obesity Projects for Young people, seeking funding from partners to further improve "Sport for Health" activities.

# 2. RECOMMENDATIONS

- 2.1 Cabinet are asked to align resources where relevant to deliver the further legacy opportunities identified in this paper.
- 2.2 Cabinet are asked to note the report.

# 3. BACKGROUND

- 3.1 On the 6th July 2005, London won the right to host the London 2012 Olympic Games and Paralympic Games. At the opening ceremony on Friday 27 July 2012, London welcomed approximately 17,000 competitors and officials to compete over a 17 day period in the largest sporting event in the world. There were 20,000 accredited media, 6,000 reporters and photographers and 14,000 broadcasters covering the event. The Paralympic Games followed on from the Olympic Games, starting on 29 August through to Sunday 9 September, with a further 4,500 athletes and 2,300 officials taking part in 20 sports.
- 3.2 Enfield's vision for the Games developed in 2009 was to ensure that the London 2012 Olympic & Paralympic Games were remembered not just for providing the best ever sporting & cultural festival, but also for bringing the best legacy meeting local expectations.
- 3.3 The Council's Strategy set out how Enfield planned to maximise the opportunities presented by the Olympic and Paralympic Games in 2012 to ensure Enfield's residents and businesses benefit from the legacy of London hosting the 2012 Games. Since approval there has been a remarkable change in the level of cultural activity in the borough and the Volunteer engagement as demonstrated by the Gamesmaker programme.
- 3.4 The Strategy stated that Enfield aimed to:
  - 1. Maximise volunteering and training opportunities for residents
  - 2. Engage with local schools, colleges and young people
  - 3. Build on, and expand, opportunities to participate in sports and cultural activities for all of our communities
  - 4. Maximising regeneration and employment opportunities especially in the cultural, leisure and sporting industries
  - 5. Develop the Council's structures and community sector capacity to deliver a legacy from the 2012 Games.
- 3.5 The Council has developed activities to maximise these outcomes by increased levels of cultural and sporting activity for all residents and facilitating a stronger set of clubs and organisations for sports, the arts, business and Volunteers. The Councils School Sports and PE Team based in the School Improvement Service has had a big impact on school sport, creating the schools torch relay and ensuring 100% of Schools in Enfield joined the 2012 Games Get Set Programme. Continuing this work will be Enfield's Legacy.

# REVIEW OF THE ENFIELD LEGACY STRATEGY FOR LONDON'S OLYMPIC AND PARALYMPIC GAMES

- 3.6 The attached paper ( See appendix 1) reviews how the Council has done in delivering the objectives set out in the strategy and states some of the activity that has gone on beyond the aims set out originally.
- 3.7 As part of the delivery of activities in Enfield before and during the Games and in reviewing activity a number of issues have come to light that would allow the Council to further develop a legacy. Some of these are already

being developed by officers and others could be developed as opportunity and resources arise. These include:

# **Current Work Streams**

- Development of Enfield Sports Club infrastructure, including coaches, volunteers, facilities and linking Clubs to School.
- Develop increased opportunities that use Sport and Physical Activity to improve the health of residents. Linking with the GP commissioning, Obesity Projects for Young people, seeking funding from partners to further improve "Sport for Health" activities.
- Building on the successes of the School Improvement PE Team in getting yet more of Enfield's young people to take part in Sport and Physical Activity.
- Development of a Cycling strategy.
- Increasing Club and Elite work by building on Clubmark and Talent ID whilst ensuring participation increases and equality of access for all.
- Develop further Interschools competitions and leagues
- More local residents partaking in sport and physical activity through Park Runs and better access to our Leisure Centres.
- Further develop activity and infrastructure through the use of different funding streams such at the Residents Priority Fund and external funding streams such as those provided by the GLA and Sport England.

# <u>Future opportunities</u>

- Increasing public health, tackling Obesity, Coronary Heart Disease, Cancer through awareness raising and increasing physical activity and mental stimulation.
- A synthetic sports pitch development at Edmonton County Upper School.
- Funding bids for improvements to changing facilities at Ponders End Recreation Ground.
- Improvements to sports facilities in Broomfield Park and football facilities at St Georges Field which is the home of Enfield Rangers FC.
- More work in schools such as a Pedometer challenge / Walking to school issues / Anti Obesity etc.
- Open days at Lee Valley Athletics Centre, QE II Stadium and at the Lee Valley White Water Course.
- Increasing activity for young people aged 16 21.
- Increase the number of outdoor Gyms in our parks.
- Addressing cross Borough boundary issues such as Bull Lane.
- Increase use of Parks for sport.
- Linking cycling to sponsorship and to police anti crime initiatives where bike maintenance could be delivered.
- Developing a BMX Club and venue in the Borough.
- Further development of a centralised database for Volunteering
- Cycle ways in Enfield's Parks
- 3.8 Cabinet are asked to review these options and should these opportunities be approved work with their department leads to expand on the options above.

# 4. ALTERNATIVE OPTIONS CONSIDERED

No alternative options have been considered in delivering the review however options for developing the legacy have been considered carefully.

# 5. REASONS FOR RECOMMENDATIONS

The opportunities mentioned in the review document and above in paragraph 3.7 build on work that has already been started and in some cases develops further opportunities such as health improvements, Festival improvement, Parks opportunities, and sport and physical active opportunities.

# 6. COMMENTS OF THE DIRECTOR OF FINANCE, RESOURCES AND CUSTOMER SERVICES AND OTHER DEPARTMENTS

# 6.1 Financial Implications

- 6.1.1 As part of the delivery and in reviewing of activities in Enfield before and during the 2012 Olympic Games a number of issues have come to light that would allow the Council to further develop a legacy. These options are identified in paragraph 3.7.
- 6.1.2 Should these opportunities be approved there will be cost implications and any additional costs should be identified and would need to be subject to separate reports and full financial appraisal.

# 6.2 Legal Implications

- 6.2.1 Section 19 of the Local Government (Miscellaneous Provisions) Act 1976 enables local authorities to provide such recreational facilities as it thinks fit (including power to provide buildings, equipment, supplies and assistance of any kind for this purpose). These powers are supplemented by Sections 144 and 145 Local Government Act 1972, empowering local authorities to provide such facilities as conference venues, exhibition fairs, halls etc with a view to encouraging visitors and the provision of entertainment respectively. In addition, local authorities have power by virtue of s.111 of the Local Government Act 1972 to do anything (whether involving the expenditure, borrowing or lending of money or the acquisition or disposal of any property or rights) which is calculated to facilitate, or is conducive or incidental to, the discharge of functions. recommendations within this report are in accordance with these powers.
- 6.2.2 In continuing the legacy the Council will ensure compliance with the Councils Constitution, for example, any goods/works/services required to continue the legacy will be procured in accordance with the Contract Procedure Rules.

# 6.3 Property Implications

- 6.3.1 In Parks and open spaces throughout the Borough, there is a significant number of sports clubs providing activities such as rugby, football, tennis, pitch & putt courses and bowling clubs. These facilities are held by the clubs under leases and licences, some of which are over a long period.
- 6.3.2 Where appropriate, it will therefore be necessary to engage with these clubs and work with them, in order to maximise the benefits of the Olympic legacy.

6.3.3 As an example, sometimes clubs require longer leases, in order to seek funding from external sources, to improve facilities and it is hoped that as landlord, the Council will continue to assist in this process, where possible.

#### 7. KEY RISKS

7.1 Whilst the Games time risks are now finished the biggest risk identified in the recent Internal Audit report is not building on the legacy that the Games could provide for the people of Enfield. The attached paper lays out achievements to date and opportunities for the future. The opportunities for the future can be delivered but will require resources. The biggest risk to delivery is the pressure on Council budgets and balancing the need to gain a legacy against other Council priorities.

# 8. IMPACT ON COUNCIL PRIORITIES

#### 8.1 Fairness for All

This report ensures that the Legacy of the London 2012 Games continues to deliver benefits to residents. It will help the Council provide better services to customers, residents and partners and build on some of the success already delivered.

# 8.2 Growth and Sustainability

Following the success of the Olympic and Paralympic Games there is a need to ensure that the legacy of the games lives on in Enfield and that there is a tangible reminder of the games for visitors to and residents of the borough for years to come. To do this with lasting effect and impact further developments should be linked to the Councils existing strategic approach to provision particularly in the areas of parks, sports, education, Volunteers, business opportunities and health and wellbeing.

# 8.3 Strong Communities

It is widely accepted that access to cultural activities helps deliver stronger communities. This proposal to build on the legacy aims to further develop strong communities by expanding on the successes highlighted in appendix 1. The Volunteers programme stands out as an example of a success in Enfield.

# 9. EQUALITIES IMPACT IMPLICATIONS

An equalities impact assessment was conducted as part of the development of the strategy, the assessment is still relevant and can be built upon in delivering further opportunities should these be approved.

# 10. PERFORMANCE MANAGEMENT IMPLICATIONS

Enfield's legacy strategy for the 2012 London Olympic and Paralympic games supported Enfield's vision to ensure that residents and local businesses benefit from the legacy of London hosting the Games. This also contributes to prioritising good use of resources and assists in delivering the Councils wider

objectives. This report reviews achievements and will allow the Council to review its performance and identify opportunities for improvements in the future.

# 11. PUBLIC HEALTH IMPLICATIONS

- 11.1 The Olympics, and this report, highlight the importance of physical activity in reducing both mortality and morbidity. This has significant implications for both Enfield and the NHS in terms of health and financial costs of long-term conditions in the borough; diabetes, heart disease, cancer etc.
- 11.2 Levels of physical activity in the borough are very low; the Active People survey indicates that approximately 15% of people in Enfield are sufficiently active to gain maximum benefit to their health. This is likely to be a gross over-estimation; people over-estimating their own levels of what are perceived to be 'good' behaviours is a well-known phenomena. Evidence from the Health Survey for England (2008) is that it is more likely that less than 5% of people are sufficiently active to maximise benefits to their health.
- 11.3 Sport is one means to increase physical activity. However, the scale of inactivity indicated in this report highlight that as well as sport other opportunities need to be developed so that physical activity can be built into everyday life. The development of the cycle strategy is therefore welcomed as a first step in how this might be achieved.

# **Background Papers**

None.

# Appendix 1

Enfield Council's Olympic and Paralympic Legacy Strategy Review

# Enfield Council's Olympic and Paralympic Legacy Strategy Review



# **The Brief:**

The Olympic and Paralympic Legacy Strategy review will assess the legacy opportunities that have been established through the festival effect of the Olympic and Paralympic Games and provide an update of actions from the Council's Olympic and Paralympic Legacy Strategy.

Contributions from service areas across the Council will identify local initiatives that have resulted from the Games in the form of the following:

- Case Studies
- Quantitative data/examples that support the action plan
- Qualitative or soft examples that support the action plan
- Areas for future development

# **Key Contents:**

- Forward By Cllr Taylor
- Contribution from Cllr Charalambous
- Contribution from Cllr Kaye
- National Picture of Legacy Work including reference to Government documents
- Case Studies
- Updates on Themes:
  - 1. Maximise volunteering and training opportunities for residents

- 2. Engage more young people in active sport by working with schools and colleges
- 3. Build on and expand opportunities to participate in sports and cultural activities for all of our communities
- 4. Maximise regeneration and employment opportunities especially in the cultural, leisure and sporting industries
- 5. Develop the Council's structures and community sector capacity to deliver a legacy from the 2012 Games.
- Next Steps (areas for future development)
- Conclusion/Summary

# Forward by Cllr Taylor:

# **Leader of Enfield Council**

# Our sporting legacy is firmly in place

Talk of the Olympic and Paralympic Legacy has become a popular national pastime recently. But in the past two years Enfield Council has improved sports and leisure facilities for everyone living in the Borough - and we certainly do have an Olympic and Paralympic legacy to pass on.

In the build up to the London Games, we introduced a five month Enfield festival harnessing the growing excitement of the Games and engaging local people in cultural events, fun activities, theatre, music and local sports and this will continue every year.

Many passionate volunteers from sports clubs all over the Borough attended school sports events as coaches and judges. They are passing on their enthusiasm to young people leading to sports improvement.

And nowhere were the Borough's achievements more evident than in this year's London Youth Games where over 2,000 Enfield young people took part, coming third out of Boroughs – our highest performance in over 20 years and a great leap from last year's ninth position.

A magnificent school torch relay involved over 90 schools with children carrying their own torches to nearby parks for a celebration of sport, dancing and music.

Seventeen year old Desiree Henry, a rising star from Edmonton chosen by Daley Thompson to take part in lighting the Olympic Cauldron, was surely an inspiration along with gold medal winners, Charlotte Dujardin and Bob Maher, both born in the Borough.

It has been a glorious summer of national achievement and in Enfield we can be proud of our sports developments in schools, our clubs, our arts groups and our volunteers who helped in making them a success.

With the summer of sport now over we focus our attention on ensuring a long lasting legacy lives on in the Borough.

# Quote from Cllr Charalambous Cabinet Member for Young People and Culture, Leisure, Sport and Localism and the Council Lead Member for the London 2012 Games

When the Olympic Torch was carried through the Borough during July this year I am sure I was not the only one to feel an immense sense of pride seeing local people bringing the spirit of the Games to Enfield.

As Cllr Taylor has said, so many people became involved with the spirit of the Olympics within Enfield, from the London Youth Games, to many children making their own torches and joining in. But for me the Olympics were not simply about sport, it was about seeing all the different cultures and people who came to London to enjoy the festivities.

In Enfield, the legacy of the Games for me, especially as the Cabinet Member for Localism, is one of getting people of all ages and abilities to get involved with what is going on in their local area. We need, as a Council, to continue to maximise our volunteering and training opportunities for our residents, reaching out into schools, and colleges making the most of our talented young people.

We also need to maximise the regeneration and employment opportunities in our Borough for local people of all ages in the leisure, cultural and sports industries, building on the recent renewed interest in sporting pursuits.

Right on our doorstep Enfield has some of the most well equipped leisure centres in London. The newly refurbished Albany and Southgate Leisure Centres boast state of the art gyms and stunning swimming facilities, representing many millions of pounds worth of investment. Where better for local Olympic hopefuls of the future to train than right here in Enfield? Whatever your sport, we have the facilities here in Enfield.

The Games also made London a place of renewed interest for foreign visitors, boosting tourism. Enfield has much to offer those who wish to come to the Borough, from the magnificent newly refurbished Forty Hall which has been newly registered as a wedding venue as well as a tourist attraction. We also have beautiful green spaces steeped in legend such as Trent Park with its mystical Camlet Moat and Enfield Chase which has ancient hunting ground once frequented by monarchs.

So in summary, Enfield still resonates with the echo of the Olympic Games and Enfield Council we will do all it can to ensure that the opportunities the event brought this summer will continue long after the Games.

# Quote from Cllr Kaye Council Lead Member for the London 2012 Games under the Councils administration from 2008 to 2010

Councillor Jon Kaye, vice-chair of the Olympic Working Group and Cabinet Member of Leisure, Culture & Olympics from 2008-10 under the council's Conservative administration believes "the cross party support for involving as many Enfield people as possible had been a priority in what became the most exciting sporting event in the UK for some time. It was essential we all worked towards one goal of achieving a smooth operation leading up to the games and a lasting legacy for years after. The co-operation on both sides of the political divide was immense and created the right atmosphere throughout the 4 years serving on this important working group with our colleagues, council officers and the police."

# The National Picture: London 2012 Legacy Plan

The Government has published a 10-point plan for securing a lasting legacy from the Olympic Games. The key focus for the plan is to ensure Physical Education is available to all school children and the memorable catchphrase of "inspire a generation" would be maintained. Funding for elite sport is committed up until 2018, a £1.5million investment will be ploughed into disability sport as well as a new youth sports strategy. Following the success of Team GB and Paralympics GB there has been discussion about the best way to build a legacy for the Games.

Lord Coe has been appointed by Prime Minister David Cameron as the UK's Olympics Legacy Ambassador. The Governments 10-point plan includes:

- £125m per year funding for elite sport over the next four years up until Rio 2016.
- £300m investment to turn the Olympic and Paralympic site into the Queen Elizabeth Olympic Park, open to the community.
- Bringing 20 major sporting events to UK by 2019, with more bids in progress.
- Sport England's £135m Places People Play Legacy Programme to fund new facilities, volunteering and participation programmes.
- £1bn investment over the next five years in the Youth Sport Strategy, linking schools with sports clubs and encouraging sporting habits for life.
- Government support for the Join In Programme to build on the spirit of volunteering seen at the Games by getting people to volunteer at their local sports club.
- Introduction of the School Games Programme, sponsored by Sainsburys, to boost schools sport and county sport festivals.
- Ensure PE in schools is available to all.
- £1.5m funding to the English Federation of Disability Sport to increase participation in sports by disabled people.
- Continue funding for International Inspiration, the UK's international sports development programme, to 2014.

The London Borough of Enfield welcomes the commitment by the Government to the Legacy from the Games and looks forward to understanding how residents of Enfield can benefit from it.

# The local context: Enfield's legacy strategy for the 2012 London Olympic and Paralympic Games

# Background

On the 6th July 2005, London won the right to host the London 2012 Olympic Games and Paralympic Games. At the opening ceremony on Friday 27 July 2012, London welcomed approximately 17,000 competitors and officials to compete over a 17 day period in the largest sporting event in the world. There were 20,000 accredited media, 6,000 reporters and photographers and 14,000 broadcasters covering the event. The Paralympic Games followed on from the Olympic Games, starting on 29 August through to Sunday 9 September, with a further 4,500 athletes and 2,300 officials taking part in 20 sports.

Enfield's vision for the Games was to ensure that the London 2012 Olympic Games & Paralympic Games were remembered not just for providing the best ever sporting & cultural festival, but also for bringing the best Legacy meeting local expectations.

The Council's Strategy set out how Enfield planned to maximise the opportunities presented by the Olympic and Paralympic Games in 2012 to ensure Enfield's residents and businesses benefit from the Legacy of London hosting the 2012 Games.

#### Enfield aims to:

- 1. Maximise volunteering and training opportunities for residents.
- 2. Engage with local schools, colleges and young people.
- 3. Build on, and expand, opportunities to participate in sports and cultural activities for all of our communities.
- 4. Maximising regeneration and employment opportunities especially in the cultural, leisure and sporting industries.
- 5. Develop the Council's structures and community sector capacity to deliver a legacy from the 2012 Games.

We have developed activities to maximise these outcomes by increased levels of cultural and sporting activity for all residents and a stronger set of clubs and organisations for sports, the arts and businesses. This will be Enfield's Legacy.

# How we achieved: Updates on Themes from the Strategy.

The following section of this review will focus on what we have achieved in delivering the aims identified in the strategy

#### **CASE STUDIES**

# Queen Elizabeth II Stadium officially opens

Inspired athletes will be able to take advantage of first rate sporting facilities thanks to a grant designed to get people more active and find the next generation of Olympic champions. Enfield Council's QEII stadium, a Grade II listed athletics facility, was refurbished by Enfield Council in a £3.5 million pound refit last year and was officially opened by London 2012 Olympian Margaret Adeoye after upgrades were made to its athletics facilities recently.

The stadium, which is the home ground of Enfield Town Football Club, has a new six lane track, two long jump/triple jump strips/pits, high jump and shot put areas and improved changing facilities installed as a result of money from the Council Football Foundation, the Mayor of London and the London Marathon Trust. The stadium is available for athletics hire by clubs, groups and schools. Thanks to a £3,900 Enfield Residents Priority Fund grant, open access sessions are now available to members of the public on Saturday and Sunday mornings and Monday evenings.

Cllr Achilleas Georgiou, who officially opened the stadium with Miss Adeoye, said: "This stadium is an important element in Enfield's Olympic Legacy and will help us find the next generation of Olympic greats. This stadium has a rich history of hosting Olympic champions with Linford Christie, Daley Thompson and Sebastian Coe all having graced this track and we want as many people as possible to dust off their trainers and come down here and take part."

# Paralympic spirit lives on

Keeping the Paralympic spirit alive, Enfield Council organised a special event for over 60 adults with disabilities aged from 19 years to 70 years plus at the Lea Valley Centre. Mini hurdles, long jump, shot put, hammer, javelin, 100 metres, walking, wheelchair push and 'how far can you travel in ten minutes?' were among a number of events designed to focus on achievement.

Cllr Don McGowan, cabinet member for adult services, care and health said, "This local day evolved from the recent national success of the Paralympics encouraging people to take part in sport. It proves that disability is no barrier to their enjoyment and fun. Through this experience many people had an exhilarating day and were inspired to develop their interest in sports whatever their ability."

All those taking part were able to meet coaches at lunchtime and find out how they can learn more about their sporting interests. The idea of the day was to achieve, raise awareness of healthy lifestyles and for people to enjoy themselves.

# Theme 1: Maximise volunteering and training opportunities for residents.

# We planned to do:

- 1. Run an awareness campaign and encourage residents to register on the London 2012 Volunteer database.
- 2. Ensure skills training is available to enable volunteers to meet the skills criteria.

The Council ran a number of awareness campaigns to raise the profile of the Games and volunteering associated to this. Broad figures from the London Organising Committee for the Olympic and Paralympic Games (LOCOG) suggest a minimum of 359 residents volunteered as Games Makers for London 2012. Through Enfield Voluntary Action a number of skills training were provided to ensure our volunteers had the tools to secure volunteering opportunities.

# What we achieved against PIs Set:

EOS1 Establish a baseline for all volunteering in Enfield

The Council's Voluntary Sector Team started collecting data on volunteering in 2006. This was due to one of the Local Area Agreement targets which was to increase the amount of active citizenship in the Borough, we aimed to target socially excluded communities. This was carried out in partnership with:

- Age UK
- Homestart Enfield
- One-to-One-Enfield/Enfield Disability Action
- Enfield Voluntary Action

As a result of these findings, it was discovered that many volunteers were averaging at least 2 hours per week. In response the Council launched the '100 Hours Volunteering Acknowledgement Awards'. Requests are sent out to VCS organisations on the database of approximately 650, and asked whether they have volunteers and of those, how many had done 100 hours so that we can acknowledge them at a Council event.

In terms of sports volunteers in 2010, there were 69 active volunteers this has now increased to 311 volunteers in 2012.

EOS2 Having established the base line, increase the number of volunteers in the Borough by 2% year on year for the life of the strategy.

In April 2010 the Council's Everybody Active Team developed the Sports Volunteering Package which has helped recruit 311 volunteers to assist with our local events and activities. The number of sports volunteers recruited has increased steadily year on year by approximately 100 active volunteers each year. The process was developed with the North London Volunteer Network which is made up from North London Sports Development Teams, Volunteer Centres and Pro Active North London. The team also take 8 volunteer work experience students per year from local schools for a placement period of 2 weeks, providing them an insight into a career in Sports Development.

The Sports Makers Programme linked to the London Olympic and Paralympic Games was introduced in November 2011. The Council's Everybody Active Team have committed to signing up all its sports volunteers to this national programme. Volunteers attend a free 2 hour workshop and then receive volunteer opportunities through a dedicated website. Since November 2011 Pro Active North London, in partnership with the four North London Borough Sports Development Teams have had 2,120 registered to attend a Sports Makers workshop with 932 that attended to date. More than half of the volunteers (533) logged hours and 345 logged 10 hours or more. Enfield have 370 registered to attend a Sports Makers workshop: 311 attended a workshop; 194 logged hours and 138 logged 10 hours or more.

The Council's Physical Education team lead on the Enfield Leadership Academy. The Sports Leadership Academy selects 2-3 young people from secondary schools and offers them free training to then redeploy them into local primary schools to support PE opportunities.

In October 2010, six schools attended, with five students from each. Six training courses were delivered which included NGB Level 1 Coaching Awards. The number of participating schools more than doubled in October 2011 with thirteen schools nominating 5-10 students each. A further six NGB coaching courses were planned and delivered successfully. The courses included a Trampolining and Gymnastics Judging course for twenty students and a Boccia level 1 award for twenty five students.

Schools involved in the Young Ambassadors (YA) programme include Lea Valley High School, Bishop Stopford and The Latymer School. This is a prestigious programme, operated by The Youth Sports Trust. The Local Authority is asked to send a small number of students to a regional conference. The YAs selected then trained two "Adistars" from each secondary school to work with their teachers and other sports leaders to deliver activities at the Enfield Torch Relay park events. One of our Young Ambassadors in 2011 was Desiree Henry who was selected to light the Olympic Cauldron!

Thirteen schools had Sports Leaders helping with level 1&2 events at the 2012 London Youth Games. Enfield had the most Sports Leaders out of all London Boroughs.

In terms of cultural events, four Forty Hall & Estate helpers, volunteered as stewards for the Edmonton Festival on 21<sup>st</sup> & 22<sup>nd</sup> July and carnival parade which involved over 250 people from the local community. These stewards have continued to volunteer at Forty Hall & Estate assisting with Front of House and administration duties.

One hundred and seven members of LBE staff volunteered as stewards at the Torch Relay on the 25th July as well as one hundred and four members of the general public volunteering as marshals. Comments from volunteers included:

"It was an unforgettable experience! I've learned a lot and met many good people"

"I think it was worthwhile and I enjoyed the experience"

"It was wonderful to see the Borough all coming together to celebrate this event"

Three volunteers from the Torch Relay have since volunteered at an event organised by Cultural Services. For the Showtime event on 31<sup>st</sup> August, three Forty Hall & Estate volunteers helped with the distribution of leaflets and answering questions from the general public. Eighty four volunteers are now regularly rota-ed to assist in delivering these services to the public.

EOS3 Work with LOCOG to ensure that as many Enfield residents as possible are selected as Volunteers in 2012 with an aim of achieving at least 1% of Volunteers at the London 2012 Olympic Games and Paralympic Games being Enfield residents.

LOCOG selected, recruited and trained over 72,000 volunteers assisting with the Games. These volunteers were based everywhere from the sailing Venue in Weymouth to the Football pitches all around the Country, Tube and rail stations to the Games venues in the Olympic Park. They assisted with everything from advising Visitors to taking part in the iconic opening and closing ceremonies. Over 350 Enfield residents were recruited as Games Makers and performers for Olympic and Paralympics. Whilst this isn't the 1% originally planned, we are all very grateful for their invaluable contribution to making the events of 2012 such a success. The Games Makers were truly the "Face of the Games". We salute your contribution.



#### Theme 2:

Engage more young people in active sport by working with schools and colleges

## What we planned to do:

- 1. Ensure Enfield's Young People benefit from the London 2012 Education Programme.
- 2. Increase the number of young people with disabilities participating in sport.
- 3. Utilise the London Youth Games to increase participation in sport.
- 4. As part of the Enfield's strategy for ensuring a lasting legacy from the 2012 Games we are going to develop a new sporting programme for 11-18 year olds in secondary schools and colleges in Enfield between the hours of 3.30-6.00pm. This will be developed in partnership with the Sports Colleges in the Borough.

Enfield Council has engaged young people in active sport by working with schools and colleges in a number of ways highlighted below.

#### What we achieved against PIs:

EOS4 Encourage schools and colleges to link with the "Get Set" Programme ensuring 50% of young people take part in the London 2012 Education Programme.

Enfield became the first Borough to have 100% of the schools through the Get Set application process as well at the Get Set Network application process. The Get Set Programme created opportunities for children and young people to get involved in the excitement of the London 2012 Olympic and Paralympic Games. Members of the Get Set Network gained access to exclusive rewards and opportunities including:

- tours of the Olympic Park
- visits from Olympians and Paralympians
- a chance to take part in the pilot of brand new London 2012 initiatives
- access to prize draws to win goodies like digital cameras!

By joining the Get Set Network, schools also qualified for an allocation of London 2012 Ticketshare tickets to the London 2012 Games.

Sebastian Coe and Boris Johnson sent the Leader of the Council a letter with the following statement in it;

"The response from schools across Enfield to apply to join the Get Set Network has been extraordinary. We are delighted to confirm that 97 schools and colleges in your borough have secured 4472 tickets. Of these, 35 secondary schools and colleges will receive 3572 tickets, and 62 primary schools will receive 900. The tickets will differ per school, but across London and across your Borough they will be split roughly proportionally between: 1) Olympic Football; 2) the other 25 Olympic Sports; and 3) the Paralympics."



EOS5 Increase the number of young people with disabilities taking part in sport, from a base of 700 people, by 5% year on year until 2012.

The Council's Sports Development and PE Team have committed to a number of activities to increase the number of young people with disabilities taking part in sport. This year, twelve schools participated in the inaugural Enfield Boccia tournament, six of which were from mainstream schools. The winners entered the London School Games competition and came in first place! They went on to national finals in Stoke where they came 6<sup>th</sup>. Four schools now have after school Boccia clubs and two students have been selected by Boccia England and placed on the Paralympic talent pathway.

The Council's Paralympic Festival is an annual event that marks and raises the profile of sport for disabled people in the Borough. In 2012, the festival was delivered across the summer holiday period from 23<sup>rd</sup> July to 31<sup>st</sup> August for young people, and throughout the Paralympic period from 29th August to 9th September for adults. Activities included;

 Edmonton Leisure Centre Sports Day – Sixteen participants from Young Adults Transition Service took part in activities such as Dodgeball, New Age Kurling, Bowling, Easyline Gym for a day in partnership with Fusion Lifestyle.

- Trampolining and Multi sports Twenty two participants aged 6-16 years took part in a 4 day course which incorporated trampolining and multi sports such as football, tennis and other sports based games.
- Swimming Twenty participants took part in 2 x 5-day swimming course which gave young people an introduction to the strokes in a fun setting in partnership with Fusion Lifestyle.
- "Murderball" Screening Eighteen participants attended a viewing at the Dugdale Centre of Murderball which is based around the 2004 Paralympic Games wheelchair rugby.
- Free online training access to the online Disability Equality training is done in partnership with Interactive. There are currently ten people who have successfully completed this with the capacity of another nineteen.
- Horse Riding all three day courses were fully booked at Gillian's Riding School with eight participants attending each day aged from 6-14 with a wide range of disabilities.
- Athletics 9 participants booked onto 4 day course learning the basics of running, jumping and throwing at Lee Valley Athletics centre.

In addition, the Council runs a Disability Sports Academy. The Athletics and Swimming Academies are an externally funded programme delivered to young disabled people in Enfield. This term, the Academies started during the first week of October. Currently Durants and West Lea Schools attend the athletics at Lee Valley Athletics Centre with approximately twenty six young people attending each week and West Lea and Oaktree schools attend the swimming at Arnos Pool with approximately twenty three young people attending each week. Both sessions run in the school terms from 3.45pm-4.45pm and act as a pathway to the London Youth Games, the annual Indoor Athletics Championships at Lee Valley Athletics Centre and an annual Special Schools Swimming Gala at Southbury Leisure Centre. This year we have aimed to encourage young disabled people at mainstream schools to attend. In partnership with the PE Team, we have sent out information to all heads of PE. Currently five participants attend from mainstream schools with the intention to increase this yearly.

The funding for the Disability sport Academies ceases in December 2012. Future investment in the area could lead to not only the continuation of this, but the expansion of the programme to multiple sports also.

The Council became the 2<sup>nd</sup> borough in London to adopt the regional Disability Sports Plan: Inclusive and Active 2 in December 2010. This marked International Day for Disabled People in Enfield. We have completed two annual reviews; the 2012 annual review illustrated that over 60% of the targets were achieved. This is an improvement on the 2011 annual review. To maintain the improvements for consecutive years further investment is required in this area The Sports Development Team submitted a bid to Sport England to secure external funding for future development – success of the bid was determined in Dec 2012 with the Council being unsuccessful however an Enfield based Charity "One to One" were successful. The number of young people with disabilities taking part in sport this year measured at the end of October 2012 is 902, demonstrating we are on target to achieve the required increase.



EOS6 Host one major Olympic themed schools/college sporting event (Go Enfield Go) to include disability events each year with at least 1,000 young people participating

The Schools "Go Enfield Go" Event and "Paralympic Festival" marks the Borough's commitment to provide young people with the opportunity of taking part in a wide range of Olympic and Paralympic Sports. This now annual event is hosted at the Lee Valley Athletics Centre each summer. The number of schools participating this year were:

# Primary (7-11years) School Go Enfield Go

2010 – 28 schools participated

2011 – 30 schools approx 24 activities – 3 of these were paralympic activities

2012 – 35 schools 28 activities – 5 of these were paralympic activities

Each school brought 20 students.

20 secondary Sports Leaders helped at the event

# Infant (4-7 years) Go Enfield Go

2011 - 20 schools - various multi-skills events

2012 - 33 schools - various multi-skills events

# Paralympic Schools Inclusive festival

2011 – 3 special schools – approx 25 students

2012 - 9 special schools and nurture groups - approx 60 students and 15 Sports Leaders from Lea Valley High School

# Torch Relay Park Events

The Schools Torch relay marked the arrival of the Olympic Torch Relay to Great Britain and was launched on the 18<sup>th</sup> May 2012.

Nine parks around the Borough staged a multi sports festival which included five Olympic / Paralympic sports.

Each primary school sent thirty students to the park (1950 students in total) with all schools running Olympic activity mornings for the rest of the school on the day their school took part in the park event. More than 55,000 students were active through this initiative. Each secondary school sent 10 to 15 Sports Leaders to support these events (totalling 200 students) .

EOS7 As part of Enfield's strategy for ensuring a lasting Legacy from the 2012 Games, we are proposing to develop a new sporting programme for 11-18 year olds in several secondary schools and colleges in Enfield between the hours of 3.30-6.00pm.

This action was originally planned to run on the back of Building Schools for the Future Programme. However, due to the funding being cut by the Government in December 2010 it has not been possible to fully embed what was originally planned in the timescales required. The Council and partners have been looking for further opportunities to help achieve the objectives within the life-span of the strategy. An opportunity arose called the Sportsvoice Project which was launched in November 2012. The Sportsvoice Project delivers sports activities across the Borough targeting 14-24 year olds and is funded externally through Sportivate funding. Whilst this funding is temporary, it is hoped that a proper legacy will be createdby embedding this in an annual programme.



#### Theme 3:

Build on and expand opportunities to participate in sports and cultural activities for all of our communities

#### What we plan to do:

- 1. Provide a range of accessible and affordable leisure activities for all of its citizens to promote active and healthier lifestyles through sport and lifelong learning opportunities.
- 2. Develop "Team Enfield" to inspire young people, help strengthen the local sporting infrastructure of high quality clubs, coaches and volunteers, thereby increasing participation levels and engendering civic pride.
- 3. Extend choice and opportunity of sport and physical activity to under participating communities.
- 4. Utilise the Cultural Olympiad to organise events and activities to bring people and communities together.

Sports Development activities are accessible for a number of sectors of the community including:

- Under 5s
- 5 -12 years
- Outreach sports sessions for 8-24yrs
- Adult Healthy Lifestyle Programme
- Over 50s Programme

In terms of pricing there are a mixture of free courses, subsided courses and paid courses.

Negotiations with Fusion Lifestyle have ensured that an affordable pricing structure is in place for Enfield residents to access their local leisure centre.

#### What we achieved against PIs

EOS8 Establish a baseline for under participating communities.

#### **Sport and Leisure**

# Adults - Gender

In Enfield, under participation in sports in adults (both male and female) is higher than the London average. More than 50% of the adult population in Enfield are doing no form of exercise. However, overall this has reduced by 2.4% over the last 5 years. In terms of a comparison between females and males, 15% more females do not take part in sport and physical activity than males in the Borough.

Adult (16+) Participation in Sport & Active Recreation (formerly NI8) by year, frequency and gender									
Indicator	Year		Enfield		London				
	rear	All	Male	Female	All	Male	Female		
0 days / 0x30	2005/06	54.8%	50.5%	58.6%	49.1%	44.3%	53.8%		
	2009/11	52.4%	44.2%	60.1%	47.9%	40.9%	54.6%		

4.0 days	2005/06	8.6%	8.9%	8.3%	9.4%	10.1%	8.7%
1-3 days	2009/11	11.6%	13.1%	10.2%	9.8%	10.8%	8.9%

Source: Active People Survey, Year: 2005/06 (APS1), 2009/11 (APS4/5) Measure: Adult participation

# **Ethnicity**

In the 2009/2011 measures there is an increase of 5% in the Enfield non white population who were not participating in Sport in comparison to the white population. However, between 2009/2011 approx 1% more of the non white population participated in 1-3 days of activity in a month, higher than the London average.

Adult (16+) Participation in Sport & Active Recreation (formerly NI8) by year, frequency and ethnicity										
Indicator	Year		Enfield		London					
Indicator	rear	All	White	Non white	All	White	Non white			
0 -1 / 000	2005/06	54.8%	55.2%	53.1%	49.1%	47.0%	55.0%			
0 days / 0x30	2009/11	52.4%	50.6%	55.2%	47.9%	44.4%	53.6%			
1-3 days	2005/06	8.6%	7.6%	*	9.4%	9.4%	9.5%			
	2009/11	11.6%	11.3%	12.2%	9.8%	9.9%	9.7%			

Source: Active People Survey, Year: 2005/06 (APS1), 2009/11 (APS4/5) Measure: Adult participation

## Disability

In terms of Disability, people with disabilities were less likely to participate in sport and active recreation than those with no limiting disability.

Adult (16+) Participation in Sport & Active Recreation (formerly NI8) by year, frequency and disability										
			Enfield		London					
Indicator	Year	All	Limiting disability	No limiting disability	All	Limiting disability	No limiting disability			
0 days /	2005/06	54.8%	80.0%	50.8%	49.1%	76.1%	45.1%			
0x30	2009/11	52.4%	71.4%	49.4%	47.9%	72.3%	44.3%			
1-3 days	2005/06	8.6%	*	9.5%	9.4%	4.8%	10.1%			
1-0 days	2009/11	11.6%	*	12.8%	9.8%	6.2%	10.4%			

Source: Active People Survey, Year: 2005/06 (APS1), 2009/11 (APS4/5) Measure: Adult participation

# Socio-economic class

Data collected on socio-economic bands suggests that individuals from the National Statistics Socio-Economic Classification (NS SEC) groups 5-8 are less likely to participate in sport and active recreation than those from NS SEC group 1-2. Data also suggests those that are over 55 years old are less likely to participate than those aged 16-25 years.

	Adult (16+) Participation in Sport & Active Recreation (formerly NI8) by year, frequency, age band and socio- economic class											
Indicator	Voor		Enfield									
Indicator	Year	All	16-25	26-34	35-54	55+	NS SEC 1-2	NS SEC 3	NS SEC 4	NS SEC 5-8		
0 days /	2005/06	54.8%	33.3%	47.0%	53.9%	71.0%	48.5%	57.9%	53.9%	63.7%		
0x30	2009/11	52.4%	36.1%	42.0%	52.2%	67.9%	42.1%	65.0%	50.9%	61.6%		
1.0 days	2005/06	8.6%	*	*	8.1%	*	10.1%	*	*	*		
1-3 days	2009/11	11.6%	*	19.2%	12.2%	*	*	*	*	12.6%		

Source: Active People Survey, Year: 2005/06 (APS1), 2009/11 (APS4/5) Measure: Adult participation

The above trends for Enfield correlate to the regional and national picture for sport.

#### **Culture and the Arts**

In terms of Culture and Arts there is no nationally organised survey looking at participants and their demographics. It is also hard to measure in great detail the demographics of attendance at organised events as people generally attend to enjoy themselves and are reluctant to spend time feeding back. Although the Edmonton Carnival & Festival attendance has given us a baseline for participation 3,500 attended the Festival and 250 walked in the Carnival. We are working to ensure that the attendances match the overall demographics for the Borough as a whole so that no one element of our community is excluded.

EOS9 Increase in participation rates from under participating communities setting a target once the base rate has been established.

A range of Outer London Fund 2 (OLF2) funded events were hosted in North East Enfield to coincide with the Olympic and Paralympic Games, including:

- TeaJive (summer dance programme for older people culminating in the Durants Park TeaJive on 16th September).
- Jubilee Beacon Lighting in Albany Park (fireworks, beacon, live music by local young talent on 4th June).
- Jubilee Picnic in the Park in Ponders End Park (steel band, afternoon teas, creative market on 3rd June).
- Easter in the Park on 9th April marked both the reopening of Ponders End Park after its makeover and the start of the Olympic year in eastern Enfield.

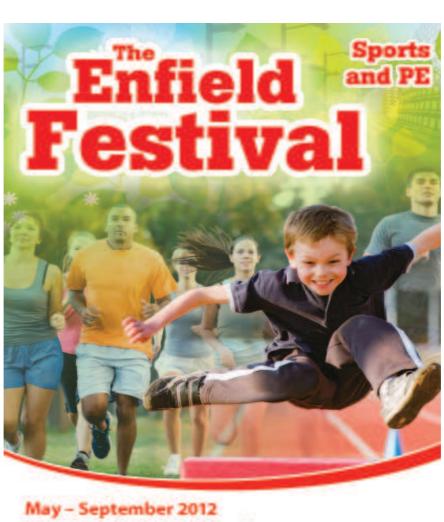
Each OLF2 festival helped increase the cultural offer - Bandstand Marathons, TeaJive, Jubilee celebrations in Albany Park and Ponders End Park and Easter in the Park.

#### Sport and Leisure

The Sports Development Team have committed to ensure under representation in sport is addressed. The following activities above the core business of the service has been addressed to support increased participation:

- 1. A funding bid to Sport England to increase the number of sporting opportunities that are accessible for people with disabilities in the Borough.
- 2. Launch of Active with Ease project which focuses on sedentary adults in the south east of the Borough. Participants receive 6 weeks of interviews and support with NHS Health Trainers whilst participating in introductory physical activity sessions. This project is delivered in partnership with NHS Enfield, NHS Haringey and Haringey Sports Development. The funding was provided by NHS London for one year. The project ceases in October 2013.
- 3. External funding from Sportivate has been secured for 1 year as a result of the Enfield residents' survey for more activities for teenagers. Our Sports voice project is targeted at 14-24 year olds. Sessions of football, tennis, boxercise, dance and gym will be delivered across the Borough from November 2012.

- 4. The team have been commissioned to deliver Tai Chi to the over 50'sin Parks until 2014. Further bids have been submitted to secure a wider range of activities for over 50s.
- 5. The Tottenham Hotspur Section 106 arrangement provides a range of activities on behalf of the Council, schools and community groups. The monitoring information clearly evidences that these sessions are targeting residents from under represented groups in the Borough.
- 6. The Council is working in partnership with ECYPS to deliver a girls programme from Street Games to support the increase in participation from women.
- 7. The charity Street Games are delivering a number of youth sports project in Enfield youth clubs in the east of the Borough to maximise the opportunities available for young people.
- 8. The Enfield Festival has also enabled the expansion of activities for a variety of groups including the Enfield Night Hike which attracted over 500 women in its inaugural year and the Mayor's Charity Fun Run which included a new walk to allow families to join in as well as those who do not feel fit enough to run.





#### Culture

The Culture Team delivered a programme of activities, festivals and events over the period May-September 2012. One of the largest events delivered was the Edmonton Carnival & Festival. It is intended in the next year we will embed measurement systems to ensure that we have a breakdown of those attending.

EOS10 Develop an Enfield Sporting Academy where a number of the most talented athletes in the Borough are brought together to be nurtured, building on the initial work of the Talented Athlete Scheme run by our previous Leisure Centre Operator. This group would be a benchmark for others to aim for. Initially ten Athletes would be targeted.

This action was originally planned to run on the back of Building Schools Future programme, it has not been possible to fulfil this objective yet. It is hoped that additional funding maybe sourced to help achieve this within the life-span of the strategy. Initial discussions have begun with potential partners and connections with the National 2012 Legacy Plan will be established to ensure we link with the opportunities arising from the implementation of the plan referred to earlier in this document.

EOS11 Develop a "Team Enfield" brand initially for use with the Enfield Sporting Academy.

Enfield Council has developed a Team Enfield brand / tag line. The "Everybody Active" strap line aims to inspire people and residents, help strengthen the local sporting infrastructure of high quality clubs, coaches and volunteers thereby increasing participation levels and engendering civic pride.

The Everybody Active name will:

- Attract people to take part in high quality sporting activity within the Borough.
- Promote partners and people's achievements.
- Position Enfield's Clubs, Facilities and Partner organisations and other associated facilities as the elite sporting Legacy of the 2012 Games for young people within the borough.
- Inspire all young people within the Borough to greater levels of sporting participation.
- Engender civic pride.
- Position Enfield Council at the heart of this sporting legacy.

As well as developing this inspiring creative brand, which compliments and lives alongside the Enfield Council brand, our aim is to promote the overall Council vision.

We will use all Council communication channels to promote the Everybody Active and related activities. These have included:

- Our Enfield (utilising the Olympic Legacy section).
- A programme of media activity focusing on residents taking part in initiatives, events, activity at facilities and residents achievements.
- Further developing a profile on the Council website & Youth Services website

- Enfield Festival brochure.
- Enfield Young People's magazine.

This activity has been supported by many partner organisation communication opportunities.

EOS12 Develop and brand at least two cultural / arts events in the Borough gaining an "Inspire" mark every year to contribute to the Cultural Olympiad.

The Edmonton Carnival & Festival and Enfield Town Autumn Show were promoted as Inspired by the Games and this increased interest by press and media as well as residents.

The Enfield Festival brought together a wide range of event organisers from local people, local organisations, cultural organisations and the Council. The Enfield Festival was widely promoted through the brochure sent to every Enfield resident and in all public buildings including libraries, arts centres, and sports centres.

The Festival encouraged local people to hold events and promote their services and what they care about through heritage, arts, sports, and cultural activities.

The costs of promoting the 100+ events that made up the Festival was met by the Council which in turn helped local organisers by getting their message out to a wider audience. The Festival was visible to local residents and they could then see that Enfield was part of the celebrations surrounding London 2012. The Festival encouraged participation from local people in leisure, culture and heritage whether it was trying a new sport or arts activity or involvement in heritage. The Festival gave the Council the opportunity to strengthen relationships and links with local organisers of arts and cultural activities; we have also met new people who have come forward to organise events locally with energy and new ideas. There were a number of activities in the Borough that received the inspire mark, these included the Go Enfield Go event and the Autumn Town Show.



May - September 2012
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The Small Festival (2) (Other Small September 2012)
Warmen Small September 2012
Warmen Small September 2012



#### Theme 4

Maximise regeneration and employment opportunities especially in the cultural, leisure and sporting industries

#### What we planned to do:

- 1. Provide a range of opportunities and support to develop skills to enable residents to access the employment market and take advantage of opportunities presented by the London 2012 Olympic Games and Paralympic Games.
- 2. Increase the range and quality of work based learning opportunities for 16-19 year olds, linking with the new sport and active diploma and by investing in new / expanded provision and more collaboration between schools, colleges and work based training providers.
- 3. Boost the visitor economy by actively marketing Enfield as a visitor destination
- 4. Attract new businesses and employers to Enfield.
- 5. Explore possibilities for gaining a physical Legacy from the Games.

What we achieved against our Pls:

EOS13 Increase the number of work based learners progressing from level 2 to 3

Looking at work based learners, there have been a number of different approaches taken. These have included mentoring for staff, encouraging development and learning of existing employees and development of the Council volunteers and part time and casual workforce. The Council has engaged with the Future Jobs Fund 3 and a number of young people were recruited into school.

The Council have offered the apprenticeship framework to young people wanting to join the Council, and so far we had one young person join. The Council has also offered the culture and arts framework and have had three young people join this framework and the council. Across the Council there have been in excess of 150 apprentices including placements in parks, catering, business admin and social care. Working with employers in Enfield, another twenty apprentice ships have been created.

The Council's Sports Development Team have provided:

- Twenty places for a referees football courses
- Ten Level 1 football courses
- Two boxing tutor courses Participation level

Participants for these courses were selected through our current Street Active Programme aimed at young people aged 16-24 years and through links with local clubs, coaches and volunteers.

Participants are now refereeing & coaching at their local clubs and this has also has led to paid work. The Sports Development Team are looking at working with a local club such as Enfield Town Football Club to provide referee's at our Southbury 7s weekly football league. The Sports Development Team in the long term are looking towards clubs being commissioned to support the delivery of projects.

In partnership with Pro Active North London and Middlesex University the Council promotes a number of coach education programmes to its volunteers, coaches and residents.

EOS14 Establish the base line for the number of visitors to Enfield in a year.

The Borough's work to promote Enfield as a visitor destination started in the years preceding the Games. We worked to raise Enfield's profile regionally, nationally, and internationally with support from Visit London, and later London & Partners (tourism and business agencies for London) and with financial assistance from the Arts Council of England.

We produced the following guides to the Borough which were distributed throughout London at all major cultural venues (eg Tate Gallery, National Gallery, Southbank Centre at Tourist Information Centres in central London and Hertfordshire and at libraries in Enfield, Haringey, and Barnet): -

- The North London Arts Map and The North London Arts Guide two brochures explaining the high quality arts and cultural venues of the Borough and the programmes of creative work for the public to explore.
- Visit Enfield an overview brochure showing 'what's on', and 'where to go' in Enfield including the annual festival and events calendar.
- Royal Enfield a brochure suggesting itineraries for visitors to explore our heritage and Royal connections.
- Green Enfield a brochure suggesting itineraries for visitors to explore our green spaces, green heritage, and healthy living activities.

The pick up rate for brochure distribution was 97% against an accepted success rate of 75% for campaigns. We did extremely well to raise Enfield's profile in this way at such a busy time for tourists and Londoners.

In addition, our venues – Chickenshed, Millfield Arts Centre, Dugdale Centre, and Forty Hall & Estate were promoted to the Games Media Centre to encourage the world's media to get out and explore. The Media Centre also received the Visit Enfield brochure.

At Millfield Arts Centre, Dugdale Centre and Forty Hall & Estat,e work placements were supported for students at schools and colleges studying business studies, tourism and hospitality.

However, we have not been able to achieve a baseline for the number of visitors to Enfield beyond anecdotal evidence.

EOS15 Increase the number of visitors to Enfield by a percentage set once the baseline has been established.

It is widely accepted that there was a marked fall in visitors to central London during the Games and there is anecdotal evidence that trade in the Borough was either the same, or reduced. However, now that the Games have finished we can gather the following sources of data and compare to the same period in the previous year, as follows:

• Attendance at public libraries

- Attendance at heritage, cultural and sporting venues.
- Footfall in the major shopping centres eg: Enfield Town centre, and Edmonton Green centre.
- Bookings at hotels and B&Bs.
- Footfall at train stations during the Games.
- Attendance at major events eg: Edmonton Carnival & Festival, Enfield Town Autumn Show, and the Mayor's Charity Fun Run.

The Enfield Hoteliers Group will be gathered to discuss and form an action plan to develop meaningful links between local attractions and the service industry organisations to increase Enfield's share of the visitor market.

Town Centre Managers and key businesses will be invited to make a wider group to develop joint plans going forward. One example of these developments was the 'Festive weekend' Christmas in Enfield Town on  $30^{th}$  Nov - 1<sup>st</sup> December. This council event complimented some of the other activities organised by the  $3^{rd}$  sector and businesses. This is a good example of working together with partners to bring visitors into the Borough and increase inward investment. The Festival Programme which ran throughout the summer and mentioned elsewhere in this document is another good example.

EOS16 Establish a baseline and increase the number of new businesses starting in Enfield.

Enfield is an attractive location for businesses offering access to markets in the South East, including new retail developments such as Stratford via the M25 and North and Central London via the A406.

Enfield has accommodated businesses requiring space to grow and needing to relocate to make way for Olympic developments. Businesses including: logistics & distribution, waste processing, recycling, printing and manufacturing have been locating in Enfield, creating new jobs and helping to diversify our local economy.

Enfield is now home to Biffa's Greenstar waste re-processing facility which uses 21<sup>st</sup> Century technology to sort dry waste from across North London with 230 new jobs. Thirty Four Enfield businesses have secured Olympic contracts through CompeteFor. Although information on individual contract values have not been released, we are aware that a local construction company secured a contract worth £45million, which has helped to sustain and grow construction jobs in the Borough.

Understanding our business base is helping us develop a greater understanding of market trends in key sectors. We have established a baseline for the number of new businesses setting-up in the Borough by drawing on data from BankSearch, which gives details of new business bank accounts set up in Enfield.

Over four years from Jan 2008 there has been an increase in the number of new business bank accounts, including Sole Trader accounts: 2,700 in 2008, 2,970 in 2009, 3,515 in 2010 and 3,577in 2011. North London Chamber of Commerce (NLCofC) has also taken on managing a database of existing businesses in the borough, and now has over seven thousand unique entries. This database is enabling engagement with businesses in key sectors particularly: Construction, Green & Low Carbon, Logistics and Distribution and Health & Social Care. Business sector forum meetings focusing on these key areas is being managed by NLCofC.

#### **Sports Businesses:**

There has been a small increase in the number of small sports businesses in the Borough over the last three years. The birth rate of businesses in Enfield appears to be the same as that in London.

Sporting Business Stock & New Business Activity									
			Enfield		London				
Indicator	Year	Sports Activities	Sports Manuf.	Total	Sports Activities	Sports Manuf.	Total		
	2009	45	0	45	1,640	*	1,640		
Total Sport Businesses	2010	55	0	55	1,900	40	1,940		
	2011	55	0	55	1,920	40	1,960		
New Sport Businesses	Between	5	0	5	125	0	125		
New Sport Businesses	'08 & '11	3	U	3	123	U	125		
Business Birth Rates	Between	6.6%	N/A	6.6%	6.6%	0.0%	6.5%		
Busiliess Biltii nates	'08 & '11	0.076	IN/A	0.0 /6	0.0 /8	0.076	0.5 /6		
Source: Businesses - IDBR 2009 to 2011, New Businesses							•		

It has not been possible to determine employment rates for sports related businesses.

Employment in Sports related businesses										
			Enfield		London					
Indicator	Year	Sports Activities	Sports Manuf.	Total	Sports Activities	Sports Manuf.	Total			
<b>-</b>	2008	950	0	950	40,610	*	40,610			
Total Sport Employment	2009	0	0	0	33,480	*	33,480			
	2010	*	*	*	38,730	790	39,520			

EOS17 Work with the Regeneration Team to explore possibilities for gaining a physical legacy for Enfield from London hosting the 2012 Games.

Enfield has identified Priority Regeneration Areas for their potential to deliver growth and transformational change within the Borough: Ponders End within North East Enfield, Meridian Water within Central Leeside, New Southgate within the North Circular area, Edmonton Green and Enfield Town. Both Ponders End and Meridian Water are located in the East of the Borough, which also forms part of the Upper Lea Valley Opportunity Area.

One of the core assets of the area is the Lee Valley Regional Park which has potential to develop new sporting and leisure facilities at Pickett's Lock and create a regional draw to the area. Other opportunities to work with Lee Valley Regional Park include opportunities to enhance pedestrian and cycle routes to the park and create improved destination points of entry. Improving connections to the park to parts of All London's Green Grid will help achieve greater permeability for local users and visitors.

The Meridian Water master plan sets out plans for a variety of squares, parks, growing spaces and new habitat, drawing on its location adjacent to the Lee Valley Regional Park. The open space network creates new recreational and social benefit, with open space also serving as an educational resource. In addition, the masterplan proposes enhanced access to Banbury Reservoir with improved public realm around the reservoir. Future potential has been identified to explore reintroducing leisure activities on the reservoir.

The most significant transport infrastructure legacy of the Olympic Games for Meridian Water relates to the three tracking proposals running from Stratford and Tottenham Hale to Angel Road (STAR) and improvements in stopping train services to Angel Road. This major investment will have a transformational effect on the delivery of Meridian Water, enhancing development opportunities set out within the master plan and creating new jobs for local residents.

The Electric Quarter (Ponders End High Street) proposes employment space that would be suitable for the creative sector in the future. A strategy is in development to promote and improve Queensway as part of this offer. A Town Team is being established in Ponders End to drive forward meanwhile and long term employment opportunities and to develop a sustainable approach to festival delivery in this part of the Borough. Work is progressing in partnership to develop the Columbia Wharf area of Ponders End, to create new watermeadow open space, working with local groups, British Waterways and the Environment Agency to explore opportunities to open up the waterways for canoeing and recreational use.

The New Southgate masterplan sets out a network of improved open spaces, including Millennium Green, High Road Open Space and Grove Road Open Space. Plans are in preparation to improve cycle and pedestrian access and enhance play space for younger children. The masterplan also proposes enhancing the limited sporting facilities in New Southgate to create sports uses.

#### A physical legacy

The refurbishment of the QEII stadium has provided improved community athletics facilities, a football stadium and vastly improved changing room facilities on the pitches to the south of the stadium. These facilities in turn have assisted the development of football on the King George Playing fields. The cost of this re development was approximately £3.5 million. The facility was officially opened in August 2012 and a number of athletics sessions have taken place over the Summer of Sport 2012. Enfield Town FC have taken up residence at the facility.

An upgrade of leisure centres has seen the facilities at Southbury Leisure Centre improved with a new full size 3G synthetic sports pitch and a refurbished full size astroturf sports pitch. In addition a new spinning studio and refurbished changing areas, reception and fitness gym have also been added. The work to Southbury Leisure Centre was completed in the spring of 2011. Albany Leisure Centre has seen an uplift with a new health and fitness gym, new dance studio, new spinning studio and refurbished changing and reception area. This work was completed in August 2012. Finally, installations at Southgate Leisure Centre included a new health and fitness gym, two new dance studios, a new spinning studio, new changing and reception areas. This work was completed in October 2012.

All of these additions and improvements will encourage more people to become physically active. To support the Paralympic Legacy, funding has been sourced to

improve the disabled changing areas at the leisure centres which will make them more accessible to people with severe disabilities. This is estimated to cost £25,000.



Further physical legacy, have include the refurbishment of the Millfiled Theatre and Arts Centre, the development of the Dugdale facilities, to include a small theatre style venue and conference facilities and lastly the heritage jewel in the Councils crown Forty Hall which was finished in time to ensure that the visitor offer that London and Enfield could offer to those visiting the 2012 Games was of the highest standard, was interesting, historically accurate and accessible.



#### Theme 5:

Develop the Council's structures and community sector capacity to deliver a Legacy from the 2012 Games.

#### What we planned to do:

- 1. Streamline the management of the Physical Education Team and the Sports Development Team.
- 2. Establish over the next year Ambassadors for the 2012 Games who will raise the profile of the Councils work internally and raise the profile of our work with partners including schools, colleges, businesses, sports clubs, and the media.
- 3. Develop the Ambassadors role to ensure that emergency planning for the time around the 2012 Games is embedded in the Councils procedures as part of the business continuity arrangements. This includes capacity issues ranging from waste to worship, to transport.
- 4. Assist the Council and partners to develop capacity in crime prevention, community safety and counter terrorism for 2012 creating a legacy for post 2012.
- 5. Establish a working group and the Officer Group to deliver this strategy and engage partners through the ESP.
- 6. Use the athletes, and others in the Olympic and Paralympic family, as role models for young people in Enfield. Developing sporting opportunities as part of the positive activities agenda.
- 7. Play an active role in sub-regional initiatives through the North London Strategic Alliance, Pro- Active North London, the Pro Active London networks, and others, to ensure that Enfield maximises opportunities presented by the London 2012 Olympic and Paralympic Games.

What we achieved against our PIs:

EOS18 Establish 10 Ambassadors to deliver Enfield's strategy for ensuring a lasting legacy from the 2012 Games within the Councils structures and to help deliver the Councils Community Cohesion Strategy.

In looking to ensure the Councils structures were able to deliver a smooth Games time infrastructure and community cohesion, a number of groups were developed. At its highest level the Council set up a Members working group which was a sub group of the Councils Cabinet. At an Officer level there was a 2012 Games Senior Officer Working Group and reporting into this were elements from all the Councils departments working with partners such as the Met Police and London Fire Brigade and a number of third sector organisations. As part of the Councils preparation, volunteer Ambassador roles were developed and twenty staff volunteer for these roles which ranged from people in the Communications Team, the Customer contact Centre, to those in the Sports and Education Teams. A large number of people from the Council's Environment Department also contributed. These included: Environment Heath, Trading Standards, Building Control, Licensing, Waste, Street Cleaning and Graffiti, Highways Maintenance, Parking Enforcement, Community Safety and Emergency Planning.

As part of the Legacy, the Council's Everybody Active Team have recruited eleven sports and activity promoters on the back of the Games with four more currently awaiting interview. The Ambassadors / Sports Promoters are currently attending schools and community events to promote the work of the Everybody Active Team. We aim to have a cohort of around 20-25 active Volunteer Ambassadors by recruiting some of the London Olympic and Paralympic GamesMakers from Enfield.

The Emergency Planning team has an existing pool of seventy volunteers who are trained to play their part in the event of an emergency which requires staff support. The Games have enabled us to test processes which were in place to reinforce that these are working at optimal levels. This has also further embedded considerations across departments about the risks / opportunities from hosting large local events and the links to planning meetings which allow better forward consideration of what resources are needed. This will be relevant in the current economic climate especially with well publicised savings required from the partner organisations.



EOS19 Brief the Local Strategic Partnership Sub Group's annually.

Officers and Members briefed the Leisure and Culture Partnership Group regularly throughout the build up to the Games. These briefings included Torch Relay issues, Enfield Festival issues and business and partnership updates. In the immediate lead up to the games the briefings were used to inform partners of the games time arrangements which included traffic and transport issues, marketing issues and Torch Relay opportunities. Members of the Partnership Group contributed significantly to the Torch Relay, the Schools Torch Relay (Arts Start) and the sports events prior to the Games Members of the Community Sport and Physical Activity Network (CSPAN) also contributed to the Paralympic sporting programme which is run and managed by the Council.

Whilst ESP briefings where conducted with Members and Senior Partners, including Police, Ambulance, Health, Fire Brigade, Transport and business partners, one of the outstanding issues and a true legacy of the Games was the levels of co operation between agencies and partners. Examples of this include the Fire Brigade relocating the entire Fire Station operations from Church Street for the duration of the Torch Relay; or the Police Cadets providing nearly 50 Cadets for the Torch Relay; Business's in Enfield also stepped up to the mark seeking opportunities to develop and possibilities for creating jobs for residents.

EOS20 To fully integrate the management of the Physical Education Team and the Sports Development Team together.

In 2009 the Sports Development Team and the Physical Education Team were fully integrated with a joint manager for both teams. This allowed the teams to build the foundation of a close working relationship to achieve the objectives of the Everybody Active Strategy. In 2010, a restructure of the Council led to Sports Development sitting structurally under Regeneration, Leisure and Culture and the PE team now

under Schools and Children's Services. This has not impacted the close working relationship with the two teams. Officers continue to work on projects together and bimonthly PE and Sports Management meetings support the ongoing work of ensuring an active Enfield in schools, in the workplace and in the community.

EOS21 Develop a Council Communications Strategy for the 2012 Games which will included exploring the possibility of hosting a "Live Site".

Whilst Enfield did not host a Games venue or "Live Site" (due to the limited availability of large screen equipment), the Council ensured the London 2012 Olympic and Paralympic Games helped move forward the delivery of many of its priorities:

- Creating stronger neighbourhoods that the residents are proud of and promoting community cohesion.
- Developing arts and creative industries.
- Improving health through accessible sporting opportunities.
- Keeping Enfield open for business keeping residents and businesses informed about the impact of the Games and how to mitigate against potential disruption (transport, safety etc).

From a communications perspective this required the development and delivery of a Communications Strategy that:

- Ensured that everyone in the Borough was safe, well informed and entertained.
- Showcased Enfield locally and nationally as an outstanding place to live, visit, learn and do business.
- Helped to minimise any disruptive effect of the Games on everyday business in Enfield.
- Kept Enfield moving during the Games (residents, day to day business, maintain supply lines, allowed easy movement of visitors to the Borough).
- Helped create stronger neighbourhoods in the Borough through the promotion of events and activities that built up local pride and community cohesion.
- Contributed towards improving health in the Borough by building on sporting interest generated by the Games and promoting accessible sports opportunities in the Borough.
- Ensured a safe, efficient and mutually supportive communications approach was adhered by all external partners and all services within the Council.

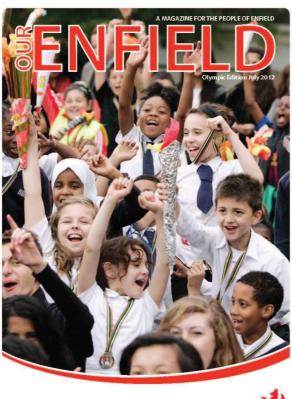
Fundamental to the success of this project was the delivery of relevant, specific and timely communications to all customers through the most appropriate communication channels. This hugely diverse range of customers included residents, businesses, voluntary groups, education establishments, creative industries, visitors/tourists, commuters, Council staff, LOCOG, London Councils, TFL, neighbouring authorities, local media, Enfield members, current and potential community leaders and budding athletes. The Communications Team developed and delivered specific communications campaigns to all of these audiences in a coordinated and integrated way.

The tools used to deliver these campaigns included:

- Olympic themed Our Enfield with 8 page pull out.
- Regular Olympic sections in the Council magazine.

- Olympic section on the Council website with all up-to-date information required by residents, businesses, visitors, tourists and commuters.
- Information and promotional pack for all businesses along the route.
- Street dressing in Enfield Town, Southgate & Edmonton.
- Use of social media to keep residents and visitors informed on the day of the Torch Relay.

Post Olympics, Enfield Council continues to utilise the Council magazine and a media campaign to promote the Olympic Legacy in our Borough.



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ENFIELD Council

EOS22 Work with Clubs, the Parks Department and the Enfield Sports Advisory Council to increase capacity in the Sports and Sporting Voluntary sector in Enfield.

Following on from the 2012 Games in London we have made it possible for members of the community to have free use of the QEII Athletics Track on Saturday and Sunday mornings.

We have supported seven inline speed skating sessions at Tatem Park during the 2012 summer months and will continue to support the events for future years.

We are seeking to introduce 9v9 football pitches at all our Parks for Under 11's following the FA requirement and we have recently refurbished a number of changing room facilities at locations such as Enfield Playing Fields and Albany Park.

In 2006, an Open Spaces and Sports Assessment was carried out as a part of a wider planning exercise. This detailed a whole range of deficiencies across the Borough in terms of open space and what each open space provides.

While it is fair to say some progress has been made in terms of addressing some of the objectives in the Action Plan of this study, it has not really been a consistent and strategic approach. The Parks and Open Spaces Strategy was introduced and adopted in 2010 and work is ongoing in delivering the aims and objectives of this strategy.

The 2012 Games Legacy should serve as an appropriate catalyst to ensure that a range of needs and objectives are introduced over a two year period that will provide all Borough residents with a lasting legacy.

# Raising standards of clubs:

The London Borough of Enfield is committed to good quality operating standards. We currently have 47 Clubmark accredited clubs in Enfield with a further 16 clubs actively working towards the accreditation with their National Governing Bodies and Everybody Active Team representatives. The Everybody Active Team have a Clubmark package for accredited clubs as well as an active Club Directory, signposting Enfield residents to local sports clubs and organisations.

Due to the nature of Clubmark selection criteria, on occasion it is not what the clubs want to deliver for their members and can deters clubs from seeking accreditation. The London Borough of Enfield has developed the Everybody Active Mark. This 'mark' identifies the operating standards we expect from our clubs to proactively deliver sport in a safe manner. The Everybody Active Mark is a fantastic way for sports clubs to express a commitment towards developing and sustaining their club and is the first step towards achieving Clubmark accreditation. To ensure a smooth transition between Everybody Active Mark and Clubmark, the criteria for both focuses on five key areas of development. We currently have 48 accredited clubs with two working towards the accreditation. This also creates a foundation to introduce clubs to the commissioning cycle so they are 'ready' to be commissioned with the basic qualifying expectations.

# Next steps: The Legacy continues in Enfield:

The following section focuses on the Council's Legacy projects that are either currently in place or could be improved to produce a long lasting affect should investment be made into these areas. This section is split into the following categories:

- A. Physical Education
- B. Sport and Health Activities
- C. Parks

#### A. Olympic and Paralympics Legacy in Enfield Schools

The Enfield PE Team have pioneered activities such as the Olympic Torch Relay prior to the national Torch Relay arriving in Enfield. Also, events such as 'Go Enfield Go' allows young people to take part in a number of Olympic and Paralympic sports. The aim is to continue these on an annual basis. The commitment from the PE Team can be strengthened in 'legacy mode' with a number of strands of work to create a leading Physical Education service in primary and secondary schools across the Borough. The following diagrams demonstrate this strand.



Figure 1: Primary school model for creating a PE service



Figure 2: Secondary school model for creating a PE service.

The future model and delivery of the PE service in Enfield for Legacy benefits will be dependant on the investment into this area. Potential areas of work for PE include:

# 1. GB role models (virtually) going into Enfield schools

- The development of a Facebook page will be used as an information sharing tool. It will include:
  - Profiles of sportsmen and women on the road to Rio 2016.
  - o Information on video clips and articles.
  - Photos from PE Team events.
  - Schools upload photos from their events.

#### 2."Enfield Inspires a Generation"

- We will Identify and train a fleet of "Enfield Young Gamesmakers"
  - Training programmes to be implemented for primary and secondary schools during Autumn 2012. Primaries to identify Yr 4 & 5 pupils.
  - Secondary schools to nominate Young Ambassadors to attend a local conferences.
  - Gamesmakers to lead activities at the eight 'Inspire Enfield/Torch Relay' park events throughout summer 2013.
  - Enfield Young Gamesmaker t-shirts to be sourced.
  - Sponsorship to be sourced.
  - Schools competition to design Borough logo to go on the front of the tshirt.
  - School Sport Co-ordinators (SSCOs) to introduce and teach Boccia alongside teachers during the Autumn term.
  - 50 sets of Boccia balls to be purchased.

 Each class in school to put forward a team to play and compete in an intra-school competition. (SSCo to organise with PE Subject Leader), Winning team plays in an inter-school competition.

# 3. Development of the Paralympic game of Boccia in schools

- Borough Boccia league competition to be instigated.
  - o Boccia Community Club to be developed.
  - o Involvement of local Bowls Clubs.
  - Involvement of Boccia England.
  - The game of Boccia to be included in he PE curriculum, where appropriate.

# 4. Developing Enfield Olympians and Paralympians

- In 2012, Enfield came 3rd in the London Youth Games. This involved 43 Sports, across 33 London Boroughs. In 2013, our aim is to have schools to identify talent and alert students to all trial dates.
- Improved club links and talent ID at Borough sporting events will support the London Youth 'Mini' Games/ Schools, Games Finals.
- The new PE Team School Sport Competition league structure identifies winning primary schools to attend the Level 3 School Games Finals at Crystal Palace.
- School Club links to be developed further by positioning Level 2 school games finals in the sports club settings.
- Paralympian pathways emerging and PE Team to ensure all schools are aware of opportunities and encourage participation.
- Level 3 schools can apply for the new 2012 School Games Kitemark-Gold Level. Seven Enfield primary schools gained this prestigious award in 2012.
- Primary and Secondary Sports Associations to further support the pathway to both the London Youth Games and London Level 3 School Games Finals held at Crystal Palace.
- Borough wide after school club to be re-established at one of our leisure centres for special schools and mainstream SEN students who are identified as talented in sport.

# 5. Other possible school Legacy ideas delivered by the Enfield PE team

- Development of Section 106 Tottenham Hotspurs Football Club work streams.
- School sports activities.
- Healthy Weight Programmes re-established.
- Development of community school facilities.
- Subject leadership/Inclusive teaching practice.
- Developing physical competence in EYFS settings.

#### B. Sports and Health Activities:

#### Health

The Olympic and Parlamypic Games highlighted how sport can inspire the country and bring people together to enjoy one cultural experience. The summer Games focused the world's attention on London and what might be achieved through the Olympic and Paralmypic Legacy.

Physical activity is fundamental to good health; compared to those who are least active, those who are most active have a 20-35% lower risk of cardiovascular disease (CVD), coronary heart disease (CHD) and stroke, a 30-40% lower risk of metabolic syndrome and Type 2 diabetes in moderately active people compared to those who are sedentary, a risk reduction of hip fracture of 36-68% at the highest level of physical activity, active older people have a 30% lower risk of falls, a 30% lower risk of colon cancer, 20% lower risk for breast cancer and a 20-30% lower risk for depression and dementia.

As just one initiative, Enfield Health Trainers seek to build on this Legacy to encourage people to increase their levels of physical activity through sport, recreation or everyday activity such as walking or cycling. Other initiatives include asking GPs to refer people to health walks and encouraging people to participate in Tai Chi (good for both heart health and reducing falls). In Enfield the Health and Parent Champions epitomise the Olympic spirit (and the community spirit shown throughout the Olympics) by volunteering and showing the passion and commitment of the Game Makers and signposting people to the health and sport opportunities in the Borough, working to encourage people to take up new sport and improve their lifestyles to become more healthier and more active.

To mark the achievement of Enfield athlete and gold medallist Charlotte Dujardin a post-box in Coleman Parade EN1 , has been painted gold. We hope that this will serve to remind residents of the Olympics and all sporting achievements. This reminder should be promoted throughout the Borough to encourage people to live healthier lives.

Through new jointly delivered health initiatives there is potential to break through health inequalities in the Borough. Securing funding for projects surrounding obesity will provide short, medium and long term benefits not only for residents but for services also.

#### **Sport and Leisure:**

The Council's Everybody Active Team have revamped the concept of Everybody Active in Enfield. The Olympic and Paralympic inspired images mark the Council's commitment to continue to raise the profile of sport and physical activity in the Borough ensuring the Legacy and the spirit of the Games continues. Almost 50 JCdecaux bus stop signs promoted the concept. This was followed by:

- Advertising in local papers using this concept for the Summer of Sport activities.
- Recruiting 'Sports and Activity Promoters' a number of self motivated and enthusiastic volunteers were recruited to 'sell' sports activities to the public at events such as the Town Show, community events delivered by other service areas, school assemblies and the Mayor's Charity Fun Run to name a few. Sport and activity promoters will continue to be recruited.
- Postcards promoting sports development services have now been developed ensuring there is information all year round to promote the service in a centralised process.
- Over the Christmas mas period till receipts at Argos (De Mandeville Park) in Enfield advertised the concept of Everybody Active in Enfield.
- The new years 'Get fit for 2013' brochure will also adopt the 2012 inspired concept ensuring the message of the Legacy and commitment of getting Enfield residents fit and healthy will resonate to the public.

 The slogan 'the legacy continues' has been added to all sports marketing material.

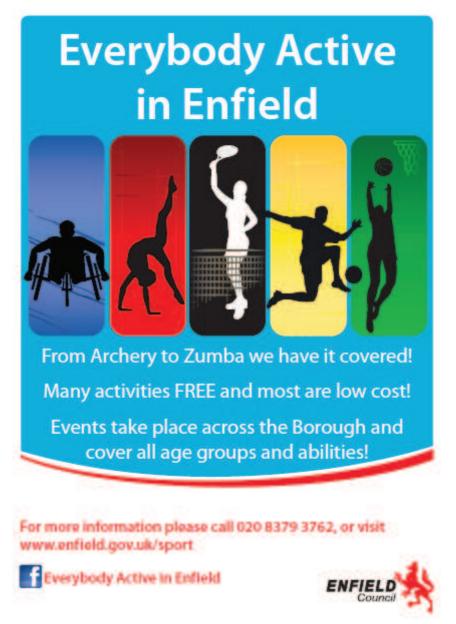


Figure 3: Sports development new eye catching concept.

#### **Sports Volunteering**

The Leader of the Council held a reception on Thursday 20<sup>th</sup> September 2012 to recognise the hard work of Enfield residents and Council employees who volunteered their time to support the delivery of the London 2012 Games. This provided a database of volunteers who will be invited to become sport and activity promoters in the Borough and volunteers for not only Council events and activities but to support third sector community groups.

# Web interaction for Sport and Leisure opportunities:

An officer group made up of Parks/Environment, Web Team, GIS Team and the Everybody Active Team has been created to develop the Council's website to lead the way with Interactive maps of leisure opportunities, Parks, cycle and walks route

throughout the Borough. The promotion of cycle routes followed by park and leisure opportunities will be launched as part of the legacy of healthy lifestyles in the borough in line with the New Year and Sports development 'Get Fit for 2013' campaign.

#### C. Parks

The Council's Parks Business Unit are in the process of commissioning a revised version of the Parks Action Plan from the 2006 report and amend it to address current needs. A holistic approach to the Sports Pitch Strategy will allow funding bids to be co-ordinated across the Council departments and to support Football Association, Football Foundation, RFU, England Cricket strategies and requirements.

There is a rationale for assessing fully the needs of other services (Health and Education) and plot the locations that would benefit the most and attain maximum output / outcomes.

The Parks Business Unit aims to deliver a planned approach and scope out costs and funding streams to deliver the key outputs and over what time period. The appointment of a specialist consultant would be required for this work.

Some improvements can be introduced relatively quickly and at minimal cost. These include markings on paths in parks that map running / jogging routes and at certain intervals have markings such as:- "London 2012 100 metres final – Usain Bolt 9.76 seconds"

Other improvements will need to be more organised and linked to other needs such as Health and Education. More green gyms and more Healthy Walks (linked to a GP referral scheme) would impact into the clinical outputs for obesity and cardio vascular disease. The introduction of either improved or new facilities for school sports and recreation would also benefit the community offer for younger peoples activities.

#### **Conclusion / Summary**

Whilst a vast amount of work has already been undertaken there is the opportunity to further develop and build a truly innovative and exciting Legacy for Enfield residents by developing the themes highlighted in this document .

These themes are summarised below and can be built upon by the relevant teams and departments:

- Development of Enfield Sports Club infrastructure, including coaches, volunteers, facilities and linking Clubs to School.
- Develop increased opportunities that use Sport and Physical Activity to improve the health of residents. Linking with the GP commissioning, Obesity Projects for Young people, seeking funding from partners to further improve "Sport for Health Activities".
- Build on the successes of the School Improvement PE Team in getting yet more of Enfield's young people to take part in Sport and Physical Activity.
- Development of a Cycling strategy and cycle ways in Enfield's Parks.
- A synthetic sports pitch development at Edmonton County Upper School.
- Funding bids for improvements to changing facilities at Ponders End Recreation Ground.
- Improvements to sports facilities in Broomfield Park and football facilities at St Georges Field which is the home of Enfield Rangers FC.

- Increasing Club and Elite work by building on Clubmark and Talent ID whilst ensuring participation increases and equality of access for all.
- More work in schools such as a Pedometer challenge / Walking to school issues / Anti Obesity etc.
- Open days at Lee Valley Athletics Centre, QE II Stadium and at the Lee Valley White Water Course.
- Increasing activity for young people aged 16 − 21.
- Develop further Interschools competitions and leagues
- More local residents partaking in sport and physical activity through Park Runs and better access to our Leisure Centres.
- Increase the number of outdoor Gyms in our parks.
- Increasing public health, tackling Obesity, Coronary Heart Disease, Cancer through awareness raising and increasing physical activity and mental stimulation.
- Addressing cross Borough boundary issues such as Bull Lane.
- Increase use of Parks for sport.
- Linking cycling to sponsorship and to police anti crime initiatives where bike maintenance could be delivered.
- Developing a BMX Club and venue in the Borough.
- Further development of a centralised database for Volunteering.
- Further develop activity and infrastructure through the use of different funding streams such at the Residents Priority Fund and external funding streams such as those provided by the GLA and Sport England.

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# MUNICIPAL YEAR 2012/2013 REPORT NO. 181

**MEETING TITLE AND DATE:** 

Cabinet 20<sup>th</sup> March 2013

**REPORT OF:** 

The Sustainability and Living Environment Scrutiny Panel

Agenda – Part: 1 Item: 13

Subject:

**Retrofitting – New Directions** 

Wards: All

Cabinet Members consulted: Cllr Georgiou, Cllr Oykener, Cllr Bond

Contact officer and telephone number:

Mike Ahuja 0208 379 5044

E mail: mike.ahuja@enfield.gov.uk

#### 1. EXECUTIVE SUMMARY

- 1.1 The Sustainability and Living Environment Scrutiny Panel has taken a lead role, alongside the Council's Deputy Leader, in driving the first strand of the New Directions regeneration initiative, specifically by bringing to Enfield Council some of the country's largest utility companies to discuss ways of inducing them to commit sums to retrofitting Enfield's housing stock along more eco-efficient lines, while recruiting and training Enfield jobseekers in the technologies of the future. The justification for this effort was that financial and economic analysis had revealed that the companies in question were generating substantial operating profits selling their services to consumers in the borough, with comparatively little reinvestment in the local borough's workforce. The analysis has resulted in further debate between the Council and its counterparts, with the Council being increasingly aware of (and committed to) the need to use whatever levers it has at its disposal to redress the balance of benefits between the companies operating in our borough and local residents.
- 1.2 Note that this process commonly referred to as Enfield's Corporate Social Responsibility argument is due to continue for the foreseeable future, with other sectors of economic actors (including banks and supermarkets) being engaged in the months and years to come.
- 1.3 The Energy Company Obligation (ECO), a government requirement that energy companies invest in home energy efficiency improvements has recently been introduced and is timely in respect of Enfield Council's work. An ancillary goal of this effort is to reduce fuel poverty, in particular in the social housing context, by helping to find funding for items such as cavity wall insulation, loft insulation and external solid wall insulation. Note that ECO not only benefits residents by cutting their fuel bills but also enables utility companies to achieve their 2015 carbon saving target.

#### 2. RECOMMENDATIONS

- **2.1** That Cabinet note the referral from the Sustainability and Living Environment Scrutiny Panel.
- **2.2** That Cabinet note the work that has been undertaken to date and further endorse planned activities in the coming year.

#### 3. BACKGROUND

- **3.1** As part of the New Directions Corporate Social Responsibility regeneration project, the Council is seeking to work with large companies to improve the level of social and economic benefits for Enfield residents, specifically by pressuring companies to spend a greater proportion of the operating profits they generate in Enfield by training and recruiting local school leavers.
- **3.2** Both Cllr Georgiou and Cllr Sitkin have taken a lead role on this issue with senior managers from large corporations and utility companies with an interest in Enfield. The subsequent stages of the project will involve liaison with banks and supermarkets and Cabinet will continue to be informed of progress.
- **3.3** The Energy Company Obligation (ECO) is a government requirement for energy companies to invest in home energy efficiency improvements. An ancillary goal is to alleviate fuel poverty, including by funding cavity wall insulation, loft insulation and internal and external solid wall insulation. Each utility company has a carbon saving target to achieve by 2015 and therefore it is mutually beneficial for the Council to work with companies in ways to improve energy efficiency. Homes in Enfield, in particular with significant deprivation, have already been canvassed, offering free insulation.
- **3.4** The various meetings have highlighted some excellent work that is being undertaken.
  - **3.4.1** A utility company is negotiating with the Council on an Energy Company Obligation (ECO) disbursement pilot scheme where the company will spend some of its national allocation on housing owned by Enfield Council, in conjunction with the Council's Decent

Homes project (which will also provide the Council with valuable knowledge on how to best take advantage of the ECO deal). In addition, this will go towards the Council's agenda to reduce deprivation and will involve, for instance, the insulation of solid walls, cladding of high rise properties, ground source heat pumps, smart meters and double glazing. It is envisaged that a signed agreement between the Council and the utility company will be in place in Spring 2013.

- 3.4.2 The Council is brokering meetings between the utility company and The College of Haringey, Enfield and North East London (CONEL) plus Barnet & Southgate College, to discuss relevant training schemes for local school leavers that the company might agree to support. Similarly, discussions are being held around the possibility of a Technical College being located in Meridian Water, with the utility company potentially acting as a partner. On the 23rd February 2013 there is an Environmental Techniques Vocational Training day that LBE is co-sponsoring with Barnet and Southgate College.
- **3.4.3** Similar ECO meetings have taken place with other utility companies. Outcomes have varied, with some counterparts expressing an interest in relying increasingly on Enfield subcontractors for local work.
- **3.4.4** Meetings are also taking place with Job Centre Plus re: ECO-related recruitment, for example, the installation of smart meters and other carbon reduction actions.
- **3.5** The Economic Development Team has been working with Enterprise Enfield to identify and support Enfield's small and medium enterprises to enable them to join the group of providers for undertaking ECO work.
- **3.6** An Energy Retrofit Strategy has been developed which details the Council's approach to delivering ECO in Enfield and is scheduled to be before Cabinet in April. As part of the Energy Retrofit Strategy, mapping work is being undertaken to identify areas where energy improvement work is necessary, Enfield Homes will provide data and the Benefits Team will provide information on vulnerable residents.

#### 4. ALTERNATIVE OPTIONS CONSIDERED

Not applicable.

#### 5. REASONS FOR RECOMMENDATIONS

To raise awareness of the benefits of the retrofitting/New Directions scheme and to note the on-going negotiations with power companies.

# 6. COMMENTS OF THE DIRECTOR OF FINANCE, RESOURCES AND CUSTOMER SERVICES AND OTHER DEPARTMENTS

# 6.1 Financial Implications

ECO creates a legal obligation on certain energy suppliers to improve the energy efficiency of domestic households. Any successful negotiations with energy suppliers will provide funding opportunities to improve the energy efficiency of Enfield's housing stocks, in particular, for households on low income and most vulnerable. Furthermore, the potential sign up by energy suppliers to provide financial support on training schemes to local people will provide some social and economic benefits for the borough. Works are underway and the financial benefits can only be quantified when agreements are reached with these energy suppliers.

# 6.2 Legal Implications

- 6.2.1 In accordance with section 1 of the Localism Act 2011, the Council has the power to do anything that an individual may do subject to any express legislative prohibitions. In addition, the Climate Change Act 2008 provided the Government with powers to create legal binding targets in relation to cutting Greenhouse Gases and increasing the use of renewable energy. These obligations relate to public sector organisations that have a duty to reduce carbon emissions in line with the government targets. Pursuance of the recommendations may assist the Council with implementation of its strategy to achieve the required targets.
- 6.2.2 Any negotiations and agreement made in pursuance of the objective set out in this report must be in accordance with the Council's Constitution, in particular the Contract Procedure Rules.
- 6.2.3 Legal agreements will need to be in a form approved by the Assistant Director of Legal Services.

# 6.3 Property Implications

The activities suggested in the report are welcome as they will be of benefit to Enfield residents (and in particular Enfield Home's tenants) through energy savings and lower CO2 emissions.

Energy efficiency improvements (such as cavity wall insulation, loft insulation and external solid wall insulation) are welcomed in principle as they will improve Enfield's housing stock. However, works to Council properties will need to be tailored for the housing stock in question and appropriate assessments will need to be undertaken in due course in consultation with Planning, Building Control and Property Services (where appropriate). In addition, any programme put in place to improve Enfield Home's housing stock should be streamlined with other housing stock improvement programmes and will need to be effectively managed.

Energy efficiency improvements may also impact (positively or negatively) on property values. However, it would be premature to provide further comment in this regard and would need to be assessed on a case-by-case basis.

### 7 KEY RISKS

No significant risks have been identified. As detailed in the report, this initiative is to the mutual benefit of both the Council and the energy companies.

#### 8 IMPACT ON COUNCIL PRIORITIES

### 8.1 Fairness for All

Working with energy companies to encourage them to fund retro-fitting of Council properties will reduce energy bills for the most vulnerable and reduce fuel poverty in addition to possibly providing employment opportunities for residents not currently in work or training.

## 8.2 Growth and Sustainability

Improving the energy efficiency of Council properties will contribute to the achievements of the Council's carbon saving and energy efficiency targets

## 8.3 Strong Communities

Strong partnership working between the private sector and the Council that includes recruiting and training Enfield residents will improve cohesion and strengthen communities.

### 9 EQUALITIES IMPACT IMPLICATIONS

It would be relevant and proportionate to undertake an equality impact assessment/analysis once the ongoing discussions result in firm proposals.

## 10 PERFORMANCE MANAGEMENT IMPLICATIONS

There will be regular monitoring of the progress and effectiveness of the retrofitting project. This information will inform the future direction of the programme.

### 11 PUBLIC HEALTH IMPLICATIONS

Fuel poverty is a significant cause of excess winter deaths in Enfield and a significant pressure on younger families who may struggle to heat their homes. Climate change has also been described as the greatest threat to the health of the public. Any measures in Enfield to reduce either fuel poverty or the Borough's carbon footprint are therefore welcomed.

**Background Papers** 

None

# THE CABINET

# List of Items for Future Cabinet Meetings (NOTE: The items listed below are subject to change.)

#### **MUNICIPAL YEAR 2012/2013**

#### 24 APRIL 2013

# 1. February 2013 Revenue Monitoring Report

James Rolfe

This will seek approval of the revenue monitoring position at the end of February 2013 and actions needed in order to remain within the approved budget. (**Key decision – reference number 3607**)

2. Amendments to the Policy for Footway Crossovers and Ian Davis
Proposals for the Management of Associated Illegal Activity

The report will propose amendments to the technical standards for footway crossover applications and will seek approval for adopting a policy for the management of illegal activity. (Part 1) **(Key decision 3664)** 

3. Contract Award for Undertaking a Programme of Energy Ian Davis Conservation Works to Corporate Buildings and Schools

The report will seek approval to the award of contracts to undertake various energy conservation measures to corporate buildings and schools under the Mayor of London's REFIT programme. (Parts 1 and 2) (**Key decision 3670**)

4. Ponders End High Street Regeneration Scheme Neil Rousell (The Electric Quarter)

This will provide an update on delivery progress outlining the next steps which require a key decision. (Part 1 and part 2) **(Key decision – reference number 3682)** 

5. Free School Meals Pilot Project at Eastfield Primary Andrew Fraser School – 2011-2014

This will set out the Free School Meals Pilot Project at Eastfield Primary School from 2011 to 2014. (Part 1) **(Key decision – reference number 3678)** 

6. Business Rate Discounts

James Rolfe

This will seek agreement to a business rate discount scheme for 2013/14. **(Key decision – reference number 3684)** 

# 7. Update on Public Health Contracts Transfer from the NHS to the London Borough of Enfield

Ray James

This will seek agreement to the proposed approach to the transfer of contracts from the NHS to the London Borough of Enfield. (Part 1) (Key decision 3650)

8. Award of Contracts for Residential and Nursing Care Services for People with Dementia at Honeysuckle House

Ray James

This will seek approval to the award of contracts as detailed above. (Parts 1 and 2) **(Key decision – reference number 3685)** 

9. Award of Contracts for Residential and Nursing Care Services for People with Dementia at Parkview House

Ray James

This will seek approval to the award of contracts as detailed above. (Parts 1 and 2) **(Key decision – reference number 3558)** 

### **MUNICIPAL YEAR 2013/2014**

### **MAY 2013**

# 1. Empty Property CPO VIII

Ray James

This will ask Cabinet to authorise officers to make a compulsory purchase order (CPO) on an empty residential property whose owners have proved unresponsive to attempts by Officers to bring it back into residential use. (Part 1) (Key decision 3671)

# 2. Academy Street

Ray James/Neil Rousell

This will update Cabinet on progress made towards developing the Academy Street land, confirm a budget for the project and to delegate authority for the appointment of a build contractor. (Part 1) **(Key decision 3683)** 

# 3. Ponders End High Street Regeneration Scheme (The Electric Quarter)

Neil Rousell

This will provide an update on delivery progress outlining the next steps which require a key decision. (Part 1 and part 2) **(Key decision – reference number tbc)** 

# 4. Reference from the Crime and Safety and Strong Communities Scrutiny Panel

To receive a report on the risks to young women from gang violence. (Non key)

# 5. Options for the Provision of a Dual Registered Care Home Ray James on the former Elizabeth House site

This will set out options for the provision of a dual registered care home on the former Elizabeth House site. (Parts 1 and 2) **(Key decision – reference number 3593)** 

## **JUNE 2013**

# 1. Enfield Council Estate Renewal Programme

Ray James

This will seek approval to authorise the Enfield Council Estate Renewal Programme. (Key decision – reference number 3369)

2. Ladderswood Regeneration: Appropriation

Ray James/ Neil Rousell

The London Borough of Enfield is required to appropriate the Ladderswood development site following the grant of planning permission to the development partner. (Part 1) (Key decision – reference number 3423)

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# MINUTES OF THE MEETING OF THE CABINET HELD ON WEDNESDAY, 13 FEBRUARY 2013

# **COUNCILLORS**

PRESENT Doug Taylor (Leader of the Council), Achilleas Georgiou

(Deputy Leader), Chris Bond (Cabinet Member for

Environment), Bambos Charalambous (Cabinet Member for Culture, Leisure, Youth and Localism), Del Goddard (Cabinet Member for Business and Regeneration), Christine Hamilton (Cabinet Member for Community Wellbeing and Public

Health), Donald McGowan (Cabinet Member for Adult

Services, Care and Health), Ahmet Oykener (Cabinet Member

for Housing) and Andrew Stafford (Cabinet Member for

Finance and Property)

ABSENT Ayfer Orhan (Cabinet Member for Children & Young People)

**OFFICERS:** Rob Leak (Chief Executive), Ray James (Director of Health,

Housing and Adult Social Care), Ian Davis (Director of Environment), James Rolfe (Director of Finance, Resources and Customer Services), Andrew Fraser (Director of Schools & Children's Services), Neil Rousell (Director of Regeneration, Leisure & Culture), Asmat Hussain (Assistant Director Legal), Ilhan Basharan (Communities Manager), Martin Garnar (Equalities Officer), John Knightley (Head of Architectural

Services) and Andrew Golder (Press and New Media

Manager) Jacqui Hurst (Secretary)

**Also Attending:** Councillors Laban, Lavender, Levy and Rye.

# 1 APOLOGIES FOR ABSENCE

An apology for absence was received from Councillor Ayfer Orhan (Cabinet Member for Children and Young People).

# 2 DECLARATION OF INTERESTS

Members were reminded, by the Assistant Director Legal, of the need to declare a disclosable pecuniary interest in respect of Report No.151 – Budget 2013/14 and Medium Term Financial Plan (General Fund) (Minute No.6 below refers) as the report considered the members' allowances scheme. All Cabinet Members present declared a disclosable pecuniary interest in the above report. In response the Assistant Director Legal, as Acting Monitoring Officer, granted a dispensation under Section 33 of the Localism Act 2011 to those Members present to remain in the meeting and consider the report.

Councillor Ahmet Oykener (Cabinet Member for Housing) declared a disclosable pecuniary interest in Report No.155 – North Circular Area Action Plan Proposed Submission Stage (Minute No.10 below refers). Councillor Oykener left the meeting for this item and took no part in the discussion.

# 3 URGENT ITEMS

NOTED that the reports listed on the agenda had been circulated in accordance with the requirements of the Council's Constitution and the Local Authorities (Executive Arrangements) (Access to Information and Meetings) (England) Regulations 2012. These requirements state that agendas and reports should be circulated at least 5 clear days in advance of meetings.

# 4 DEPUTATIONS AND PETITIONS

NOTED that no requests for deputations (with or without petitions) had been received for presentation to this Cabinet meeting.

# 5 ITEMS TO BE REFERRED TO THE COUNCIL

**AGREED** that the following items be referred to full Council:

- 1. Report Nos. 151 and 158 Budget 2013/14 and Medium Term Financial Plan (General Fund)
- 2. Report No.152 Housing Revenue Account Estimates 2013/14 and Rent Setting (HRA and Temporary Accommodation)
- 3. Report No.155 North Circular Area Action Plan Proposed Submission Stage

In addition, Members agreed to refer the following report to Council for noting only:

4. Report No.153 – Fairness for All – Equality and Diversity Annual Report 2012

# 6 BUDGET 2013/14 AND MEDIUM TERM FINANCIAL PLAN (GENERAL FUND)

Councillor Andrew Stafford (Cabinet Member for Finance and Property) introduced the report of the Director of Finance, Resources and Customer Services (No.151) presenting the Budget 2013/14 and Medium Term Financial Plan (General Fund) for recommendation to full Council.

### NOTED

- 1. that Report No.158 also referred, as detailed in Minute No.21 below;
- 2. the level of savings which the Council had achieved over 3 years, totalling £60m. The Council had made the savings with a nil increase in the level of Council Tax and, at a time of reduced Government subsidy and the current economic climate:
- 3. that the Council was on course to meet the budget target for 2014/15;
- 4. the results of the budget consultation as detailed in the report and outlined in the "to follow" paper which had been circulated to all Members detailing the feedback from the Scrutiny Panels and Area Forums;
- 5. the detail contained within section 10.5 of the report and the outcome of recent work undertaken by the Local Government Association and supported by further London specific analysis by London Councils on potential future funding pressures. The objective was to make the Government aware that the reduction in council funding at current levels was unsustainable without cutting services;
- 6. that Members' attention was drawn to section 10.8 of the report with regard to the combined effects of the Government's policy reforms on councils' finances:
- that the Council was committed to supporting the development of the Local Plans setting out action plans for areas in the borough following the publication of the National Planning Policy Framework. Funding provision was in place for the first phases of the plan and funding would be incorporated into the Medium Term Financial Plan as required. The Council was on course to ensure that planning applications and policies were in place;
- 8. section 5.6 of the report with regard to Public Health. Local authorities would, from April 2013, take over responsibility from the NHS, for improving the health and well-being of their local population and reducing health inequalities. Councillor Hamilton highlighted a number of financial concerns as set out in the report;
- 9. that the report would be debated fully at the Council meeting on 27 February 2013.

**Alternative Options Considered:** The Council had an extensive budget planning and consultation process during which a wide range of options were considered in detail before recommendations were made. Issues raised and discussed had greatly contributed to the report including information from the Budget Consultation set out elsewhere in the report.

#### RECOMMENDED TO COUNCIL

1. the attention of Members is drawn to the comments in paragraph 2.12 of the report regarding S106 of the Local Government Finance Act 1992 which requires any Member who is two months or more in arrears on their Council Tax to declare their position and not to vote on any issue that could affect the calculation of the budget or Council Tax.

# 2. with regard to the revenue budget for 2-13/14 it is recommended that Council

- (i) set the council tax requirement for Enfield at £96.343m in 2013/14
- (ii) subject to final pupil count data, approve expenditure of £292.156m in 2013/14 for the schools' budget, funded from the Dedicated Schools' Grant.
- (iii) Set the Council Tax at Band D for Enfield's services for 2013/14 at £1,100.34 (paragraph 8.1 of the report), there being no increase over the 2012/13 Council Tax.
- (iv) The statutory calculations and resolutions set out in Appendix 10 of the report be approved.

# 3. with regard to the Prudential Code and the Capital Programme it is recommended that Council:

- (i) notes the information regarding the requirements of the Prudential Code (section 9 of the report refers);
- (ii) agrees the proposals for allocating resources to capital projects 2012/15 and notes the indicative 2015/17 capital programme as set out in Section 9 and Appendix 5 of the report.
- (iii) Agrees the Prudential Indicators, the Treasury Management Strategy, the Minimum Revenue Provision statement and the criteria for investments, set out in section 9 and Appendix 4 of the report.
- 4. with regard to the Medium Term Financial Plan it is recommended that Council notes the forecast for the medium term as set out in section 10 of the report and adopts the key principles set out in paragraph 10.10 of the report.
- 5. with regard to the robustness of the 2013/14 budget and the adequacy of the Council's earmarked reserves and balances it is recommended that Council:
  - (i) notes the risks and uncertainties inherent in the 2013/14 budget and the Medium Term Financial Plan (sections 10 and 11 of the report).
  - (ii) notes the advice of the Director of Finance, Resources and Customer Services regarding the recommended levels of contingencies, balances and earmarked reserves (section 12 of the report) and has regard to the Director's statement (section

- 13 of the report) when making final decisions on the 2013/14 budget;
- (iii) agrees the recommended levels of central contingency and general balances.
- 6. agree that the authority to enter into public health contracts transferring from the NHS is delegated to the Director of Health, Housing and Adult Social Care (in conjunction with the Director of Public Health) and the Director of Finance, Resources and Customer Services. A separate Public Health report providing detailed information on each contract will be presented to Cabinet in March (section 5.6 of the report refers).
- 7. It is recommended that the Cabinet Members for Children and Young People and Finance and Property take the decision on the schools budget for 2013/14 taking into account the comments of the Schools Forum on 13 February 2013 and any relevant decisions which the Forum make under the DfE regulations (section 5.7 of the report refers).
- 8. It is recommended that Council agrees to set up a Hardship Fund of £0.67m in 2013/14 plus associated costs to be funded from the estimated Collection Fund Surplus at 31 March 2013 (section 5.8 of the report refers).
- 9. It is recommended that Council agrees the Fees and Charges for Environmental Services for 2013/14 (Section 10.13 and Appendix 11 of the report refers).
- 10. It is recommended that Council agrees the Fees and Charges for Adult Social Care Services for 2013/14 (Section 10.14 and Appendix 12 of the report refers).
- 11. It is recommended that the current members' allowances scheme is reapproved, and that the automatic increase in allowances by the average earnings as at March be not implemented for 2012/13 or progressively for the 2013/14 financial year (section 10.15 of the report refers).

**Reason:** To set the Council's Budget Requirement and level of Council Tax for 2013/14 within the timescales set out in legislation. To agree the Treasury Management Prudential Indicators and the Capital Programme for 2013/14. **(Key decision – reference number 3620)** 

# 7 HOUSING REVENUE ACCOUNT ESTIMATES 2013/14 AND RENT SETTING (HRA AND TEMPORARY ACCOMMODATION)

Councillor Ahmet Oykener (Cabinet Member for Housing) introduced the report of the Director of Health, Housing and Adult Social Care and Director of Finance, Resources and Customer Services (No.152) presenting for approval

by full Council the revenue estimates of the Housing Revenue Account (HRA) for 2013/14 and the updated position on the HRA 30 year business plan.

### NOTED

- 1. the recommendation that the rents be increased in line with national social rent policy which would result in an average increase of 3.9% for Enfield tenants. This was in common with other local authorities. Enfield's level of increase was one of lowest in London. The increase would result in an average rent rise of £3.61;
- 2. the proposed service charges as detailed in the report;
- 3. that the updated HRA 30 Year Business Plan was appended to the report, Appendix 9 to the report referred;
- 4. that agreement was being sought to the total HRA capital programme of £47.5m; this would include works to Council homes and estate regeneration schemes;
- 5. that the Proposed Temporary Accommodation rents for 2013/14 were appended to the report, Appendix 5 to the report referred. The rents were unchanged from 2012/13.

Alternative Options Considered: NOTED that two alternatives had been considered; these were not increasing rents in line with the national social rent policy as recommended by the Government and increasing rents above this guideline. These two options were both discounted. If rents were not increased this would mean significant loss of income and would undermine the business plan in future years. The HRA self financing settlement was based on the assumption that rents were increased in lien with national social rent policy. If rents were increased above this policy this would put additional unnecessary financial pressures on tenants.

# RECOMMENDED TO COUNCIL

- 1. that the detailed revenue estimates of the Housing Revenue Account for 2013/14 be approved.
- 2. that the rents be increased in line with national social rent policy. This will result in an average increase of 3.9% for Enfield tenants.
- 3. that all void properties be re-let at target rent.
- 4. the level of service charges as set out in paragraph 6.1 of the report for those properties receiving the services be agreed for 2013/14.
- 5. that the proposals for increases in other income as detailed in Appendices 2 and 3 be agreed for 2013/14.

- 6. that the Temporary Accommodation rents as set out in Appendix 5 of the report be agreed for 2013/14.
- 7. that the total HRA capital programme of £47.5m be agreed.
- 8. that authority should be delegated to the Cabinet Member for Housing and the Director of Health, Housing and Adult Social Care to approve tenders for Decent Homes and General Works.

**Reason:** In view of the implications of the alternatives mentioned in paragraph 19 of the report, it is recommended to increase rents in line with national social rent policy and Government guidance on self financing.

(Key decision – reference number 3621)

# 8 FAIRNESS FOR ALL - EQUALITY AND DIVERSITY ANNUAL REPORT 2012

Councillor Christine Hamilton (Cabinet Member for Community Wellbeing and Public Health) introduced the report of the Director of Finance, Resources and Customer Services (No.153) asking Cabinet to consider and approve Enfield Council's Equality and Diversity Scheme Annual Report 2012.

### NOTED

- 1. that this report supported the Council's Vision from 2010, as set out in the Annual Report. The report detailed what the Council had done in the last year, and what was planned for the future to meet the duties placed on all public sector bodies under the Equality Act 2010;
- 2. that the Government's Red Tape Challenge was reviewing the Public Sector Equality Duty "to establish whether it was operating as intended". The law could therefore change in the near future;
- 3. that the full Annual Report 2012 was attached to the report and would be available on the Council's website, and an executive summary would be sent to all interested stakeholders. Copies would also be available in the Group Offices and Members' Library;
- 4. that the Annual Report included a section on how the Council planned to increase participation in public life, and the latest population figures for the Borough;
- 5. that the Council's new Public Health responsibilities would also be included within future reports, alongside all other Council services.

**Alternative Options Considered:** No alternative options had been considered as this was a statutory obligation.

**DECISION:** The Cabinet considered and approved the Annual Report.

**RECOMMENDED TO COUNCIL** that the report be noted for information only.

**Reason:** The proposed recommendations would ensure that the Council fully complies with the new legislation. The recommendations also meet the requirements of the Equality Framework for Local Government for which the Council is currently seeking accreditation at the excellent level. (Non key)

### 9 2012 ENFIELD RESIDENTS' SURVEY - TOPLINE RESULTS

Councillor Achilleas Georgiou (Deputy Leader) introduced the report of the Chief Executive (No.154) highlighting the key findings from the 2012 Enfield Residents' survey.

### NOTED

- 1. the contents of the report and the findings detailed in section 4 of the report;
- 2. the intention to present relevant findings to Departmental Management Teams, and other forums for further information;
- 3. that the survey had been conducted on behalf of the Council by ICM Research between 1 October and 12 November 2012. Overall, the findings were positive. Satisfaction with the Council had improved significantly and more residents felt that the quality of Council services was good. Members were pleased with the results at a time of unprecedented Government cuts and reduction in funding. Good services were still being provided by the Council;
- 4. that significant increases in satisfaction were evident in several service areas including refuse collection, doorstep recycling, parks, libraries, highways maintenance and schools. Members noted the detailed results as outlined in the report. It was noted that at a time of significant primary school expansions, residents' satisfaction with primary schools had increased;
- 5. that there had been an increase in the number of respondents who felt that their local area is one in which "people from different backgrounds get on well together";
- 6. that Members welcomed the results with regard to residents feeling safer in their own areas;
- 7. the positive outcomes with regard to the perceptions of the Council being "efficient and well run" and "other aspects of the Council's image" (section 4 of the report referred). The positive results had been made possible by the commitment of both Members and Officers to

providing excellent Council services. Members were not complacent for the future and would continue to strive for continuous improvement.

# Alternative Options Considered: None.

**Reason:** For the findings to be considered and discussed, so that the Council better understands residents' perceptions on the services provided, thus aiding service prioritisation and planning improvements.

(Non key)

# 10 NORTH CIRCULAR AREA ACTION PLAN PROPOSED SUBMISSION STAGE

Councillor Ahmet Oykener (Cabinet Member for Housing) left the meeting for the this item.

Councillor Del Goddard (Cabinet Member for Business and Regeneration) introduced the report of the Director of Regeneration, Leisure and Culture (No.155) seeking approval of the proposed submission North Circular Area Action Plan and the subsequent consultation and submission, together with the necessary supporting documents to the Secretary of State for independent examination.

### **NOTED**

- 1. that the report had to come to Cabinet and to Council as the proposal was the final one before submission to the Planning Inspectorate. Previous meetings had taken place with the local Ward Councillors and the Local Plan Cabinet Sub-Committee:
- 2. that a schedule of minor changes to the North Circular Area Action Plan: Proposed Submission was circulated at the meeting and is set out below:

1	P.52	Fig. 15	Within the Key, Site D should be Garfield School and Site C is St Paul's Church. Site G is Friern Barnet Shops
2	P.54	Fig. 16	Key should read open space B is locally known as open space outside Bowes Road Library
3	P.57	Policy 12 point 7	Take out the number "2" and just leave as "additional" forms of entry
4	P.23	Typo page 23	4 <sup>th</sup> paragraph should be capital "S" for The Strategy
5	P.101	Page 101	Change the diagram box of current stage to read Proposed Submission and not Pre-submission
6	P.36	Policy 8 : Transport	Add further wording that clarifies that upon adoption of the NCAAP, the local plan policies map will be amended to remove the designated safeguarded line.
7	P.91	Policy 29 Green Lanes/A406 Junction Site South East (Site 19 Old Labour Exchange	Change of land use to a mix of commercial with residential above and reflect designation in the Opportunities Map on P.27; Fig. 6 on P.25 Capacity schedule on P.29

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		Site)	
8	P.69	Site 8: Arnos Pool, Bowes Rd Library	Add new Policy Text.  "Any new development would be required to protect and enhance the existing Grade II listed buildings, and should take account of the following:  1. There is an opportunity to extend the existing medical centre building which would improve the range and quality of community facilities on the site.  2. Any extension to the medical centre should be to the north of the existing building and improve the visibility and profile of the facilities from Bowes Road.  3. Any proposal for new development on the site should include the retention of the existing open space and important landscape features and include a landscaping scheme that enhances the setting of the buildings.
9	P.33	Policy 5: Modern Health Care Facilities	Within final sentence of policy include the wording "including mental health". This would reflect stakeholder feedback from public health and to ensure that the wording used in the document allowed maximum flexibility on the options available and to support a variety of health issues.
10	P.74 & 75	Policy 22: Ritz Parade	Amend supporting text, penultimate sentence to read: "comprehensive change may also enable new development to be of mixed use and higher density than currently exists; subject to and in keeping with the character of the area. Development must be of high quality and make a positive architectural contribution to the local area".
11	P.26 & 27	Fig.7 Opportunity Site Plan	Amend boundary to accurately match the New Southgate Master Plan boundary.

- 3. that it was now intended that the Proposed Submission consultation would run for 7 weeks to allow for the Easter holiday period (from 8 March to 26 April). This had been timed to coincide with SWEP Community Lunch on 9 March. Paragraph 4.1 of the report would be amended for Council to reflect this. It would also clarify that at the point of formal Council publication, a statement of conformity would be sought from the Mayor of London and the GLA would also have 7 weeks in which time to respond;
- 4. TfL were still considering their position on the historical safeguarding line and a formal line would be expected during the 7 week consultation period;
- 5. that the NCAAP was supported by an Equalities Impact Assessment, a Consultation Strategy and a Sustainability Appraisal; these would be signed off by the Cabinet Member for Business and Regeneration before formal publication.

**Alternative Options Considered:** None. Having an adopted and comprehensive planning framework for the area provides a basis for setting the area specific planning policies by which decisions on development could be guided. This was essential to support the Council's regeneration

programme, particularly in light of on-going as well as future investment opportunities.

### RECOMMENDED TO COUNCIL

- 1. the approval of the proposed submission version of the NCAAP, as amended above, for a statutory 7 week publication and subsequent submission to the Secretary of State.
- 2. agreement that the Cabinet Member for Business and Regeneration be authorised to agree the publication of the Sustainability Appraisal and Equality Impact Assessment of the proposed submission North Circular Area Action Plan.
- 3. agreement that the Director of Regeneration, Leisure and Culture, in consultation with the Cabinet Member for Business and Regeneration, to agree appropriate changes to the proposed submission version of the North Circular Area Action Plan and undertake any further consultation required, in the run up to and during the public examination process into the document, in response to representations received, requests from the Planning Inspector and any emerging evidence, guidance or legal advice. Changes of a substantive nature may be considered by the Local Plan Cabinet Sub-Committee.

**Reason:** To have an adopted and comprehensive planning framework for the area

(Key decision – reference number 3609)

# APPROVAL OF TENDERS FOR MEASURED TERM CONTRACT FOR RESPONSIVE MAINTENANCE AND MINOR WORKS - BUILDING (NON-HOUSING)

Councillor Chris Bond (Cabinet Member for Environment) introduced the report of the Director – Environment (No. 156) detailing a procurement process recently undertaken in order to obtain competitive tenders for undertaking responsive maintenance, planned preventative maintenance and minor works to the Council's non housing property portfolio.

NOTED that Report No.159 also referred, as detailed in Minute No.22 below.

**Alternative Options Considered:** NOTED the alternative options considered as detailed in section 6 of the report.

**DECISION:** The Cabinet agreed to award the contract for Lot 1 Building as detailed in the recommendations in the part 2 report, Report No.159, Minute No.22 below refers.

**Reason:** The Council had a legal obligation to ensure that its corporate buildings were maintained in a safe and fit for purpose condition, section 7 of the report referred.

(Key decision – reference number 3604)

12
APPROVAL OF TENDER FOR MEASURED TERM CONTRACT
RESPONSIVE MAINTENANCE, PLANNED PREVENTATIVE
MAINTENANCE AND MINOR WORKS (NON HOUSING) - MECHANICAL
AND ELECTRICAL SERVICES

Councillor Chris Bond (Cabinet Member for Environment) introduced the report of the Director - Environment (No.157) detailing a procurement process recently undertaken in order to obtain competitive tenders for undertaking responsive maintenance, planned preventative maintenance and minor works to the Council's non-housing property portfolio.

NOTED that Report No.160 also referred as detailed in Minute No.23 below.

**Alternative Options Considered:** NOTED the alternative options which had been considered as set out in full in section 6 of the report.

**DECISION:** The Cabinet agreed to award the contract for Lot 2 Mechanical and Electrical as detailed in Report No.160, Minute No.23 below refers.

**Reason:** The Council had a legal obligation to ensure that its corporate buildings were maintained in a safe and fit for purpose condition, section 7 of the report referred.

(Key decision – reference number 3605)

# 13 ISSUES ARISING FROM THE OVERVIEW AND SCRUTINY PANEL/SCRUTINY PANELS

NOTED the no items had been received for consideration at this meeting.

# 14 CABINET AGENDA PLANNING - FUTURE ITEMS

NOTED the provisional list of items scheduled for future Cabinet meetings.

# 15 NOTICE OF KEY DECISION LIST

NOTED that the next Notice of Key Decision list was due to be published on 26 February 2013, this would be effective from 1 April 2013.

# 16 MINUTES

**AGREED** that the minutes of the previous meeting of the Cabinet held on 23 January 2013 be confirmed and signed by the Chairman as a correct record.

# 17 MINUTES OF ENFIELD RESIDENTS PRIORITY FUND CABINET SUBCOMMITTEE - 15 JANUARY 2013

NOTED the minutes of a meeting of the Enfield Residents' Priority Fund Cabinet Sub-Committee held on 15 January 2013.

# 18 ENFIELD STRATEGIC PARTNERSHIP FEEDBACK

NOTED that there was no written update to be received at this meeting.

# 19 DATE OF NEXT MEETING

NOTED that the next meeting of the Cabinet was scheduled to take place on Wednesday 20 March 2013 at 8.15pm.

# 20 EXCLUSION OF THE PRESS AND PUBLIC

**RESOLVED** in accordance with Section 100A(4) of the Local Government Act 1972 to exclude the press and public from the meeting for the items of business listed on part 2 of the agenda on the grounds that they involve the likely disclosure of confidential information as defined in Part 1 of Schedule 12A to the Act (as amended by the Local Government (Access to Information) (Variation) Order 2006).

# 21 BUDGET 2013/14 AND MEDIUM TERM FINANCIAL PLAN

Councillor Andrew Stafford (Cabinet Member for Finance and Property) introduced the report of the Director of Finance, Resources and Customer Services (No.158) providing the commercially sensitive information relating to the Pest Control and Commercial Waste Fees and Charges for Environmental Services for 2013/14.

**Alternative Options Considered:** As detailed in Report No.151, Minute No.6 above refers.

**RECOMMENDED TO COUNCIL** to agree the Pest Control and Commercial Waste Fees and Charges for Environmental Services as set out in section 3.1 of the report.

**Reason:** As detailed in Report No.151, Minute No.6 above refers. **(Key decision – reference number 3620)** 

### 22

APPROVAL OF TENDERS FOR MEASURED TERM CONTRACT FOR RESPONSIVE MAINTENANCE AND MINOR WORKS - BUILDING (NON HOUSING)

Councillor Chris Bond (Cabinet Member for Environment) introduced the report of the Director – Environment (No.159).

### **NOTED**

- 1. that Report No. 156 also referred, as detailed in Minute No.11 above;
- 2. that the report recommended the acceptance of the lowest bid received, as detailed in the report;
- 3. the notional savings as set out in the report.

**Alternative Options Considered:** As detailed in Report No.156, Minute No.11 above refers.

**DECISION:** The Cabinet agreed

- 1. to award the contract for Lot 1 Building to the company detailed in recommendation 2.1 of the report, in the notional two year contract sum as detailed in recommendation 2.1 of the report.
- 2. in the event that the company (detailed in recommendation 2.1 of the report) withdraw their tender to award the contract for Lot 1 Building to the second lowest contractor, as detailed in recommendation 2.2 of the report, in the notional two year contract sum as detailed in recommendation 2.2 of the report.
- 3. to delegate to the Cabinet Member for Environment authority to enact the extension clause or clauses within the contract should that be in the Council's best interest at the time to do so.

**Reason:** As detailed in Report No.156, Minute No.11 above refers. **(Key decision – reference number 3604)** 

# 23

APPROVAL OF TENDER FOR MEASURED TERM CONTRACT RESPONSIVE MAINTENANCE, PLANNED PREVENTATIVE MAINTENANCE AND MINOR WORKS (NON-HOUSING) - MECHANICAL AND ELECTRICAL SERVICES

Councillor Chris Bond (Cabinet Member for Environment) introduced the report of the Director – Environment (No.160).

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#### **CABINET - 13.2.2013**

## **NOTED**

- 1. that Report No.157 also referred, as detailed in Minute No.12 above.
- 2. that the report recommended the acceptance of the lowest bid received, as detailed in the report;
- 3. the notional savings as set out in the report.

**Alternative Options Considered:** As detailed in Report No.157, Minute No.12 above refers.

**DECISION:** The Cabinet agreed

- 1. to award the contract for Lot 2 Mechanical and Electrical to the company detailed in recommendation 2.1 of the report, in the notional two year contract sum as detailed in recommendation 2.1 of the report.
- 2. in the event that the company (detailed in recommendation 2.2 of the report) withdraw their tender to award the contract for Lot 2 Mechanical and Electrical to the second lowest contractor, as detailed in recommendation 2.2 of the report, in the notional two year contract sum as detailed in recommendation 2.2 of the report.
- 3. to delegate to the Cabinet Member for Environment authority to enact the extension clause or clauses within the contract should that be in the Council's best interest at the time to do so.

**Reason:** As detailed in Report No.157, Minute No.12 above refers. **(Key decision – reference number 3605)** 

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# MINUTES OF THE MEETING OF THE LOCAL PLAN CABINET SUB-COMMITTEE HELD ON WEDNESDAY, 6 FEBRUARY 2013

### COUNCILLORS

PRESENT Del Goddard (Cabinet Member for Business and

Regeneration) and Achilleas Georgiou (Deputy Leader)

ABSENT Chris Bond (Cabinet Member for Environment) and Ahmet

Oykener (Cabinet Member for Housing)

**OFFICERS:** Paul Walker (Assistant Director, Regeneration, Planning &

Programme Management), Neeru Kareer (Planning Policy Officer) and Joanne Woodward (Head of Service - Strategic Planning and Design), Jacqui Hurst (Secretary) and Metin

Halil (Secretary)

# 1 APOLOGIES FOR ABSENCE

Apologies for absence were received from Councillors Ahmet Oykener and Chris Bond.

# 2 DECLARATION OF INTERESTS

There were no declarations of interest.

## 3 URGENT ITEMS

NOTED that the reports listed on the agenda had been circulated in accordance with the requirements of the Council's Constitution and the Local Authorities (Executive Arrangements) (Access to Information) (England) Amendment Regulations 2002. These requirements state that agendas and reports should be circulated at least 5 clear days in advance of meetings.

# 4 PROPOSED SUBMISSION NORTH CIRCULAR AREA ACTION PLAN

Councillor Del Goddard (Cabinet Member for Business and Regeneration) introduced the report of the Director of Regeneration, Leisure and Culture (No.162) seeking endorsement by the Local Plan Cabinet Sub-Committee of the Proposed Submission North Circular Area Action Plan and recommendation for approval by Cabinet and full Council for consultation and submission, together with the necessary supporting documents to the Secretary of State for independent examination.

#### NOTED

- that a number of minor amendments had been made to the draft North Circular Area Action Plan Proposed Submission Draft which had previously been circulated to members of the Sub-Committee. Subject to Members' agreement the amendments would be made to the final version of the document to be agreed at the forthcoming full Council meeting. The amendments were as follows:
  - Page 52, Figure 15, within the key, site D should be Garfield School and site C is St Paul's Church, Site G is Friern Barnet Shops.
  - Page 54, Figure 16, key should read open space B is locally known as open space outside Bowes Road Library.
  - Page 57, policy 12, point 7, take out the number "2" and insert word "additional" forms of entry.
  - Page 23, typo, 4<sup>th</sup> paragraph should be capital "S" for The Strategy.
  - Page 101, change the diagram box of current stage to read Proposed Submission and not Pre-submission.
  - Page 36, Policy 8, Transport, add further wording that clarifies that upon adoption of the NCAAP, the local plan policies map will be amended to remove the designated safeguarded line.
  - Page 91, Policy 29, Green Lanes/A406 Junction Site South East (Site 19) – change of land use to a mix of commercial with residential above and reflect in Policy, map and capacity schedule
  - Page 69, Site 8, Arnos Pool, Bowes Road Library, add policy text:
    - "Any new development would be required to protect and enhance the existing Grade II listed buildings, and should take account of the following:
    - 1. There is an opportunity to extend the existing medical centre building which would improve the range and quality of community facilities on the site.
    - 2. Any extension to the medical centre should be to the north of the existing building and improve the visibility and profile of the facilities from Bowes Road.
    - 3. Any proposal for new development on the site should include the retention of the existing open space and important landscape features and include a landscaping scheme that enhances the setting of the buildings."
- 2. Members discussed the need for a range of health facilities in the area including, for example, a mental health facility. It was important to ensure that the wording used in the document allowed maximum flexibility on the options available and to support a variety of health issues. This matter would require further discussion in the future. Members' attention was drawn to Policy 5 Provision of Modern Healthcare Facilities (page 33 of the draft document) which had

incorporated stakeholder feedback from public health. The wording – "including mental health" would be incorporated where appropriate within the current draft wording.

- 3. Policy 22, Ritz Parade, site 12 (pages 74 and 75) had been discussed with Ward Councillors. Members discussed the wording used in the last section of this policy statement and suggested some changes to clarify the future intentions and the potential of mixed use of the site. Suggested wording to include was "higher density than currently exists but subject to/in keeping with the character of the area". Any development should add to/maintain the character of the area and have a positive architectural impact on the local area. Officers would amend the wording as appropriate to reflect Members' views.
- 4. that the report was due to be considered by Cabinet and full Council at their meetings on 13 and 27 February 2013 respectively. The consultation period would commence on 8 March 2013, it was suggested that this period could be extended to 7 weeks due to the inclusion of the Easter period within the consultation period. Paragraph 4.1 of the report would be amended for full Council to be more precise on the consultation dates. It would also clarify that at the point of publication, a statement of conformity would be sought.

Alternative Options Considered: None. Having an adopted and comprehensive planning framework for the area provides a basis for setting the area specific planning policies by which decisions on development can be guided. This is essential to support the Council's regeneration programme, particularly in light of on-going as well as future investment opportunities.

# RECOMMENDED TO CABINET AND COUNCIL

- following endorsement by the Local Plan Cabinet Sub-Committee and the amendments set out above, that the Proposed Submission Draft North Circular Area Action Plan go forward to Cabinet and Council for approval, and thereafter a statutory 6 week publication and submission to the Secretary of State for public examination;
- 2. that the Cabinet Member for Business and Regeneration be authorised to agree the publication of the Sustainability Appraisal and Equality Impact Assessment of the Proposed Submission North Circular Area Action Plan:
- 3. agree that the Director of Regeneration, Leisure and Culture, in consultation with the Cabinet Member for Business and Regeneration, agree appropriate changes to the Submission version of the North Circular Area Action Plan and undertake any further consultation required, in the run up to and during the public examination process into the document, in response to representations received, requests from the Planning Inspector and any emerging evidence, guidance or

legal advice. Changes of a substantive nature may be considered by the Local Plan Cabinet Sub-Committee.

**Reason:** To provide a basis for setting the area specific planning policies by which decisions on development can be guided.

(Key decision – reference number 3609)

# 5 EXAMINATION OF THE NORTH LONDON WASTE PLAN

Councillor Del Goddard (Cabinet Member for Business and Regeneration) introduced the report of the Director of Regeneration, Leisure and Culture (No.163) seeking agreement to receive the Planning Inspector's report recommending non-adoption and to proceed to draw up the next version of the North London Waste Plan.

### **NOTED**

- 1. that all of the 7 North London Boroughs concerned, as detailed in the report, had to formally respond to the Planning Inspector;
- 2. that two potential courses of action had been considered as a way forward, as set out in full in the report. The report was seeking agreement to receive the Inspector's report recommending non-adoption and to draw up the next version of the Plan.

**Alternative Options Considered:** NOTED the alternative options considered of non-adoption or withdrawal of the NLWP or preparation of the NLWP, as set out in full in section 5 of the report.

**DECISION:** The Local Plan Cabinet Sub-Committee

- 1. agreed to invite the Inspector to write his report which will recommend non-adoption of the North London Waste Plan (NLWP) and accept such a recommendation.
- 2. approved the commencement of work on the next version of the NLWP and noted that the relevant production stages of the NLWP would be subject to the approval of Cabinet and Council in line with the scheme of delegation set out in the Council's Local Development Scheme (approved in 2011).

**Reason:** As detailed in full in section 5 of the report. **(Non key)** 

# 6 MINUTES

**AGREED** that the minutes of the Local Plan Cabinet Sub-Committee held on 17 December 2012, be confirmed and signed by the Chairman as a correct record.

# 7 DATE OF NEXT MEETING

**AGREED** that the next meeting of the Local Plan Cabinet Sub-Committee be re-scheduled to take place on Monday 18 March 2013 at 6.45pm.

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# MUNICIPAL YEAR 2012/2013 REPORT NO. 182

**MEETING TITLE AND DATE:** 

Cabinet

20<sup>th</sup> March 2013

Agenda – Part: 1

Item: 18

**Subject: Enfield Strategic Partnership** 

**Update** 

Wards: All

**REPORT OF: ROB LEAK** 

**Chief Executive** 

Contact officer and telephone number:

Shaun Rogan Tel - 020 8379 3836

E mail: shaun.rogan@enfield.gov.uk

### 1. EXECUTIVE SUMMARY

This paper contains:

A summary of the minutes of the Enfield Strategic Partnership Board meeting which took place on 26<sup>th</sup> February 2013 attached at appendix 1 for your information.

# 2. RECOMMENDATIONS

To note the outcome of the Enfield Strategic Partnership's February Board meeting.

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# **Executive Summary**

### FEBRUARY ESP BOARD MEETING

Below is a summary of the items discussed at the 26<sup>th</sup> February 2013 ESP Board and the actions that arose from it.

# 1. MINUTES AND MATTERS ARISING FROM THE MINUTES OF THE PREVIOUS MEETING

None.

#### 2. CHANGE AND CHALLENGE

Eve Stickler provided an update on the strategic and operational development of the Change and Challenge Programme. The Programme will be included on all future agendas of the Board in order to keep members informed on progress on the initiative.

The Board at its previous meeting had agreed the recommendations concerning priorities for 2012, 2013 and 2014 along with the Government model, commissioning arrangements to safeguard the future attachment payments, proposal to widen participation, regularity of updates both to the Board and the Life Opportunities Commission and the allocation of resources for identification and assessment of family need.

#### Eve Stickler advised that:

- The intention was for the work to fit within the stated priorities of the Partnership and to contribute to the published strategic outcomes.
- There were plans for a concise Change and Challenge Bulletin to be produced monthly to provide Partners updated information.
- In order to identify the list of target families, a host of agencies had been consulted and their data collected, shared and matched.
- Restructuring was taking place within the Council's Schools and Children's Services Department.
- The initial 6,000 identified potential individuals had been narrowed down to 334 families for year one of the Programme with a target to attach a further 280.
- A mechanism was needed to ensure that all Partners would have the opportunity to both identify families and take on the role of a lead agency.
- Bids received from Partners totalling approximately £1.2m had been received and the Change and Challenge Advisory Group recommended the following to the Enfield Targeted Youth Engagement Board:

Bid Summary	Bid Amount	Organisation
Gangs Plus, activity budget to compliment the	15,000	Community
Parent Support Advisor role agreed in December		Safety
Hub family support, offering intensive targeted	20,000	Oasis Academy
support to challenging families		Hadley
Mentoring, counselling and parent support	12,500	Life Youth
services		Resource Centre
Engagement of Parent Support Adviser to work	47,537	Parenting
with, train and support parent champions		Support Service
Youth Offending Social Workers and parenting	140,000	Youth Offending

support		Service
School based support	To be	Edmonton
	considered	County School

The Board then made the following comments:

- Recently a couple of families had been identified who were about to be evicted but had not been engaged.
- Problems would be encountered by families from April 20123 under the Welfare Benefits Reform legislation. The member representing the Department for works and Pensions offered to discuss whether more could be done for the families identified.
- Considerable work was being undertaken by the Department for Work and Pensions to provide clearer and more accurate information.

### The meeting **AGREED**:

- 1. the Board note the updated information and continue to engage with and promote the Programme as it contributes to achieving positive outcomes against the thematic priorities of the Partnership;
- 2. the Board further note the 'Cost of Troubled Families Report' attached to the report which examined five themes:
  - a. family costs;
  - b. nailing down the unit costs;
  - c. projecting savings through cost benefit analysis;
  - d. making the financial case for reform of services;
  - e. securing joint investment; and
- 3. Mark Hayes or his substitute be nominated to the Change and Challenge Advisory Group.

### 3. INFORMATION SHARING PROTOCOL

Kate Robertson introduced her report about the review of the Information Strategy Protocol which would occur on a yearly basis.

The aims and the objectives of the Protocol were to:

- provide a framework for the fair, lawful and secure disclosure of information between partner organisations, thus ensuring that there were established, regulated and auditable working practices;
- ensure the requirements for information sharing were understood within each agency party to the Protocol; and
- increase awareness within each agency party to the Protocol of the legislative requirements and national guidance relating to the processing of personally identifiable information.

# The meeting **AGREED**:

- 1. the report be noted; and
- 2. updates on the Protocol be delegated to Kate Robertson.

#### 4. BIG LOTTERY FUND – FULFILLING LIVES: A BETTER START

Eve Stickler presented her report which briefed members about the opportunity to bid for substantial funding from the BIG Lottery Fulfilling Lives Programme and sought guidance and approval of which wards to select. The report provided details of the Programme and progress to-date in preparing the Expression of Interest.

The £165m initiative aimed to deliver step change in preventative approaches in pregnancy and the first three years of life to improve life chances. Key features:

- £30 £50 million would be invested in 3 5 areas each with a population of approximately 30,000 - 70,000 people for up to 8 or 10 years;
- each area progressively expanded the population covered beginning in pregnancy and around the birth, so that those families with greatest need benefit (approximately 20 – 30% of families);
- each area ran a variety of programmes and initiatives that were shown to improve social and emotional development, language development, diet and nutrition of children;
- local authorities, along with their health and voluntary sector partners had been asked to express an interest in their area being long-listed for further discussion; and
- The Expression of Interest had to be supported and approved by the Director of Public Health.

She explained that final decisions would be announced by the end of March 2013 and if successful, a stage one application would need to be led by the selected Voluntary Organisation with which the Partnership would work. Decisions on stage one applications would be made in the summer of 2013 and the 10 to 15 areas that were successful would be asked to submit a stage two application and offered development grants to support and help prepare the final proposal. Following this, 3 to 5 areas would be chosen to receive the final award by March 2014.

The Board then made the following comments:

- there would be many strong bids submitted from neighbouring boroughs which had similar levels of deprivation and child poverty.
- a report on child poverty indicated that Edmonton ranked in the top twenty of Parliamentary Constituencies for child poverty across the UK.
- members be kept informed on the progress on the Expression of Interest.

# The meeting **AGREED**:

- 1. the report be noted; and
- 2. the decision by the ESP Steering Group to recommend the wards of Enfield Highway, Enfield Lock and Turkey Street be selected as areas of population of approximately 30,000 40,000 people with evidence of deprivation be ratified.

## 5. PUBLIC HEALTH PROJECT

Shahed Ahmad provided an update on Childhood Obesity in Enfield.

The National Child Measurement Programme for 2011/12 indicated that the childhood obesity rate in Enfield had fallen from 14.6% to 13.2%. Furthermore, via a range of actions, activities and initiatives, Enfield was the most improved borough in London for Year 6 levels of obesity.

The Board had agreed to invest £10,000 to part-fund a childhood obesity co-ordinator post with the additional funding being provided from the Public Health Budget. The post had been extended from 4 months to a year and was being re-advertised.

The Board **AGREED** that the report be noted.

# 6. ENFIELD RESIDENTS' SURVEY(2012) RESULTS

Ilhan Basharan introduced his report which highlighted the key findings from the 2012 Enfield Residents' Survey between 1 October 2012 and 12 November 2012 for which a total of 1150 residents had been interviewed face-to-face.

This survey, like previous ones, sought to identify residents' perceptions and opinions with regard to Enfield Council and partner agencies services, although the majority of questions related to Enfield Council.

The Survey indicated that:

- community cohesion had continued to rise with 81% of residents agreeing that their local area was a place where people from different backgrounds got on well with each other (compared to 71% in 2011 and 64% in 2007).
- 81% of residents felt proud of the local area (compared to 75% in 2011) and 87% had a strong sense of belonging to a local area (compared to 69% in 2011).
- 22% of residents had given unpaid help in the last twelve months (compared to 33% in 2011). It was likely that the Olympics had something to do with this.
- 57% of residents said that they would be willing to get involved in the local community in some way (although this was down from 76% in 2011).
- residents felt safer when outside in their local area than they did in 2011 both during the day and after dark. 95% felt safer during the day (compared to 92% in 2011 and 67% felt safer after dark (compared to 67% in 2012).
- an increasing number of residents now acknowledged that the police and other public services were successfully dealing with anti-social behaviour and crime in their local area (compared to 54% in 2011).

Officers were delivering a programme of presentations or written briefings for departmental management teams and other forums until March 2013, highlighting specific service information for further consideration.

The Board then made the following comments:

- there was a need for an infrastructure for volunteering which volunteers could latch on to.
- the difficulty in finding placements for volunteers.
- the need to encourage and raise the profile of volunteering

The Board **AGREED** that a report concerning the volunteering issues be prepared for consideration at a future meeting.